









# Comprehensive Annual Financial Report

For the Year ended June 30, 2013

City of Wilmington, Delaware Dennis P. Williams, Mayor

# CITY OF WILMINGTON, DELAWARE

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED JUNE 30, 2013

Prepared by the Department of Finance Sheila Winfrey-Brown, Director of Finance



# CITY OF WILMINGTON, DELAWARE COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2013

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DENNIS P. WILLIAMS MAYOR



LOUIS L. REDDING - CITY/COUNTY BUILDING 800 FRENCH STREET WILMINGTON, DELAWARE 19801-3537 WWW.WILMINGTONDE.GOV



December 30, 2013

The Honorable Dennis P. Williams, Members of City Council, and Citizens of the City of Wilmington, Delaware:

The City Charter requires that the City government publish a complete set of financial statements audited in accordance with auditing standards generally accepted in the United States by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the Comprehensive Annual Financial Report of the City of Wilmington for the fiscal year ended June 30, 2013.

The report consists of management's representations concerning the finances of the City of Wilmington. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of the City of Wilmington has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City of Wilmington's financial statements in conformity with accounting principles generally accepted in the United States. Because the cost of internal controls should not outweigh their benefits, the City of Wilmington's comprehensive framework of internal controls has been designed to provide reasonable (rather than absolute) assurance that the financial statements will be free from material misstatements. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City of Wilmington's financial statements have been audited by BDO USA, LLP, a firm of licensed, certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City of Wilmington for the fiscal year ended June 30, 2013, are free of material misstatements. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the City of Wilmington's financial statements, for the fiscal year ended June 30, 2013, are fairly presented in conformity with Generally Accepted Accounting Principles (GAAP) in the United States of America. The independent auditors' report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City of Wilmington was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the City of Wilmington's separately issued Single Audit Report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

#### **Profile of the Government**

The City of Wilmington, located in the northern part of the State of Delaware, is the largest municipality in the State. Pursuant to Title 22, Delaware Code, 1953, the City was granted the right to exercise all expressed and implied powers and authority of local self-government and home rule under a Charter governed by the Delaware Constitution.

The Charter provides for a mayor and council form of government. Legislative authority is vested in a 13-member council. All members are elected to four-year terms. The City's Chief Executive and Administrative Officer is the Mayor, elected by citizens to a four-year term. The Mayor may veto any legislation passed by Council. A veto may be overridden by a two-thirds vote of all members of Council. The City Council fixes compensation of all City employees and enacts ordinances and resolutions relating to City services, tax levies, appropriations and borrowings, licensing and regulating of businesses and trades, and other municipal purposes. The City of Wilmington provides a full range of services, such as police and fire protection, maintenance and repairs of infrastructure, recreational activities, and promotes cultural events. The water and sewer services are provided through the Water and Sewer Fund, which has been included as an integral part of the City of Wilmington's financial statements.

The annual budget serves as the foundation for the City of Wilmington's financial planning and control. All departments of the City of Wilmington are required to submit their budget requests to the Office of Management and Budget for inclusion into the comprehensive budget. Annual appropriated budgets are adopted for the General Fund, Water/Sewer Fund, and certain Non-Major Governmental Funds. Ninety days prior to the commencement of a new fiscal year, the Mayor must submit to City Council a proposed operating budget. City Council reviews the budget, conducts hearings, and proposes changes in expenditure levels. City Council cannot modify the Mayor's estimates of revenues, but may propose changes in the tax levy amount to balance total appropriations and estimated revenues.

Thirty days prior to the commencement of a new fiscal year, the annual operating budget must be enacted through legislation. Appropriations are legislated at the functional level. By legislative action, the annual appropriated budget may be amended. Budgetary transfers within a function at the expense category level (e.g., personal services or materials, supplies, equipment) may be made without legislative approval. Appropriation control is maintained through a budget-tracking process within the accounting system at the functional and object levels. Note 2-B presents expenditures and transfers over appropriations and the cause of these variances.

#### **Economic Condition and Outlook**

**Looking Forward in City Government.** The fiscal year 2014 operating budget represents a 1.7% increase over the fiscal year 2013 budget. The FY 2014 budget continues to focus on the direct City services most important to the citizens such as public safety, public works, code enforcement, and parks and recreation.

The fiscal year 2014 budget reflects the following:

- The FY 2014 operating budget expenditures total \$145,376,145 up \$2,448,122, or 1.7% from FY 2013. This increase was driven in large part by a number of largely uncontrollable cost factors. Actuarially required pension and pension healthcare contributions rose a total of almost \$942,000. To retain 14 patrol officers that had been principally funded through the now defunct COPS grant, \$683,000 in salary and benefits were added to the General Fund. Employee medical benefit costs increased \$622,000 and contractual employee salary step increases added another \$542,500. Because the Fire SAFER grant will end in mid-year of FY 2014, the half-year cost of \$383,000 for the 13 firefighters currently in the grant was added to the General Fund to avoid reducing the authorized strength. Lastly, required technology upgrades, especially in the area of public safety communications, increased costs by \$382,400.
- Staffing increased by a net total of 12.75 Full-Time Equivalent (FTE) positions. Absorbing the remaining portion of COPS grant-funded patrol officers resulted in 9.67 FTEs transferred in. Retaining SAFER grant-funded firefighters after that grant ends in mid-year of FY 2014 added in a prorated 6.50 FTEs. A FY 2013 mid-year budget amendment by City Council and another by my Administration added a net 2.00 and 3.00 FTEs respectively, which carried over into FY 2014. A reduction of housing related federal grant funds necessitated a change in the split-funding proration of a number of Real Estate & Housing employees that resulted in 0.93 FTE transferred in. In Finance, although 1.00 FTE (a vacant Senior PREO position) was deleted, it was offset by a net 0.85 FTE increase resulting from the reallocation of costs for a number of positions split-funded between the General and Water/Sewer Funds. In Public Works 0.25 FTE was transferred out because the Fleet Manager (previously the Administrative Engineer) will now be funded 25% by the Water/Sewer Fund. Lastly, City Council transferred out 8.95 FTEs to the CATV Fund.
- As part of the actions necessary to avoid a larger budget deficit, there is no allowance for a general Cost of Living Adjustment (COLA) for employees. A 2.5% COLA would cost about \$1.75 million. This will be the fifth year in a row that economic conditions have dictated that there be no provision for employee COLAs. However, anniversary-based salary step increases for all eligible employees will continue.
- A \$250,000 increase in the Miscellaneous Projects account is a request from City Council to fund youth initiatives and other special projects of interest to Council.
- Consulting costs increased a total of \$241,300 City-wide, fueled largely by three major factors. The contractually mandated administration of the Police Department's bi-annual testing and promotional process by an independent third party added \$150,000. A mayoral initiative for a consultant to develop an education, arts, and cultural affairs integration vision plan will cost \$45,000. Lastly, after a number of years of reduced spending during the recession, the Office of Economic Development has begun to greatly expand the number and scope of its projects, leading to a \$35,000 increase for architectural and engineering support services.

- At the request of Council, the cost of the entire Cable and Communications Division of City Council, along with portions of the salary and benefit costs of three senior staff members have been transferred out of the General Fund and into a special CATV Fund.
- The Comcast franchise fee revenue has also been transferred from the General Fund to the CATV Fund. Because the loss of over \$1.06 million in Comcast franchise fee revenue exceeds the almost \$900,000 of costs transferred out, the General Fund bottom line will be negatively impacted by about \$160,000.
- Fire overtime increased \$150,000 to support the new Fire Chief's controlled company closure program that is replacing the previous Administration's often maligned continuous rolling bypass system. The controlled company closure program will strike a better balance between public safety and fiscal responsibility.
- The City Treasurer was able to take advantage of historically low bond interest rates to refinance some outstanding series of general obligation bonds with higher interest rates. As a result, total Debt Service decreased by \$736,713 in FY 2014.
- The FY 2014 General Fund Budget does not include any tax or fee increases. To balance the budget, the Administration had made a final proposal to transfer \$375,000 from the Economic Strategic Fund. Instead, Council made a number of departmental appropriation changes (\$1.25 million in reductions and \$814,000 in additional Council requests) that were approved through a final floor amendment. The net effect of these spending changes are reflected in the budget control accounts of the affected departments.

#### **Factors Affecting Financial Condition**

**Jobs.** The Office of Economic Development (OED) manages the City's Economic Development Strategic Fund, which is used to make job creation and retention incentives to private businesses. The Fund's expenditures are recouped by the City's General Fund in two or three years by the wage taxes generated from the new or retained jobs. Each incentive is contractually-based, with performance requirements and claw-backs. Since the enabling legislation and initial appropriation in 2002, the City has executed over twenty-five contracts involving incentives of \$11 million, resulting in \$36.5 million of wage taxes. In FY 2012, the jobs attributed to the Strategic Fund Incentive Program accounted for \$5.5 million of the City's wage tax base. With a fund balance of over \$4 million, The Strategic Fund will continue to be an effective business development tool for the OED.

Strategic Fund highlights in FY 2013 include the provision of a \$1 million dollar letter of credit to the Riverfront Westin Hotel project. The letter of credit was essential to the capital structure of the \$40 million dollar project, and the City's \$1 million held in reserve will be returned to the Fund when the project cash flow is stabilized or within five years of opening, whichever occurs first.

The Strategic Fund also supported the establishment of a new manufacturing facility for Masley Enterprises, a specialty glove manufacturer with customers in the industrial and defense sectors. The new facility employs 30 people from the local work force and has federal *HUBZone* status, the first such designation within the City. The *Historically Underutilized Business Zones* (*HUBZone*) program helps small businesses gain preferential access to federal procurement opportunities.



The Capital One merger with ING Direct was completed in FY 2013 with the new brand, Capital One 360, headquartered in Wilmington. The new business has already grown from its predecessor's size of approximately 1,000 jobs to 1,250. And they have committed to adding another 150 jobs on top of that over the next few years. The future potential growth of Capital One 360 represents a tremendous opportunity for the financial services sector, traditionally a strong business area that was weakened by the financial crisis. The City and the State are working with Capital One 360 to ensure the region's strong financial services workforce and advantageous business polices continue to be attractive and compelling location for investment and growth.



**Local Economy.** The City of Wilmington is the largest city in the State of Delaware. The City is the headquarters of many major corporations such as Bank of America, a leading financial service company, and Chase & Co., Capital One 360, the nation's largest Internet bank, and AAA Mid-Atlantic are located within the City's Riverfront District. The Office of Economic Development's main focus is to provide support to the residents thru job creation. This directive is achievable thru the City's emphasis on business attraction and retention, site selection and development assistance, inter-departmental and multiagency project management, economic research and development, and small and minority business development. The City maintains strong relationships with the Riverfront Development Corporation, Department of the Environment, Department of Transportation, and the Delaware Small Business Association.

Wilmington continues to face significant economic challenges as the finance, banking, and credit card industries that make up its economic base recover from the collapse of financial markets during the Global Financial Crisis. While the slow recovery continues to put a significant strain on the resources the City wields, economic development has remained a priority for Wilmington, demonstrating its commitment to increasing job opportunities and growing its economic base. Likewise, the business community continues to make investments in the City, demonstrating Wilmington's ability to remain an attractive place to do business.

During the year, some of the City of Wilmington's successes were:

In the fall of 2012, the City celebrated the three-year anniversary of two educational and family-oriented amenities: The Russell W. Peterson Urban Wildlife Refuge & Dupont Environmental Education Center and the Delaware Children's Museum. Opened in the fall of 2009, the Wildlife Refuge & Environmental Education Center is a \$16.5 million, 212 acre wildlife refuge and educational center on the banks of the Christina River. The Center provides educational programming facilitated by the Delaware Nature Society for children and adults, as well as community and school groups throughout the year. The Delaware Children's Museum is a 37,000 square foot interactive learning facility, also on the Christina River. Attracting approximately 135,000 visitors annually, the Delaware Children's Museum has an estimated indirect economic impact of \$5.6 million in annual business activity.





• Adding to the entertainment and cultural offerings at the Wilmington Riverfront, Penn Cinema opened its \$25 million, 14-screen movie theater complex, featuring a four-story IMAX theater in December of 2012. The theater has 3-D digital screens and high-definition feeds for live broadcasts of events, such as professional sports, plays, and concerts. The theater provides employment for five full-time and 145 part-time workers, and is on course to draw over 500,000 visitors in its first year.



• Another downtown landmark, the former Daniel L. Hermann Courthouse, underwent a \$35 million renovation that converted the historic building into Class A office space, utilizing \$28 million in federal stimulus bonds. Situated prominently on Rodney Square, the 210,000 square foot building was built in 1916, and the renovation preserves its historic architecture. Owned by the Pettinaro Co., the building is the new home of Wilmington law firm Young Conaway Stargatt & Taylor, LLP.

**Long-Term Financial Planning.** Wilmington continues to build upon its successes of the past ten years. Key gains won through the Business Incentive Program demonstrate that even in this new age of economic uncertainty, Wilmington's business friendly policies still meet the needs of the private sector and continue to draw investment The continued transformation of the City's downtown, riverfront, and neighborhoods have generated activity, excitement, and a sense of pride in Wilmington.

The City's long-term financial future is dependent on continued strong financial management, strong residential and business growth, increased homeownership to eclipse the rise in rental properties, and identification and adoption of additional, annual revenue sources above and beyond property and wage taxes and water and sewer fees. Projects were designed to increase the City's revenue base and stabilize areas of the City:

The 2008 establishment of the Upstairs Fund was a targeted effort by the City to improve the under-utilized building infrastructure along Market Street, the historical center of retail and commerce in Wilmington. After previous investments to upgrade utilities and convert the pedestrian mall back to vehicular traffic, this gap-financing program was the next step in a long-term plan to revive retail activity and residential living on Market Street. Utilizing the Upstairs Fund to encourage the development of market-rate rental units above renovated first floor retail spaces, the City sought to reduce ubiquitous second and third-story vacancies, while attracting the retail, food & beverage, and entertainment industries. An initial investment of \$15.5 million of General Obligation Bond proceeds leveraged over \$60 million in private sector investment. Between 2009 and 2011, the Upstairs Fund produced 35 new residential units, eight new retail stores, and seven new office spaces within six renovated buildings. In 2012, another 13 buildings containing 17 residential units and nine retail/office units were completed and are available for leasing. Several new restaurants now occupy the once vacant storefronts and retail spaces, with

about a half-dozen new establishments opening in the past year alone. New retail stores have also opened, and have expanded shopping opportunities, contributing to the revival of downtown Wilmington.

• Undoubtedly, the largest success of the Upstairs Fund is the \$25 million renovation of the 45,000 square-foot Queen Theatre on the corner of 5th and Market Streets. Vacant for over 50 years, the Queen is now home to World Café Live at the Queen and WXPN, a live music venue and radio station that opened April 1, 2011. The City's \$3 million investment in the project and the venue's anticipated role as a catalyst for future economic development was written about in the New York Times. In its first year, the World Café Live at the Queen hosted 700 performances, sold over 50,000 tickets, booked 170 special events, and welcomed 120,000 guests. The World Café Live at the Queen is a major success in the revitalization effort to make downtown Wilmington a cultural, dining, and entertainment destination.



• In the Delaware Ave neighborhood is a \$30.6 million project to replace the 120-unit Lincoln Towers residential high-rise building. The City made a \$20 million issuance of conduit revenue bonds for the project, which was completed in May of 2013 and now accepting new residents. The new building features underground parking and the ground floor will be the new home for Fire Station No. 5, replacing the 118-year-old station that is presently on Gilpin Avenue.



• In its third year of construction, the expansion of the ten-acre Wilmington Campus of the Christiana Care Health System is on schedule to be completed in 2014. First announced in 2009, the \$205 million project received an additional \$5 million contribution from the Dupont Company, bringing the total project cost to \$210 million. This major expansion doubles the size of the emergency room, creates 30 new single-occupancy patient rooms, and provides the capacity for another 90 beds. In addition, 51,000 square feet of professional office space for private medical practices will be provided. The new Emergency Room opened in June of 2013, and the final phases of construction are scheduled for completion in early 2014. This project continues to generate a significant number of construction jobs and will result in 594 additional new permanent jobs.



• Fiber optic cables have been at a premium in northern Delaware, reflected in higher costs passed on to end users and restricting access to Big Data service levels. Services that may cost \$5,000 in Philadelphia can cost \$15,000 in Wilmington. A \$20 million dollar public/private investment was finalized in FY 2013 that will use public funds to lay additional fiber capacity alongside a planned private investment, bringing capacity to 1201 N. Market St. in the City. When Chase Bank left 1201 N. Market St., they left behind a data center infrastructure that includes large, industrial backup power generation, as well as complementary backup power storage sought after by data storage and redundancy providers. IPR International out of Wayne, PA announced a new data center at 1201 N. Market and an investment to bring additional dedicated fiber capacity to the building. The owner of the 1201 N. Market St. parcel, in conjunction with the City's Office of Economic Development, successfully secured a \$4 million dollar grant from the State of Delaware's Infrastructure Investment Fund to install additional capacity that can greatly expand service to the northern Delaware market through telecom companies such as Fibertech Communications Inc. and Sunesys. The funding agreements were recently completed, with installation to take place in calendar year 2014.

**Relevant financial policies.** The City of Wilmington balanced the budgets and practiced prudent financial planning in order to provide and maintain the quality of life that our residents expect for their tax dollars.

- The City Code requires the operating budget to be "balanced" or operating expenditures must be equal to revenues plus prior years' accumulated surplus.
- Wilmington's financial position shall be managed conservatively.
- A target of 80% or more of the General Fund or operating budget should represent direct essential services to the citizens such as Police, Fire, Public Works, Parks & Recreation and L & I.
- Cost containment shall be achieved by limiting growth of controllable expenses to no more than the increase in related cost indices such the Consumer Price Index (CPI) or Producer Price Index (PPI). Cost containment should be achieved without elimination of services or programs. New programs should be implemented only through cost savings from existing programs. Innovation and new technology must be utilized to achieve the most cost effective service delivery.
- Revenue generation will be derived from various sources with the primary focus on economic development activities. The broadening of the tax base rather than increases to tax rates is the objective; however, real estate tax rates and various user charges should be periodically adjusted to account for inflation. Collection and enforcement are vital components to our revenue generation program. All taxes, fees, and user charges shall have a collection rate of 95% or greater.
- All components of Wilmington's infrastructure, including roads, water/wastewater transmission lines, water and sewer treatment plants, traffic signals, parks, public property, bridges, street lighting, reservoirs and other capital assets shall be reviewed quarterly and planned maintenance or replacement shall be approved by the Planning Commission and included in the City's Capital Budget and Program. Unexpended funds from previous Capital Budgets shall be reviewed quarterly to determine whether a former project has been temporarily delayed, altered or is no longer feasible. Based on this analysis, funds might then be transferred to current fiscal year projects in order to reduce the amount of new borrowing.
- Debt shall never be incurred to finance operating activities, except in the special case, as approved by City Council, where the issuance of tax anticipation notes are to be used to bridge timing gaps in cash flow from tax revenue sources. Capital borrowing shall be structured to create level debt service over the life of the bonds and be opportunistic in regard to market conditions and special issues. The City will take an aggressive position regarding special issues in order to generate interest savings, fee income, or economic development incentives. Total annual General Fund debt service cost as a percentage of the annual operating budget shall not exceed 17.5%, as mandated by Delaware State law.
- The City shall make maximum use of private resources. This includes the leveraging of non-public resources through public/private partnerships, as well as the privatization of services when those services can be provided more effectively, and at a reduced cost through the private sector.

**Major Initiatives.** Wilmington Mayor Dennis P. Williams' vision for the City stands on four guiding principles that together will rebuild a sense of unity and pride:

- Developing City employees into true public servants.
- Energizing neighborhoods to create a City we can all be proud to call home.
- Motivating parents and children to shape their own futures.
- Creating economic prosperity that touches every corner of the City.

#### Public Service

It is said that "Change begins with me", and so we first look inward to fix what is broken. We are establishing a new culture in City Hall where constituents are recognized as more than just a house number. They are our valued customers and we are here to serve.

Customer service is, and will remain, a top priority in my Administration. Already, we have launched a Citywide customer service training initiative. Starting at the top, with Department and Division Heads to front-line staff, we will treat our customers with respect and provide the best in service.

Expanded use of our City Works system by the Constituent Services Division and the new *Report It - Resolve It* online application implemented by the Public Works Department make it easier for customers to report problems and get them resolved faster. This requires that all staff throughout the city work together to solve problems and respond to customer needs.

#### Neighborhoods

Even as we work internally to do things better, we are working to develop a more active and engaged community to help give the power to change the state of our neighborhoods to the people who live in them. To this end, I have instituted a Director of Neighborhood Development, whose role is to work with the Neighborhood Planning Councils, civic groups and community associations to empower, educate and energize citizens at the grass roots level to take ownership for building their neighborhoods.

There is much to be done to make our City truly great. But one thing we know for sure, only a safe City will be a great city. Officers are visible and out in the community as never before. Citizens are becoming more engaged and are assisting Police to help prevent crime. In just the first few months of this Administration, the Wilmington Police Department has responded to calls for service, made arrests, seized drugs and apprehended firearms in near-record numbers.

#### Children/Achievement

Key to revitalizing our neighborhoods is the preparation of our children to be responsible citizens and motivate them to shape their own future. As parents, teachers, and community leaders, we must have high expectations for our children, and do our part to help them succeed.

A Task Force on Youth, Education and Citizenship will be appointed and focused on improving the development and achievement of young people - from 23rd and Lamont Streets, to 3rd and Clayton Streets, to 4th Street & Greenhill Avenue, to 38th & Monroe Streets, and everything in between.

#### Economic Prosperity

A City thrives on its economic sustainability. While we will look to stimulate economic growth in Wilmington by encouraging small business development and entrepreneurship, I am equally focused on retaining the businesses that are already vested with us and creating jobs for Wilmington residents from all walks of life. Sustained economic growth and vitality demands that we preserve the City's role as the center of commerce for the State of Delaware.

#### **Awards and Acknowledgements**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Wilmington, Delaware, for its comprehensive annual financial report for the fiscal year ended June 30, 2012. This was the 27<sup>th</sup> consecutive year that the City of Wilmington has received this prestigious award. In order to be awarded a Certificate of Achievement, the government published an easily readable and efficiently organized comprehensive annual financial report. This report satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

In addition, the City of Wilmington received the GFOA's Distinguished Budget Presentation Award for its annual budget document dated for the fiscal year beginning July 1, 2013. In order to qualify for the Distinguished Budget Presentation Award, the government's budget documentation was judged to be proficient in several categories, including as a policy document, a financial plan, an operations guide, and a communications medium.

In order to receive this award, a governmental unit must publish a budget document that meets program criteria as a policy document, as an operations guide, as a financial plan and as a communications medium. The award is valid for a period of one year.

#### Acknowledgements

The preparation of this report would not have been accomplished without the efficient and dedicated services of the staff of the Department of Finance, Office of Management and Budget, City Treasurer, Audit, Law, other City departments, various elected and appointed officials, and the efforts of our independent auditors, BDO USA, LLP. We would like to express our sincere appreciation to everyone who assisted and contributed to the preparation of this report. We wish to acknowledge the Mayor and City Council for their unfailing support for maintaining the highest standards of professionalism in the management of the City of Wilmington.

Respectfully submitted,

Sheils Winfrey-Brown

Director of Finance Senior Financial Officer



Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

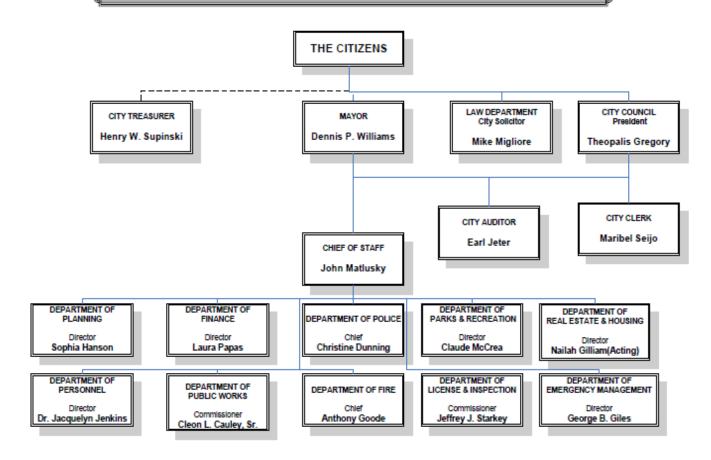
# City of Wilmington Delaware

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2012

Executive Director/CEO

#### CITY OF WILMINGTON ORGANIZATION CHART



### City of Wilmington Listing of Principal Officials June 30, 2013

#### **Executive**

MayorDennis P. WilliamsCity TreasurerHenry W. Supinski

#### **City Council**

President Theopalis K. Gregory, Sr. 1st District Nnamdi O. Chuckwuocha Ernest Congo, II 2nd District 3rd District Darius J. Brown Hanifa G.N. Shabazz 4th District 5th District Samuel Prado Sherry Dorsey Walker 6th District 7th District Robert A. Williams Charles M. Freel 8th District Council Person at Large Michael A. Brown, Sr. Council Person at Large Maria D. Cabrera Council Person at Large Loretta Walsh Council Person at Large Justen A. Wright

#### **Department Heads**

Chief of Staff John R. Matlusky Michael P. Migliore, Esquire City Solicitor City Auditor Earl T. Jeter, CPA Clerk of Council Maribel Seijo Planning Sophia Hanson Personnel Jacqueline D. Jenkins Laura L. Papas\* Finance **Public Works** Cleon L. Cauley, Sr. Parks and Recreation Claude W. McCrea, Jr. Nailah B. Gilliam Real Estate and Housing Licenses and Inspections Jeffrey J. Starkey Police Christine R. Dunning Fire Anthony Goode **Emergency Management** George B. Giles

<sup>\*</sup>Subsequent to the fiscal year end, Sheila Winfrey-Brown was appointed as the Director of Finance

## Wilmington City Council Members 105th Session



Council President Theopalis K. Gregory Sr.

The Wilmington City Council is the legislative body of the City of Wilmington. Its 13-member leadership includes the Council President, eight district Council members representing different geographical districts within the city, and four Council Members-at-Large.



District 1 Nnamdi Chuckwuocha



District 2 Ernest "Trippi" Congo II



District 3
Darius J. Brown



District 4
Hanifa G.N. Shabazz



District 5
Samuel Prado



District 6 Sherry Dorsey Walker



District 7 Robert A. Williams



District 8 Charles M. Freel



At-Large Michael A. Brown, Sr.



At-Large Maria D. Cabrera



At-Large Loretta Walsh



At-Large Justen A. Wright



Tel: 302-656-5500 Fax: 302-656-8024 www.bdo.com 270 Presidential Drive Wilmington, DE 19807

#### Independent Auditor's Report

To the Honorable Mayor and Members of City Council City of Wilmington, Delaware

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Wilmington, Delaware (the City), as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the following component units: Christina Gateway Corporation, Wilmington Parking Authority, Wilmington Downtown Business Improvement District, and Riverfront Wilmington Business Improvement District which represent 89.8%, 84.9%, and 96.6%, respectively of assets, net position, and revenues of the aggregate discretely presented component units. We also did not audit the financial statements of the Wilmington Park Trust Commission and Rock Manor Golf Corporation, blended component units, reported as non-major special revenue funds, which represent 2.6%, 3.2%, and 0.9%, respectively, of assets, fund balance, and revenues of the aggregate remaining fund information. Those financial statements have been audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the Christina Gateway Corporation, Wilmington Parking Authority, Wilmington Downtown Business Improvement District, Riverfront Wilmington Business Improvement District, Wilmington Park Trust Commission, and Rock Manor Golf Corporation is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.



An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of the accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opini ons.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Wilmington, Delaware, as of June 30, 2013, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedules of funding progress on pages 4 through 17 and 82 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying supplementary information, such as the introductory section, combining and individual fund financial statement and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statement and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statement and schedules are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with Governmental Auditing Standards, we have also issued our report dated December 30, 2013 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control over financial reporting and compliance.

BDO USA, LLP

December 30, 2013

## CITY OF WILMINGTON, DELAWARE

# **Management's Discussion and Analysis**

June 30, 2013

The Mayor and City Council of the City of Wilmington are pleased to present to readers of the financial statements of the City of Wilmington this narrative overview and analysis of the financial activities of the City of Wilmington for the fiscal year ended June 30, 2013. We encourage readers to consider the information presented in conjunction with the additional information furnished in the letter of transmittal.

#### **Financial Highlights**

#### **Government-wide**

- The assets of the City exceeded its liabilities at the close of the fiscal year by \$217,656,713 (net position), an increase of \$4,442,885 from the previous year. The net position of governmental activities decreased \$3,467,509 from the prior year, while the net position from business activities increased \$7,910,394.
- Discretely presented component units reported net position of \$47,281,528, an increase of \$35,289 from the previous year.

#### **Fund Level**

- As of the close of the current fiscal year, the City of Wilmington's governmental funds reported combined ending fund balances of \$76,349,437, a decrease of \$4,607,506 from the previous year. The Fund Balance reported is: Nonspendable Fund Balance of \$9,651,702; Restricted Fund Balance of \$20,523,529; Committed Fund Balance of \$22,911,283; and an Unassigned Fund Balance totaling \$23,262,923 (see page 20 for detail breakdown).
- The Housing Strategic Fund had a committed fund balance in the amount of \$1,178,585 to fund affordable housing in the City.
- The Economic Strategic Fund had a combined fund balance of \$5,578,382 consisting of \$27,580 of restricted fund balance and \$5,550,802 of committed fund balance for current and future economic development activities.
- The Capital Projects Fund had a restricted fund balance in the amount of \$14,798,953 to fund current and future City capital improvements.
- The Other Governmental Funds have a combined fund balance of \$8,221,065 consisting of \$879,788 in nonspendable, \$5,696,996 of restricted fund balance and \$1,644,281 of committed fund balance.

#### **Long-Term Debt**

- The City's total net general obligation debt increased to \$301,219,779 at June 30, 2013, an increase of \$14,248,983. After the issuance of bonds in FY 2013, water and sewer projects had a net increase in debt of \$22,115,297 and governmental capital projects had a net decrease in debt of \$7,866,314.

#### **Overview of the Financial Statements**

This discussion and analysis is an introduction to the City of Wilmington's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-Wide Financial Statements. The government-wide financial statements are designed to provide readers with a broad overview of the City of Wilmington's finances, in a manner similar to a private-sector business.

The Statement of Net Position (page 18) presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as useful indicators as to whether the financial position of the City is improving or deteriorating.

The Statement of Activities (page 19) presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The statements also present financial information for the City's component units.

- Governmental Activities Most of the City's basic services are reported in this category. Taxes and intergovernmental revenues generally support these services. Services provided include General Governmental Services, Real Estate and Housing, Public Works, Parks and Recreation, and Public Safety. Also included is the Wilmington Park Trust Commission (The Trust) and Rock Manor Golf Corporation (Rock Manor) which are presented as blended component units. The Trust was organized for the purpose of financing the maintenance and improvements of the parks in and around the City of Wilmington and Rock Manor manages golf courses on behalf of the park system.
- Business-type Activities The City charges fees to customers to help cover all or most of the cost of certain services provided. The City provides water, wastewater, and stormwater treatment services.
- Discretely Presented Component Units Component units are legally separate organizations for which the City is financially accountable. The City includes the following component units in this report: Christina Gateway Corporation, Wilmington UDAG Corporation, Wilmington Parking Authority, Wilmington Downtown Business Improvement District (Downtown Visions), and the Riverfront Wilmington Business Improvement District.

**Fund Financial Statements.** The fund financial statements begin on page 20 and provide detailed information about the major individual funds. A fund is a fiscal and accounting entity with a self-balancing set of accounts that the City uses to keep track of specific sources of funding and spending for a particular purpose. All of the funds of the City can be divided into three categories: governmental, proprietary, and fiduciary.

- Governmental Funds Most of the City's basic services are reported in the governmental funds, which focus on how cash flows into and out of those funds and the balances left at year end that are available for future spending. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps to determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. Because this information does not encompass the long-term focus of the government-wide statements, reconciliations are provided (page 21) to explain the differences between the Governmental Funds Balance Sheet and the Statement of Net Position and between the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances and the Statement of Activities (page 23). These funds are reported using the modified accrual basis of accounting, which primarily measures cash and other financial assets, available to satisfy current liabilities. Governmental funds of the City include the General Fund, Housing Strategic Fund, Economic Strategic Fund, Special Revenue Funds (Other Governmental Funds), and the Capita 1 Projects Fund.
- *Proprietary Funds* When the City charges for the services it provides, these services are generally reported in proprietary funds. Proprietary funds (enterprise and internal service) utilize the accrual basis of accounting, the same method used by private sector businesses. The Enterprise fund reports activities that provide supplies and services to the general public water, sewer, and stormwater management services. The Internal Service Funds report activities that provide supplies and services for the City's other programs and activities data processing services, word processing services, mail service, mapping and graphics, duplication and reproduction, motor vehicle charges, health insurance, workers' compensation and risk management.
- Fiduciary Funds The City acts as a fiduciary to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City of Wilmington's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements can be found beginning on page 32 of this report. These funds are used where the City holds assets in trust for others and includes the pension trust funds. Complete financial statements with accompanying notes of the Firefighter's Pension Plan and the Police Pension Plan can be obtained from the City of Wilmington, Treasurer's Office.

**Notes to the Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found beginning on page 36 of this report.

**Required Supplementary Information.** In addition to the basic financial statements and accompanying notes, this report presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension benefits to its employees. The required supplementary information can be found on page 82.

**Other Information.** Other information includes combining financial statements for non-major governmental funds. These funds are added together, by fund type, and presented in a single column in the basic financial statements, but they are not reported individually, as with major funds, on the governmental fund financial statements. Detailed General Fund budget information as well as combining and individual fund statements begin on page 86.

**Statistical Section.** The City provides certain unaudited informational and statistical schedules that begin on page 105.

#### Financial Analysis of the Government as a Whole

**Net Position.** A year-to-year comparison of net position is as follows:

	Governmental Activities 2013 2012		Business-ty	pe Activities	Total	
			2013 2012		2013	2012
Current and other Assets	\$ 119,076,954	\$ 128,482,925	\$ 23,598,122	\$ 19,090,857	\$ 142,675,076	\$ 147,573,782
Capital Assets	192,202,732	186,197,256	282,637,292	257,424,518	474,840,024	443,621,774
<b>Total Assets</b>	311,279,686	314,680,181	306,235,414	276,515,375	617,515,100	591,195,556
Long Term Liabilities	185,505,086	185,745,274	177,785,413	155,309,512	363,290,499	341,054,786
Other Liabilities	18,125,642	17,818,440	18,442,246	19,108,502	36,567,888	36,926,942
Total Liabilities	203,630,728	203,563,714	196,227,659	174,418,014	399,858,387	377,981,728
Net Position:						
Net Investment in						
Capital Assets	68,699,894	79,317,727	118,345,142	118,391,959	187,045,036	197,709,686
Restricted	21,403,317	5,934,339	-	-	21,403,317	5,934,339
Unrestricted	17,545,747	25,864,401	(8,337,387)	(16,294,598)	9,208,360	9,569,803
Total Net Position	\$ 107,648,958	\$ 111,116,467	\$ 110,007,755	\$ 102,097,361	\$ 217,656,713	\$ 213,213,828

By far the largest portion of the City's net position (86%) reflects its investment in capital assets (e.g., land, buildings, infrastructure, machinery, and equipment), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services; consequently, these assets are not currently available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The remaining portions of the City's net position are either restricted (\$21,403,317) or unrestricted (\$17,545,747). Unrestricted net position may be used to meet the government's ongoing obligations. At the end of the current fiscal year, the City's total net position was \$217,656,713.

**Changes in Net Position.** A schedule of a comparison of year-to-year changes in activity is on the following page. The combined net position of the City increased by \$4,442,885, over the course of this year's operations. The net position of governmental activities decreased \$3,467,509, and the net position of business-type activities increased by \$7,910,394.

#### City of Wilmington's Changes in Net Position Year Ended June 30, 2013

	<b>Governmental Activities</b>		Business-ty	pe Activities	Total	
	2013	2012	2013	2012	2013	2012
REVENUES						
Program Revenues:						
Charges for Services	\$ 21,161,611	\$ 27,828,550	\$ 67,065,579	\$ 64,744,275	\$ 88,227,190	\$ 92,572,825
Operating Grants &						
Contributions	17,388,953	19,362,707	-	-	17,388,953	19,362,707
Capital Grants &						
Contributions	1,933,252	1,311,524	469,271	574,876	2,402,523	1,886,400
General Revenues:						
Total Taxes	104,297,199	106,932,316	-	-	104,297,199	106,932,316
Investment Earnings	1,049,413	494,437	52,142	37,969	1,101,555	532,406
Other Revenues	12,505,037	12,437,046			12,505,037	12,437,046
m . 1 p	150 225 465	160 266 500	67 FO 6 OOO	65 055 100	225 022 455	222 722 722
<b>Total Revenues</b>	158,335,465	168,366,580	67,586,992	65,357,120	225,922,457	233,723,700
EXPENSES						
General Government	28,485,274	35,708,148	-	-	28,485,274	35,708,148
Real Estate and Housing	4,925,920	10,276,370	-	-	4,925,920	10,276,370
Public Works	23,242,074	23,177,193	-	-	23,242,074	23,177,193
Parks and Recreation	9,196,053	9,632,204	-	-	9,196,053	9,632,204
Public Safety	90,571,399	84,777,539	-	-	90,571,399	84,777,539
Interest on Long Term Debt	5,150,078	4,768,486	6,088,217	6,324,914	11,238,295	11,093,400
Water/Sewer			53,820,557	54,559,730	53,820,557	54,559,730
<b>Total Expenses</b>	161,570,798	168,339,940	59,908,774	60,884,644	221,479,572	229,224,584
Subtotal	(3,235,333)	26,640	7,678,218	4,472,476	4,442,885	4,499,116
Transfers	(232,176)		232,176			
Change in Net Position	\$ (3,467,509)	\$ 26,640	\$ 7,910,394	\$ 4,472,476	\$ 4,442,885	\$ 4,499,116

#### **Governmental Activities**

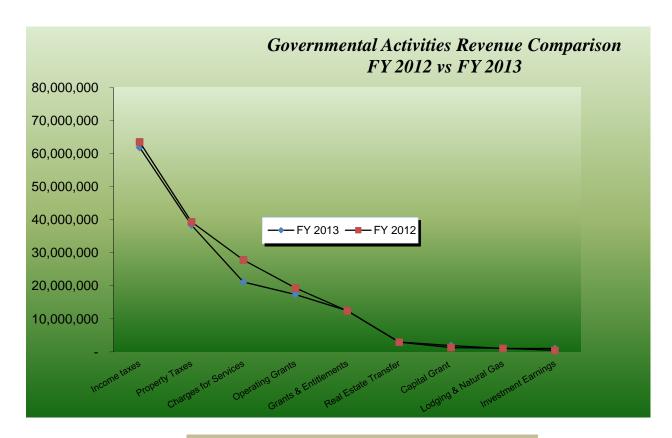
Revenues of governmental activities for fiscal year 2013 decreased from 2012 by \$10,031,115. This net decrease reflects a decrease in charges for services of \$6,666,939 and operating grants of \$1,973,754. Capital grants; however, increased by \$621,728. The charges for services revenue, which reimburse the City for specific activities, is the second largest source of governmental activity revenue at 13.4% The key revenue elements are discussed later in the fund statement comparisons.

Expenses and transfers of governmental activities for fiscal year 2013 decreased by \$6,536,966 compared to 2012. Key cost elements are discussed later in the fund statement comparison.

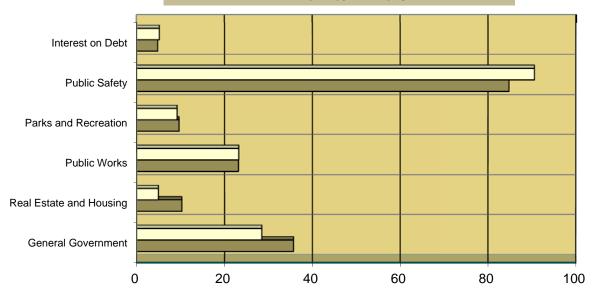
The charts on the following page depict a comparative view of the revenues and expenses of the governmental activities for fiscal year 2013 as compared to fiscal year 2012.

#### **Business-type Activities**

Net position of business-type activities increased by \$7,910,394 for the current fiscal year primarily as a result of increased charges for services due in part to a 9% rate increase. Detail explanations of the variance are contained in the financial analysis of the City's Funds - Proprietary Funds section on page 12.



# Governmental Activities Expenditure Comparison FY 2012 to FY 2013



	General	Real Estate	Public Works	Parks and	Public Safety	Interest on
	Government	and Housing	I ublic vvolks	Recreation	1 ublic dalety	Debt
□2013 Actual	28,485,274	4,925,920	23,242,074	9,196,053	90,571,399	5,150,078
■2012 Actual	35,708,148	10,276,370	23,177,193	9,632,204	84,777,539	4,768,486

#### **Financial Analysis of the City's Funds**

As the City completed the fiscal year, its governmental funds reported fund balances of \$76,349,437. Of the current ending fund balances, the following categories are recorded and primary uses noted in accordance with GASB 54:

- \$9,651,702 is recorded as Nonspendable due to a \$3,000,000 advance to the Motor Vehicle Fund, a \$5,771,914 advance to the Water/Sewer Fund, and \$879,788 in Wilmington Park Related Commissions;
- \$20,523,529 is recorded as Restricted; \$14,826,533 for capital projects, \$5,696,996 for park operations;
- \$22,911,283 is recorded as Committed; \$14,537,615 for the Budget Reserve Account, \$1,178,585 for Affordable Housing, \$5,550,802 for Economic Development, \$1,644,281 for other purposes; and
- \$23,262,923 is the remaining fund balance, thus this is classified as Unassigned.

#### **Governmental Funds**

#### General Fund - Comparison to Prior Year

The General Fund is the City's chief operating fund. At June 30, 2013, the fund balance composition included:

- \$8,771,914 is recorded as Nonspendable due to a \$3,000,000 advance to the Motor Vehicle Fund and a \$5,771,914 advance to the Water/Sewer Fund;
- \$14,537,615 is recorded as Committed for the Budget Reserve Account. The Budget Reserve Account is held in the event of adverse economic conditions or public emergency and can be used with the approval of a majority of the thirteen members of City Council;
- \$23,262,923 is recorded as Unassigned for purposes to be identified at a later date.

The schedule on the following page presents General Fund revenues and expenditures for fiscal year 2013 compared to budget and fiscal year 2012.

The revenues for fiscal year 2013 decreased \$2,075,763 compared to the prior fiscal year. Primary factors in these results are:

- Property Taxes decreased by \$832,802 due to decreases in property values and some large commercial properties have continued to wage successful assessment appeals.
- Wage Taxes increased by \$743,062 and Net Profit Taxes increased by \$399,132 compared to 2012.
   The increase in revenues was due to increased audit and collection activity while current collections were level with small wage increases offsetting employment losses.
- Intergovernmental revenues increased by \$558,207 due to an increase in income derived from grants received from federal and state grants received by the City.
- Fines and Forfeitures are collected by the City for red light photo citations, parking tickets, criminal, and booting fines. The City recognizes revenues when the citizen pays the fine or forfeiture as opposed to when the fine is imposed. These revenues are down by \$2,388,345 from last fiscal year. As violations decrease at older sites, red light camera fines are decreasing. In addition, these revenues are being adversely affected by changes in parking regulations and a reduction in parking citation revenues collected through the Delaware Motor Vehicle program.

# City of Wilmington, Delaware General Fund Activity vs Prior Year and Budget

	2012 Actual	2013 Actual	Variance Positive (Negative)	Final Budget	2013 Actual	Variance Positive (Negative)
Revenues:						
Taxes:						
Property	\$ 39,013,879	\$ 38,181,077	\$ (832,802)	\$ 38,456,440	\$ 38,181,077	\$ (275,363)
Wage	55,815,188	56,558,250	743,062	53,192,500	56,558,250	3,365,750
Net Profit	5,040,088	5,439,220	399,132	5,000,000	5,439,220	439,220
Franchise	1,716,982	1,863,137	146,155	1,806,902	1,863,137	56,235
Real Estate Transfer	2,971,602	2,999,468	27,866	1,900,000	2,999,468	1,099,468
Head	3,662,183	3,538,656	(123,527)	3,567,200	3,538,656	(28,544)
Lodging & Natural Gas	1,106,677	1,040,162	(66,515)	1,202,572	1,040,162	(162,410)
Intergovernmental	18,996,396	19,554,603	558,207	17,983,038	19,554,603	1,571,565
Licenses and Permits	4,843,537	4,573,516	(270,021)	3,777,673	4,573,516	795,843
Fines and Forfeitures	9,484,531	7,096,186	(2,388,345)	8,550,000	7,096,186	(1,453,814)
Charges for Services	4,967,893	4,721,220	(246,673)	6,284,097	4,721,220	(1,562,877)
Investment Earnings	484,808	462,506	(22,302)	1,107,601	462,506	(645,095)
<b>Total Revenues</b>	148,103,764	146,028,001	(2,075,763)	142,828,023	146,028,001	3,199,978
Expenditures:						
General Governmental Services:						
Mayor's office	9,478,354	8,650,597	827,757	9,021,452	8,650,597	370,855
City Council	2,560,701	2,646,876	(86,175)	2,716,314	2.646.876	69,438
Audit	701,418	729,381	(27,963)	728,896	729,381	(485)
Law	3,104,875	3,046,824	58,051	3,117,347	3,046,824	70,523
Finance	10,524,950	9,265,913	1,259,037	10,167,777	9,265,913	901,864
Personnel	1,819,672	1,729,717	89,955	2,072,196	1,729,717	342,479
Treasurer	428,675	462,436	(33,761)	425,733	462,436	(36,703)
Planning	1,522,602	1,589,101	(66,499)	1,593,697	1,589,101	4,596
Real Estate and Housing	1,306,714	1,357,277	(50,563)	1,411,967	1,357,277	54,690
Public Works	20,254,686	23,881,242	(3,626,556)	25,191,844	23,881,242	1,310,602
Parks and Recreation	8,058,670	7,790,755	267,915	8,275,548	7,790,755	484,793
Public Safety:	-,,	.,,		-,,-	.,,	,,,,,
Licenses and Inspection	4,121,324	4,669,180	(547,856)	4,717,875	4,669,180	48,695
Fire	22,664,801	24,037,782	(1,372,981)	23,411,087	24,037,782	(626,695)
Police	50,916,243	54,140,159	(3,223,916)	52,191,695	54,140,159	(1,948,464)
Total Expenditures	137,463,685	143,997,240	(6,533,555)	145,043,428	143,997,240	1,046,188
Excess (Deficiency) of Revenues						
Over (Under) Expenditures	10,640,079	2,030,761	(8,609,318)	(2,215,405)	2,030,761	4,246,166
Other Financing Sources (Uses)						
Bonds issued	-	16,853,656	16,853,656	-	16,853,656	16,853,656
Bond Premiums	-	3,604,591	3,604,591	-	3,604,591	3,604,591
Bond Payments to Escrow Agent	-	(20,275,357)	(20,275,357)	_	(20,275,357)	(20,275,357)
Transfers in	302,160	41,616	(260,544)	100,000	41,616	(58,384)
Transfers out	(3,498,151)	(928,283)	2,569,868	-	(928,283)	(928,283)
<b>Total Other Financing Sources (Uses)</b>	(3,195,991)	(703,777)	2,492,214	100,000	(703,777)	(803,777)
Net Change in Fund Balances	\$ 7,444,088	\$ 1,326,984	\$ (6,117,104)	\$ (2,115,405)	\$ 1,326,984	\$ 3,442,389

The current year's expenditures and transfers out increased by \$3,963,667 compared to fiscal year 2012 spending levels. The increase resulted primarily from actuarially required pension and pension healthcare contributions and employee medical benefit cost increases.

- General Governmental Service expenditures for 2013, which were 20% of General Fund expenditures, experienced a decrease of \$2,020,402. A primary driver was the debt service reflecting a full year of principal and interest payments on the City's November 2011 capital bond issuance.
- Real Estate and Housing, 1% of General Fund expenditures, incurred year-to-year expenditure increases of \$50,563 primarily due to increased debt service payments.
- Public Works, 17% of General Fund expenditures, saw expenditures increase by \$3,626,556 versus 2012 again primarily due to debt service payments.
- Parks and Recreation, 5% of General Fund expenditures, had decreased expenditures of \$267,915 again primarily due to new payments resulting from the November 2011 capital bond issuance were more than offset by the retirement of older bond issues.
- Fire expenditures, which represented 17% of the City's General Fund expenditures, experienced an increase of \$1,372,981 primarily due to an increase in overtime appropriations and an increase in shift differential pay from a recent labor contract with the Firefighters Local 1590.
- Police expenditures, which represented 38% of the City's General Fund expenditures, increased by \$3,223,916. This was primarily due to an increase in employee benefits attributed to higher pension contributions, hospitalization, and pension healthcare.
- Transfers out in FY 2013 were \$928,283 as compared to transfers of \$3,498,151 in FY 2012. The transfers in 2013 include \$486,660 to the Cable Television Fund in accordance with the City Code and a transfer of \$232,176 to the Water and Sewer Fund and \$61,360 to the Internal Service Funds from the unassigned fund balance to cover costs to support a one-time payment to current City employees in lieu of forgone cost of living adjustments for the fiscal years 2010, 2011, 2012, and 2013.

#### Other Major Funds - Comparison to Prior Year

The Housing Strategic Fund reported an ending fund balance of \$1,178,585, a decrease of \$150,676 from the prior fiscal year due to the decline in funds used to fulfill the City's affordable housing programs. Housing Strategic Fund disbursements have decreased from \$1,384,259 to \$668,943; these costs tend to rise and fall as opportunities present themselves and as the impact of the expenditures can be enhanced through the use of grants and local partnerships.

Fund balance of the Economic Strategic Fund decreased by \$528,233 in fiscal year 2013. The key contributing factor was a decrease in unspent bond funds used for infrastructure incentives. As total expenditures declined from \$5,670,781 to \$841,865, the primary focus of the Economic Strategic Fund remained the Upstairs Fund program aimed at revitalizing the Market Street area by providing support for residential renovations on the floors above street-level businesses and employer incentive programs.

The fund balance of \$14,798,953 for the Capital Projects Fund was \$6,767,103 less than fiscal year 2012 due to a reduction in unspent bond funds for the acquisition, construction, or improvement of capital facilities. The level of Capital Projects Fund expenditures rose to \$8,700,355 from \$6,539,486 compared to 2012 due to increased street and signal improvement activity.

#### **Proprietary Funds**

#### Water/Sewer Funds - Comparison to Prior Year

The operation of the Business-type activities increased the City's net position by \$7,910,394 versus an increase of \$4,472,476 in fiscal year 2012.

- Sewer Service Charges to New Castle County increased 6% from \$17,583,585 to \$18,637,595; this included funds received from the closure of the VFL Technology Corporation due to a ruling from the Department of Natural Resources and Environmental Control.
- Direct User Charges for water, sewer, and stormwater increased by \$275,935, primarily as the result of a 9% rate increase. Various state and federal agencies including the Port of Wilmington are not paying billed stormwater fees; these are in various stages of collection and legal recourses are being pursued. The City has fully reserved these billings until the disputes are settled.
- Capital Grant and Contribution revenue declined from \$574,876 in 2012 to \$469,271 in 2013.
- Compared to fiscal year 2012 results, total expenses decreased by \$975,870 or 2%. This decrease was driven in part by decreased interest costs of \$249,506 reflecting the greater use of low-interest State Revolving Fund loans in place of general obligation bonds, along with a lower interest rate than what had been projected for the November 2011 capital bond issuance. Total operating expenses decreased by \$739,173, offset by an increase in depreciation of \$324,054.

#### **General Fund Budgetary Highlights**

The City adopted the fiscal year 2013 budget on May 27, 2012, and amended it to meet operational needs during the year. The City's practice is to (a) amend budgeted revenue only for grants or new revenue streams and (b) amend budgeted expenditures primarily to approve new spending authority.

The final budget contained \$142,828,023 of revenues, \$145,043,428 of expenditures before other financing uses, and \$100,000 in transfers from other funds. The original expenditures and transfers out were increased by \$2,115,405 through mid-year budget amendments. The actual results were revenues before other financing sources (uses) of \$3,199,978 over budget, expenditures of \$1,046,188 under budget, transfers in under budget by \$58,384, and transfers out of \$928,283 over budget.

- Property Taxes were \$275,363 below expectations as some large commercial properties have continued to wage successful assessment appeals.
- Wage Tax revenues, representing 39% of General Fund Tax revenues, were over the budget by \$3,365,750 fueled by an improving local economy and higher than projected Plan for Change audit-generated receipts.
- Real Estate Transfer Taxes were over the budget by \$1,099,468 primarily due to the slight increase in sales of residential homes increasing although the average sale price of residential homes remains below the levels of prior years. Commercial property transfers are beginning to reappear, but remain meager.
- Fines and Forfeitures were under budget by \$1,453,814 as violations at older sites and red light camera fines decreased. In addition, these revenues are being adversely affected by changes in parking regulations and a reduction in parking citation revenues collected through the Delaware Motor Vehicle program.

- Investment earnings were under the budget by \$645,095 due to lower interest rates and lower balances of unspent bond funds and other investable amounts.
- Mayor's Office expenditures were under budget by \$370,855 primarily due to reduced debt service.
- Finance expenditures were under budget by \$901,864 due to lower collection costs from Wage Tax audits and delinquent property taxes.
- Public Works expenditures were under budget by \$1,310,602 due primarily to increased savings from the City's conversion to LED street lighting and solar panel installations at some of its municipal buildings and lower motor vehicle costs.
- Parks and Recreation expenditures were under budget by \$484,793 primarily due to reduced debt service.
- Fire expenditures were over budget by \$626,695 primarily due to an increase in overtime appropriations and an increase in shift differential pay from a recent labor contract with the Firefighters Local 1590.
- Police expenditures were over budget by \$1,948,464 primarily due to an increase in employee benefits attributed to higher pension contributions, hospitalization, and pension healthcare.
- Transfers out in 2013 include \$486,660 to the Cable Television Fund in accordance with the City Code and a transfer of \$232,176 to the Water and Sewer Fund and \$61,360 to the Internal Service Funds from the unassigned fund balance to cover costs to support a one-time payment to current City employees in lieu of forgone cost of living adjustments for the fiscal years 2010, 2011, 2012, and 2013.

#### **Capital Assets and Debt Administration**

**Capital Assets**. As of June 30, 2013, the City had invested \$474,840,024, net of accumulated depreciation, in a broad range of capital assets. The table on the following page presents fiscal year 2013 asset balances compared to fiscal year 2012 balances (further detail in Note 6 as required by GASB 34). Major capital asset events during the current fiscal year included the following:

#### Governmental Activities:

- Capital Improvements were primarily focused on streets and signals (\$4,576,029 invested) and in vehicle acquisitions and other equipment (\$6,780,211 invested).

#### Business-type Activities:

- Continued construction to modernize the Brandywine Water Filter Plant was a major part of \$12,617,407 of the Water Filter Facilities and Improvements (amounts noted relate to assets acquired or constructed not necessarily those placed in service during the year).
- Water Lines added \$2,154,814 as the City continues its efforts to reline or replace aging water lines.
- Sewer Line construction often related to combined sewer overflow remediation efforts added \$761,312 during FY 2013.

Additional information regarding the City's capital assets is contained in Note 6 to the financial statements.

## City of Wilmington's Capital Assets (Net of Depreciation)

	Governmental Activities			Business-type Activities			Total					
		2013	_	2012		2013		2012		2013		2012
Land	\$	24,090,181	\$	24,090,181	\$	4,060,443	\$	4,060,443	\$	28,150,624	\$	28,150,624
Art		1,920,043		1,506,953		-		-		1,920,043		1,506,953
Construction in Progress		4,968,837		1,795,161		20,913,670		3,657,649		25,882,507		5,452,810
Buildings & Improvements		54,244,292		54,972,916		22,044,812		22,638,327		76,289,104		77,611,243
Parks & Recreation Facilities		11,890,224		11,949,147		-		-		11,890,224		11,949,147
Streets & Signals		69,641,762		68,670,755		-		-		69,641,762		68,670,755
Water Reservoirs, Facilities & Water Lines		_		_		137,788,755		125,904,884		137,788,755		125,904,884
Wastewater Facilities						, ,		- , ,		, ,		- , ,
& Sewer Lines		-		-		97,829,612		101,163,215		97,829,612		101,163,215
Vehicles, Equipment												
& Other	_	25,447,393	_	23,212,143	_		_			25,447,393	_	23,212,143
Totals	\$	192,202,732	\$	186,197,256	\$	282,637,292	\$	257,424,518	\$	474,840,024	\$	443,621,774

**Long-Term Debt.** At the end of the current fiscal year, the City had total bonded (backed by the full faith and credit of the government) debt outstanding of \$301,219,779. Of this amount, \$127,343,284 comprises debt related to Governmental activities and \$173,876,495 is supported by Business-Type activities. New bond issues authorized during the fiscal year (further detailed in Note 9) include:

- On July 6, 2012, the City issued a General Obligation Bond Anticipation Note (Renewable Energy Biosolids Facility Project), Series of 2012, due July 6, 2014, in the amount of \$39,000,000. The funding will be drawn as needed and the interest rate is 65% of (the Adjusted London Interbank Offered Rate (LIBOR) plus 0.55) plus 0.19%, not to exceed 8%. Permanent financing for this was completed on October 4, 2012, with the Delaware Water Pollution Control Revolving Fund (DWPCRF) acting by and through the Delaware Department of Natural Resources and Environmental Control for an amount not to exceed \$36,060,000 at an interest rate of 3.0%. The net loan proceeds supplement other funding for the costs associated with the Renewable Energy Biosolids Facility being constructed at the Hay Road Wastewater Treatment Plant. Cash draws against the loan will be made periodically; as of June 30, 2013, \$15,304,195 was outstanding. The 2012 REBF BAN is recorded in the Water and Sewer Fund.
- On February 28, 2013, the City issued \$37,885,000 of General Obligation Bonds, Series of 2013A. The bond matures in varying amounts between October 1, 2013 and December 1, 2025, and bears interest rates between 3.5% and 5.0%. The net proceeds were used to partially advance refund the City's General Obligation Bonds Series of 2006A-1 and 2008A.

The City is empowered by state law to issue debt obligations within the limits of authority passed from time to time by the state legislature.

The City maintains an Aa2 rating from Moody's Investors Service, an AA- rating from Standard & Poor's Corporation and an AA- from Fitch Ratings for general obligation debt.

Additional information on the City's long-term debt can be found in Note 9 to the financial statements.

#### City of Wilmington's Outstanding Debt General Obligations Bonds

		nmental vities		ss-type vities	Total		
	2013	2012	2013	2012	2013	2012	
General							
<b>Obligation Bonds</b>	\$ 127,343,284	\$ 135,209,598	\$ 173,876,495	\$ 151,761,198	\$ 301,219,779	\$ 286,970,796	

#### **Economic Factors and 2013 Budgets and Rates**

Employment is a strong indicator of the City of Wilmington's overall health. The City's unemployment rate continues to rise above national trends, reflecting the disproportional impact of today's economy on Wilmington's predominantly youthful population. Higher unemployment leads to an increase in demand for City services and resources, such as Summer Youth Employment and Policing.

Wilmington continues to face significant economic challenges as the finance, banking, and credit card industries that make up its economic base recover from the collapse of financial markets during the Global Financial Crisis. While the slow recovery continues to put a significant strain on the resources the City wields, economic development has remained a priority for Wilmington, demonstrating its commitment to increasing job opportunities and growing its economic base. Likewise, the business community continues to make investments in the City, demonstrating Wilmington's ability to remain an attractive place to do business.

As the City prepared its budget, the State of Delaware and New Castle County were also preparing budgets with stiff challenges for their citizens and employees. The City prepared its 2013 budget primarily with a mix of fiscal restraints which permitted its citizens to continue to receive the services they expected and deserved from their City government.

All of these economic factors were taken into account when adopting the General Fund budget for fiscal year 2013. The City's budget addresses economic development, public safety, and infrastructure needs.

The property tax rate was kept unchanged while added taxable reassessments increased the taxable base. Other taxes remained unchanged; however departments looked at charges for services to assure coverage of incurred costs. Water, sewer, and stormwater rates increased to 9%, increasing the overall cost to the average residential customer (using 4,000 gallons per months) to about \$4.19 per month.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City of Wilmington's finances to its citizens and other users of such data. Requests for additional copies of this report, questions concerning any of the information in this report, and requests for additional financial information should be addressed to Sheila Winfrey-Brown, Director of Finance, and City of Wilmington, Delaware 19801.

The component units issue their own audited financial statements. These statements may be obtained directly from the component units from sources listed in Note 1, page 37 and the financial statements are listed on page 34.

## **BASIC FINANCIAL STATEMENTS**

#### Statement of Net Position June 30, 2013

	Primary Government							
	_	Governmental		Business-type				Component
	_	Activities	_	Activities	_	Total	_	Units
ASSETS								
Cash and Investments (Note 3)	\$	46,662,737	\$	-	\$	46,662,737	\$	15,414,625
Receivables, Net (Note 4)		25,504,449		20,743,160		46,247,609		7,029,228
Internal Balances		15,426,612		(15,426,612)		-		-
Due from Other Governments		7,356,398		182,960		7,539,358		-
Due from Component Unit		275,000		-		275,000		-
Deferred Charges & Other Assets		1,657,035		1,604,016		3,261,051		464,688
Restricted Assets:								
Cash and Investments (Note 3)		22,194,723		16,494,598		38,689,321		1,865,114
Capital Assets, Net (Note 6)								
Land		24,090,181		4,060,443		28,150,624		19,648,147
Art		1,920,043		-		1,920,043		-
Construction in Progress		4,968,837		20,913,670		25,882,507		778,233
Buildings & Improvements		54,244,292		22,044,812		76,289,104		27,098,338
Parks & Recreation Facilities		11,890,224		-		11,890,224		-
Streets & Street Signals		69,641,762		-		69,641,762		-
Water & Sewer Systems		-		235,618,367		235,618,367		-
Vehicles, Equipment, and Other	_	25,447,393				25,447,393		686,745
Total Assets	_	311,279,686	_	306,235,414	_	617,515,100		72,985,118
LIABILITIES								
Accounts Payable & Accrued Expenses		8,400,013		13,670,363		22,070,376		985,924
Salaries and Benefits Payable		2,719,300		112,595		2,831,895		234,220
Unearned Revenue		3,454,479		4,659,288		8,113,767		160,187
Other Liabilities		3,551,850		4,039,288		3,551,850		275,000
Long Term Liabilities		3,331,630		-		3,331,630		273,000
Due Within One Year:								
Bonds Payable		7,120,130		30,434,695		37,554,825		2,449,335
· · · · · · · · · · · · · · · · · · ·		2,401,662		30,434,093				2,449,333
Capital Leases Claims Liabilities				-		2,401,662		-
		3,105,236		503,150		3,105,236		-
Compensated Absences		5,861,022		303,130		6,364,172		-
Due in More Than One Year:		124 102 667		146,847,568		271 041 225		19,790,745
Bonds Payable		124,193,667		140,047,300		271,041,235		19,790,743
Capital Leases		5,424,380		-		5,424,380		-
Claims Liabilities		10,315,184		-		10,315,184		-
Compensated Absences		2,709,612		-		2,709,612		-
Other Post Employment Benefits Payable Minority Interest		24,374,193		-		24,374,193		1,808,179
•			-		-		_	·
Total Liabilities	_	203,630,728	_	196,227,659		399,858,387	-	25,703,590
NET POSITION								
Net Investment in Capital Assets		68,699,894		118,345,142		187,045,036		27,068,490
Restricted for:				•				•
Capital Projects		14,826,533		-		14,826,533		-
Debt Service		,,		-		-		1,880,286
Park Operations & Other - Expendable		5,696,996		-		5,696,996		-
Park Operations - Nonexpendable		879,788		_		879,788		_
Unrestricted	_	17,545,747		(8,337,387)		9,208,360		18,332,752
<b>Total Net Position</b>	\$	107,648,958	\$	110,007,755	\$	217,656,713	\$	47,281,528
	_							

#### Statement of Activities For the Year Ended June 30, 2013

Net (Expense) Revenues and **Program Revenues Changes in Net Position Grants and Contributions Primary Government** Charges for Governmental **Business-type** Component Functions/Programs Expenses Activities Activities **Total** Units Services Operating Capital **Primary Government: Governmental Activities:** 28,485,274 \$ 9,710,578 550 000 \$ (18,224,696) \$ (18,224,696) \$ General Governmental Services \$ \$ Real Estate and Housing 4,925,920 4,376,898 (549,022)(549,022)294,972 1,933,252 (20,029,997) (20,029,997) Public Works 23,242,074 983,853 Parks and Recreation 9,196,053 312,783 1,238,347 (7,644,923) (7,644,923) 10,239,855 Public Safety 90,571,399 10,843,278 (69,488,266) (69,488,266) Interest on Long-term Debt 5,150,078 (5,150,078)(5,150,078)**Total Governmental Activities** 161,570,798 21,161,611 17,388,953 1,933,252 (121,086,982) (121,086,982) **Business-type Activities:** 59,908,774 469,271 7,626,076 Water/Sewer 67,065,579 7,626,076 **Total Primary Governments** \$ 221,479,572 \$ 88,227,190 \$ 17,388,953 \$ 2,402,523 (121,086,982) 7,626,076 (113,460,906) **Component Units:** Christina Gateway Corporation 17,152 (17,152)Wilmington UDAG Corporation 218,863 337,405 118,542 Wilmington Parking Authority 7,087,944 6,761,476 (326,468)Downtown Visions 2,302,348 2,325,727 23,379 Riverfront Business Improvement District 372,515 427,332 54,817 **Total Component Units** 9,998,822 9,851,940 (146,882)**General Revenues:** Taxes: Property Taxes, Levied for General Purposes 38,383,979 38,383,979 Income Taxes 61,873,590 61,873,590 Real Estate Transfer 2,999,468 2,999,468 Lodging & Natural Gas Taxes 1,040,162 1,040,162 Investment Earnings 1,049,413 52,142 1,101,555 127,612 Other Revenues including Capital Asset Gains 54,559 Grants, Entitlements, and Contributions not Restricted to Specific Programs 12,505,037 12,505,037 **Total General Revenues before Transfers** 117,851,649 52,142 117,903,791 182,171 232,176 Transfers (232,176)**Total General Revenues after Transfers** 284,318 117,903,791 182,171 117,619,473 Change in Net Position (3,467,509)7,910,394 4,442,885 35,289 **Net Position - Beginning** 111,116,467 102,097,361 213,213,828 47,246,239 **Net Position - Ending** \$ 107,648,958 \$ 110,007,755 \$ 217,656,713 \$ 47,281,528

#### Balance Sheet Governmental Funds June 30, 2013

	General	Housing Strategic	Economic Strategic	Capital Projects	Other Governmental Funds	Total Governmental Funds
ASSETS						
Cash and Cash Equivalents (Note 3)	\$ 28,328,382	\$ 1,158,585	\$ 5,765,802	\$ -	\$ 3,195,680	\$ 38,448,449
Receivables, Net (Note 4)	23,909,081	1,520,000	-	-	35,697	25,464,778
Due from Other Funds (Note 7)	7,151,439	-	-	-	71,736	7,223,175
Due from Component Unit	275,000	-	-	-	-	275,000
Due from Other Governments	2,635,100	-	-	722,287	3,943,156	7,300,543
Prepaid Items & Other Assets	-	-	-	-	5,441	5,441
Advances Due from Other Funds	8,771,914	-	-	-	-	8,771,914
Restricted Assets:						
Cash and Investments (Note 3)			27,580	15,502,810	6,557,722	22,088,112
TOTAL ASSETS	\$71,070,916	\$ 2,678,585	\$ 5,793,382	\$16,225,097	\$ 13,809,432	\$109,577,412
LIABILITIES AND						
FUND BALANCES						
Liabilities:						
Accounts Payable	\$ 3,526,379	\$ -	\$ 215,000	\$ 1,013,247	\$ 640,608	\$ 5,395,234
Salaries and Benefits Payable	2,617,463	-	-	-	53,703	2,671,166
Due to Other Funds	71,736	-	-	-	1,798,061	1,869,797
Prepaid Rent	-	-	-	-	8,750	8,750
Deferred Revenue	16,335,304	-	-	412,897	3,041,582	19,789,783
Other Liabilities	1,947,582	1,500,000			45,663	3,493,245
<b>Total Liabilities</b>	24,498,464	1,500,000	215,000	1,426,144	5,588,367	33,227,975
Fund Balances:						
Nonspendable						
Advance to Motor Vehicle Fund (Note 7)	3,000,000	-	-	-	-	3,000,000
Advance to Water/Sewer Fund (Note 7)	5,771,914	-	-	-	-	5,771,914
Trust for Park Operations	-	-	-	-	879,788	879,788
Restricted						
Capital Projects	-	-	27,580	14,798,953	-	14,826,533
Park Operations	-	-	-	-	5,696,996	5,696,996
Committed						
Budget Reserve Account	14,537,615	-	-	-	-	14,537,615
Affordable Housing	-	1,178,585	-	-	-	1,178,585
Economic Development	-	-	5,550,802	-	-	5,550,802
Other Purposes	-	-	-	-	1,644,281	1,644,281
Unassigned	23,262,923					23,262,923
<b>Total Fund Balances</b>	46,572,452	1,178,585	5,578,382	14,798,953	8,221,065	76,349,437
Total Liabilities and						
Fund Balances	\$71,070,916	\$ 2,678,585	\$ 5,793,382	\$16,225,097	\$ 13,809,432	\$109,577,412

# Reconciliation of Governmental Funds Balance Sheet To the Statement of Net Position For the Year Ended June 30, 2013

The Total Net Position reported for governmental activities in the Statement of Position (Page 18) is different because:

<b>Total Fund Balances for Government Funds (Page 20)</b>		\$ 76,349,437
Capital Assets used in governmental activities are not financherefore, are not reported in the funds. Capital assets net depreciation as detailed in Note 6 are included in the State Also excluded are \$23,557,656 of internal service fund as for in the following line.	of accumulated ement of Net Position.	168,645,076
Internal Service funds are used by management to charge the centrally managed services to using funds and department and liabilities of the internal service funds are included in activities in the Statement of Net Position. The increase is	s. The assets governmental	
internal service Net Position.	•	3,545,013
Some of the city's taxes and other revenues will be collected but are not available soon enough to pay current-year's ext therefore, are reported as deferred revenue in the fund state	16,335,304	
Long-term liabilities applicable to the governmental activiti bonds payable are not due and payable in the current year are not reported as fund liabilities.	_	
Compensated Absences	\$ (8,388,824)	
Other Post Employment Benefit (OPEB) Liability	(24,374,193)	
Accrued Interest on Long Term Debt	(718,764)	
Deferred Amounts - Bond Issuance Costs	1,178,532	
Deferred Amounts - Bond Premium	(8,175,816)	
Deferred Amounts - Advance Refunding Difference	4,317,336	
Bonds and Notes Payable	(121,064,143)	(157,225,872)
<b>Total Net Position of Governmental Activities (Page 18)</b>		\$ 107,648,958

#### Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

#### For the Year Ended June 30, 2013

					Other	Total
		Housing	Economic	Capital	Governmental	Governmental
	General	Strategic	Strategic	Projects	Funds	Funds
REVENUES						
Taxes:						
Property	\$38,181,077	\$ -	\$ -	\$ -	\$ -	\$ 38,181,077
Wage	56,558,250	-	-	-	-	56,558,250
Net Profit	5,439,220	-	-	-	-	5,439,220
Franchise	1,863,137	-	-	-	-	1,863,137
Real Estate Transfer	2,999,468	-	-	-	-	2,999,468
Head	3,538,656	-	-	-	-	3,538,656
Lodging & Natural Gas	1,040,162	-	-	-	-	1,040,162
Intergovernmental	19,554,603	-	-	1,933,252	11,354,012	32,841,867
Licenses and Permits	4,573,516	-	-	-	-	4,573,516
Fines and Forfeitures	7,096,186	-	-	-	-	7,096,186
Charges for Services	4,721,220	518,267	313,632	-	312,783	5,865,902
Investment Earnings	462,506				586,907	1,049,413
<b>Total Revenues</b>	146,028,001	518,267	313,632	1,933,252	12,253,702	161,046,854
EXPENDITURES						
Current:						
General Governmental Services	25,232,870	-	841,865	275,472	401,282	26,751,489
Real Estate and Housing	547,897	668,943	-	-	3,692,855	4,909,695
Public Works	17,583,648	-	-	-	1,012,730	18,596,378
Parks and Recreation	6,237,895	-	-	443,426	1,464,085	8,145,406
Public Safety	82,145,889	-	-	-	3,694,580	85,840,469
Debt Service:						
Principal Retirement	7,177,478	-	-	-	-	7,177,478
Interest and Fiscal Charges	5,071,563	-	-	-	-	5,071,563
Capital Outlays				7,981,457	1,139,753	9,121,210
Total Expenditures	143,997,240	668,943	841,865	8,700,355	11,405,285	165,613,688
Excess (Deficiency) of Revenues						
Over (Under) Expenditures	2,030,761	(150,676)	(528,233)	(6,767,103)	848,417	(4,566,834)
OTHER FINANCING						
SOURCES (USES)						
Bonds Issued	16,853,656	-	-	-	-	16,853,656
Bond Premiums	3,604,591	-	-	-	-	3,604,591
Bond Payments to Escrow Agent	(20,275,357)	-	-	-	-	(20,275,357)
Transfers In	41,616	-	-	-	704,721	746,337
Transfers Out	(928,283)				(41,616)	(969,899)
<b>Total Other Financing Sources (Uses)</b>	(703,777)				663,105	(40,672)
Net Change in Fund Balances	1,326,984	(150,676)	(528,233)	(6,767,103)	1,511,522	(4,607,506)
Fund Balance - Beginning	\$ 45,245,468	\$ 1,329,261	\$ 6,106,615	\$ 21,566,056	\$ 6,709,543	\$ 80,956,943
Fund Balance - Ending	\$ 46,572,452	\$ 1,178,585	\$ 5,578,382	\$ 14,798,953	\$ 8,221,065	\$ 76,349,437

# Reconciliation of Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds To the Statement of Activities For the Year Ended June 30, 2013

Amounts reported for governmental activities in the Statement of Activities (Page 19) are different because:

Net Change in Fund Balances - Total Governmental Funds (Page 22)			\$	(4,607,506)
Governmental funds report capital outlays as expenditures; however, in to cost of those assets is allocated over their estimated useful lives and report following is the amount by which capital asset acquisitions exceeded Capital Assets Acquisition  Depreciation Expense	orted as depreciat	tion expense.		2,958,138
Revenues in the Statement of Activities that do not provide current finan- as revenues in the funds. The following are the net changes in these no Port of Wilmington Sale Proceeds (Note 5) Property and Other Taxes Fees and Fines				(2,711,389)
The issuance of long-term debt (e.g., bonds, leases) provides current fina funds, while the repayment of the principal of long-term debt consumes governmental funds. Neither transaction, however, has any effect on ne funds report the effect of issuance costs, premiums, discounts, and simi whereas these amounts are deferred and amortized in the Statement of A	current financial et position. Also lar items when de	resources of governmental		
	Debt Issued	Repayments		
General Obligation Bonds Issuance Costs & Similar Items	\$ (16,853,656)	\$ 27,452,835		
Net Adjustment	(3,818,402) (20,672,058)	117,686 27,570,521		6,898,463
Under the modified accrual basis of accounting used in governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the Statement of Activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. Other post employment benefit (OPEB) expenditures are reported in the Statement of Activities based on the Annual Required Contribution (ARC) regardless of the expended amount. In addition, interest on long-term debt is not recognized under the modified basis of accounting until due, rather than as it accrues. The following are the impact of the net changes in balances.  Compensated Absences				
Other Post Employment Benefit (OPEB) Liability		(5,887,716)		(5 940 947)
Accrued Interest on Long-Term Debt		17,610		(5,840,847)
The net revenue of internal service funds is reported with governmental a	activities.			(164,368)
Change in Net Position of governmental activities (page 19)			\$	(3,467,509)

## Wilmington, Delaware Skyline



#### General Fund Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2013

	For the Year En		Variance with Final Budget -	
			Actual	Positive
	Original	<u>Final</u>	Amounts	(Negative)
Revenues:				
Taxes:	Φ 20.456.440	Φ 20.456.440	Ф 20.101.077	Φ (275.262)
Property	\$ 38,456,440	\$ 38,456,440	\$ 38,181,077	\$ (275,363)
Wage	53,192,500	53,192,500	56,558,250	3,365,750
Net Profit	5,000,000	5,000,000	5,439,220	439,220
Franchise	1,806,902	1,806,902	1,863,137	56,235
Real Estate Transfer Head	1,900,000	1,900,000	2,999,468	1,099,468
	3,567,200	3,567,200	3,538,656	(28,544)
Lodging & Natural Gas	1,202,572	1,202,572	1,040,162	(162,410)
Intergovernmental Licenses and Permits	17,983,038	17,983,038	19,554,603	1,571,565
Fines and Forfeitures	3,777,673	3,777,673	4,573,516	795,843
Charges for Services	8,550,000 6,284,097	8,550,000 6,284,097	7,096,186 4,721,220	(1,453,814) (1,562,877)
Investment Earnings	1,107,601	1,107,601	462,506	(645,095)
_				<u> </u>
Total Revenues	142,828,023	142,828,023	146,028,001	3,199,978
Expenditures:				
General Governmental Services:				
Mayor's Office	8,909,210	9,021,452	8,650,597	370,855
City Council	2,481,241	2,716,314	2,646,876	69,438
Audit	713,549	728,896	729,381	(485)
Law	2,893,004	3,117,347	3,046,824	70,523
Finance	10,122,497	10,167,777	9,265,913	901,864
Human Resources	2,037,916	2,072,196	1,729,717	342,479
Treasurer	413,353	425,733	462,436	(36,703)
Planning	1,575,412	1,593,697	1,589,101	4,596
Real Estate and Housing	1,385,054	1,411,967	1,357,277	54,690
Public Works	24,957,008	25,191,844	23,881,242	1,310,602
Parks and Recreation	8,201,708	8,275,548	7,790,755	484,793
Public Safety:				
Licenses and Inspection	4,528,006	4,717,875	4,669,180	48,695
Fire	23,145,688	23,411,087	24,037,782	(626,695)
Police	51,564,377	52,191,695	54,140,159	(1,948,464)
Total Expenditures	142,928,023	145,043,428	143,997,240	1,046,188
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(100,000)	(2,215,405)	2,030,761	4,246,166
Other Financing Sources (Use)				
Bonds Issued	-	-	16,853,656	16,853,656
Bond Premiums	-	-	3,604,591	3,604,591
Bond Payments to Escrow Agent	-	-	(20,275,357)	(20,275,357)
Transfer In	100,000	100,000	41,616	(58,384)
Transfer Out			(928,283)	(928,283)
<b>Total Other Financing Sources (Use)</b>	100,000	100,000	(703,777)	(803,777)
<b>Net Change in Fund Balances</b>	-	(2,115,405)	1,326,984	3,442,389
Fund Balance - Beginning	37,805,689	37,805,689	45,245,468	7,439,779
Fund Balance - Ending	\$ 37,805,689	\$ 35,690,284	\$ 46,572,452	\$ 10,882,168

## Riverfront Wilmington



## Mayor Dennis P. Williams



#### City of Wilmington, Delaware Statement of Fund Net Position Proprietary Funds June 30, 2013

	Business-type Activities	Governmental Activities
	Water and Sewer	Internal Service Funds
ASSETS		
Current Assets:		
Cash and Cash Equivalents (Note 3)	\$ -	8,214,288
Receivables, Net (Note 4)	20,743,160	39,671
Prepaid Items & Other Assets	-	364,978
Restricted Cash and Investments (Note 3)	16,494,598	106,611
Due from Other Governments	182,960	
<b>Total Current Assets</b>	37,420,718	8,725,548
Noncurrent Assets:		
Advances Due from Other Funds (Note 7)	-	9,654,698
Deferred Charges	1,604,016	58,229
Capital Assets, Net (Note 6)		
Land	4,060,443	-
Construction in Progress	20,913,670	1,351,286
Buildings & Improvements	22,044,812	3,402,308
Reservoirs and Water Filter Facilities	97,466,869	-
Water Lines	40,321,886	-
Wastewater Pump and Treatment Facilities	67,849,117	-
Sewer Lines	29,980,495	-
Vehicles, Machinery & Equipment	<del>_</del>	18,804,062
Total Noncurrent Assets	284,241,308	33,270,583
Total Assets	321,662,026	41,996,131
LIABILITIES		
Current Liabilities:		
Accounts Payable	11,752,980	2,217,253
Salaries and Benefits Payable	112,595	48,134
Due to Other Funds	-	5,297,523
Deferred Revenue	4,659,288	-
Accrued Interest Payable	1,917,383	68,762
Bonds Payable	30,434,695	335,959
Capital Leases	-	2,401,662
Compensated Absences	503,150	181,810
Claims Liabilities	<del>_</del>	3,105,236
Total Current Liabilities	49,380,091	13,656,339
Noncurrent Liabilities:		
Advances Due to Other Funds (Note 7)	15,426,612	3,000,000
Bonds Payable	146,847,568	6,055,215
Capital Leases	-	5,424,380
Claims Liabilities	<del>-</del>	10,315,184
Total Noncurrent Liabilities	162,274,180	24,794,779
Total Liabilities	211,654,271	38,451,118
NET POSITION		
Net Investment in Capital Assets	118,345,142	9,447,051
Unrestricted	(8,337,387)	(5,902,038)
<b>Total Net Position</b>	\$ 110,007,755	\$ 3,545,013

#### Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds For the Year Ended June 30, 2013

	Business-type	Governmental Activities		
	<u>Activities</u>			
	Water and Sewer	Internal Service Funds		
OPERATING REVENUES				
Charges for Services				
Sewer Charges to New Castle County	\$ 18,637,595	\$ -		
Water & Sewer Charges to Direct Users	43,450,432	-		
Other Charges for Services	282,034	35,697,142		
Employee Contributions	-	367,646		
Other	4,695,518	60,039		
<b>Total Operating Revenues</b>	67,065,579	36,124,827		
OPERATING EXPENSES				
Personal Services	9,957,704	2,775,544		
Materials, Supplies and Contractual Services	36,177,074	9,146,509		
Depreciation and Amortization	7,685,779	3,811,507		
Claims Expense	-	20,652,549		
Insurance Premiums		12,173		
<b>Total Operating Expenses</b>	53,820,557	36,398,282		
Operating Income (Loss)	13,245,022	(273,455)		
NON-OPERATING REVENUES (EXPENSES)				
Investment Earnings	52,142	140,854		
Interest Expense	(5,952,013)	(346,361)		
Amortization of Bond Issuance Costs	(136,204)	(10,996)		
Gain on Sale of Assets	<del>_</del>	264,230		
<b>Total Non-Operating Revenues (Expenses)</b>	(6,036,075)	47,727		
Income (Loss) Before Capital Grants and Contribu	ıtions			
and Transfers	7,208,947	(225,728)		
Capital Grants and Contributions	469,271	-		
Transfers In	232,176	61,360		
Change in Net Position	7,910,394	(164,368)		
<b>Total Net Position - Beginning</b>	102,097,361	3,709,381		
<b>Total Net Position - Ending</b>	\$ 110,007,755	\$ 3,545,013		

#### City of Wilmington, Delaware Statement of Cash Flows

#### Proprietary Funds For the Year Ended June 30, 2013

	Business-type Activities Water and	Governmental Activities Internal
	Sewer Fund	Service Funds
Cash Flows From Operating Activities:	A 64.512.122	Φ.
Receipts from Customers and Users Receipts from Interfund Services Provided	\$ 64,513,123	\$ -
Payments to Suppliers	(37,845,230)	36,095,887 (30,472,978)
Payments to Employees	(9,945,940)	(2,749,605)
Net Cash Provided by Operating Activities	16,721,953	2,873,304
Cash Flows from Noncapital Financing Activities:		
Advances From Other Funds	-	3,642,637
Advances (To) Other Funds	(3,843,561)	(619,413)
Investment Earning	-	140,854
Transfers From Other Funds	232,176	61,360
Net Cash Provided (Used in) by Noncapital Financing Activities	(3,611,385)	3,225,438
Cash Flows From Capital and Related Financing Activities:		
Capital Grants and Contributions	469,271	-
Proceeds from Capital Debt	53,379,484	1,700,565
Acquisition and Construction of Capital Assets	(32,898,554)	(6,966,440)
Principal Paid on Bonds	(6,775,717)	(428,432)
Interest Paid on Bonds	(5,698,626)	(181,025)
Proceeds from Capital Lease Principal Paid on Capital Leases	-	4,035,897
Interest Paid on Capital Leases	- -	(1,773,046) (145,260)
Bond Issuance Costs Capitalized	(222,689)	(15,892)
Funds Paid to Escrow	(23,789,076)	(1,684,676)
Proceeds from Sale of Capital Assets	-	437,290
Net Cash (Used in) Capital and Related Financing Activities	(15,535,907)	(5,021,019)
Cash Flows From Investing Activities:		
Interest Received on Unspent Bond Proceed	52,142	
Net Cash provided by Investing Activities	52,142	
Net Increase (Decrease) in Cash and Cash Equivalents	(2,373,197)	1,077,723
Cash and Cash Equivalents - July 1, 2012 (including		
\$18,867,545 and \$1,587,668, respectively, reported in restricted accounts	18,867,795	7,243,176
Cash and Cash Equivalents - June 30, 2013 (including		
\$16,494,598 and \$106,611, respectively, reported in restricted accounts)	\$ 16,494,598	\$ 8,320,899
Deconciliation of Quanting Income (Local to Not Cook		
Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities:		
Operating Income (Loss)	\$ 13,245,022	\$ (273,455)
Adjustments to Reconcile Operating Income (Loss)		, , ,
to Cash Provided by Operating Activities:		
Depreciation and Amortization	7,685,779	3,811,507
Changes in Assets and Liabilities:		
Increase (decrease) in Receivables	(2,977,793)	753
Increase in Prepaid Expenses	(1 660 156)	3,706
Increase (decrease) in Accounts Payable Decrease in Accrued Interest	(1,668,156)	455,626 (24,423)
Increase in Accrued Interest	(58,102) 69,866	48,134
Decrease in Compensated Absences	-	(29,693)
Increase in Deferred Revenue	425,337	-
Decrease in Claims Liability		(1,118,851)
Net Cash Provided by Operating Activities	\$ 16,721,953	\$ 2,873,304

## Events of the City of Wilmington

The 2013 Riverfront Blues and Jazz Festivals











#### **City of Wilmington**

#### Statement of Fiduciary Net Position Pension Trust Funds June 30, 2013

	Total Pension Trust Funds
ASSETS	
Cash and Cash Equivalents (Note 3)	\$ 11,955,310
Receivables:	
Due from Other Pension Fund	1,107,133
Accrued Interest & Other Receivables	599,043
Total Receivables	1,706,176
Investments, at Fair Value:	
Money Market Mutual Funds	5,193,080
U.S. Treasury Obligations	20,427,717
U.S. Government Agencies - Guaranteed	129,045
U.S. Government Agencies - Other	13,680,330
Corporate & Foreign Bonds	26,436,002
Common Equity & Marketable Securities	91,506,238
Global & International Funds	114,850
Mutual Funds	28,901,942
Total Investments	186,389,204
Total Assets	200,050,690
LIABILITIES	
Accounts Payable	273,195
Salaries and Benefits Payable	6,237
Due to Other Pension Trust Fund	1,107,133
Due to Other Governments	2,683,536
Compensated Absences	25,558
Liability for Stale-dated	
Pension Checks	178,646
Total Liabilities	4,274,305
Net Position	
Held in Trust for	
Pension Benefits	\$ 195,776,385

#### Statement of Changes in Fiduciary Net Position Pension Trust Funds For the Year Ended June 30, 2013

	Total Pension
	Trust Funds
ADDITIONS	
Contributions:	
City	
Paid Directly by the City	\$ 14,774,047
Paid by the State	
On-Behalf of the City	7,155,315
Employees	1,556,101
Federal Drug Subsidies & Other	105,034
<b>Total Contributions</b>	23,590,497
<b>Investment Income</b>	
Interest Income	3,762
Investment Earnings	6,005,665
Net (Appreciation) in Fair Value	12,049,622
Total Investment Income	18,059,049
Less: Investment Expense	(712,134)
<b>Net Investment Income</b>	17,346,915
<b>Total Additions</b>	40,937,412
DEDUCTIONS	
Benefits Paid	22,052,211
Administrative Expenses	551,271
<b>Total Deductions</b>	22,603,482
Net Increase	
in Plans' Net Position	18,333,930
<b>Net Position - Beginning</b>	177,442,455
Net Position - Ending	\$ 195,776,385

## Combining Statement of Net Position (Deficit) Discretely Presented Component Units June 30, 2013

ASSETS	Christina Gateway Corporation	Wilmington UDAG Corporation	Wilmington Parking Authority	Downtown Visions	Riverfront Business Improvement District	Total
Cash and Cash Equivalents (Note 3)	\$ 233,584	\$ 1,403,040	\$ 1,258,510	\$ 637,199	\$ 134,724	\$ 3,667,057
Investments	-	-	11,747,568	-	-	11,747,568
Receivables, Net	1,980,000	4,728,916	190,623	110,837	18,852	7,029,228
Restricted Assets:						
Investments	-	-	1,865,114	-	-	1,865,114
Deferred Charges & Other Assets	-	-	425,837	38,851	-	464,688
Capital Assets, Net:						
Land	2,937,000	392,089	16,319,058	-	-	19,648,147
Construction in Progress	-	573,639	204,594	-	-	778,233
Building and Improvements	-	317,309	26,266,819	514,210	-	27,098,338
Vehicles, Machinery & Equipment			342,864	330,093	13,788	686,745
<b>Total Assets</b>	5,150,584	7,414,993	58,620,987	1,631,190	167,364	72,985,118
LIABILITIES						
Accounts Payable & Accrued Expenses	15,242	286,051	537,539	133,440	13,652	985,924
Due to Primary Government	-	_	275,000	-	-	275,000
Salaries and Benefits Payable	-	-	142,318	91,902	-	234,220
Unearned Revenue	-	-	81,322	40,865	38,000	160,187
Long-term Liabilities						
Due within One Year						
Bonds Payable	-	-	2,349,247	50,088	50,000	2,449,335
Due in More than One Year						
Bonds Payable	-	-	18,793,726	657,996	339,023	19,790,745
Minority Interest			1,808,179			1,808,179
Total Liabilities	15,242	286,051	23,987,331	974,291	440,675	25,703,590
NET POSITION (DEFICIT)						
Net Investment in Capital Assets Restricted for:	2,937,000	1,283,037	21,990,362	844,303	13,788	27,068,490
Debt Service	-	_	1,880,286	_	-	1,880,286
Unrestricted (Deficit)	2,198,342	5,845,905	10,763,008	(187,404)	(287,099)	18,332,752
Total Net Position (Deficit)	\$ 5,135,342	\$ 7,128,942	\$ 34,633,656	\$ 656,899	\$ (273,311)	\$ 47,281,528

#### Combining Statement of Activities Discretely Presented Component Units For the Year Ended June 30, 2013

		Program Revenues	· ·								
			Christina	Wilmington	Wilmington		Riverfront Business				
	Expenses	Charges for Services	•	UDAG Corporation	Parking Authority	Downtown Visions	Improvement District	Total			
Christina Gateway Corporation	\$ 17,152	\$ -	\$ (17,152)	\$ -	\$ -	\$ -	\$ -	\$ (17,152)			
Wilmington UDAG Corporation	218,863	337,405	-	118,542	-	-	-	118,542			
Wilmington Parking Authority	7,087,944	6,761,476	-	-	(326,468)	-	-	(326,468)			
Downtown Visions Riverfront Business	2,302,348	2,325,727	-	-	-	23,379	-	23,379			
Improvement District	372,515	427,332					54,817	54,817			
	\$ 9,998,822	\$ 9,851,940	(17,152)	118,542	(326,468)	23,379	54,817	(146,882)			
General Revenues											
Investment Earnings			30,000	-	93,190	2,349	2,073	127,612			
Other Revenues including Ca	pital Asset Gain	S			54,559			54,559			
Total General Revenues			30,000		147,749	2,349	2,073	182,171			
Change in Net Position			12,848	118,542	(178,719)	25,728	56,890	35,289			
Net Position (Deficit) - Begin	nning		5,122,494	7,010,400	34,812,375	631,171	(330,201)	47,246,239			
Net Position (Deficit) - Endi	ng		\$ 5,135,342	\$ 7,128,942	\$ 34,633,656	\$ 656,899	\$ (273,311)	\$ 47,281,528			

#### 1. <u>Summary of Significant Accounting Policies</u>

Pursuant to Title 22, Delaware Code, 1953, the City of Wilmington, Delaware (the City), was granted the rights to exercise all expressed and implied powers and authority of local self-government and home rule under Charter governed by the Delaware Constitution. The City operates under a Mayor-Council form of government.

The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applicable to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The City has adopted all applicable GASB statements through No. 64. The adoption of Statement No. 63 in 2013 resulted in a change in the presentation of the Statement of Net Assets to what is now referred to as the Statement of Net Position and the term "net assets" is changed to "net position" throughout the financial statements. The significant policies of the City are described below.

#### A. Financial Reporting Entity

For financial reporting purposes, the City's primary government includes activities of all elected officials, departments and agencies, bureaus, boards, commissions, and authorities that make up the City's legal entity. The City's reporting entity is also comprised of its component units, legally separate organizations for which the City's elected officials are financially accountable. Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the primary government.

The City is financially accountable for legally separate organizations if it appoints a voting majority of the organization's board and it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the City. The City may also be financially accountable if an organization is fiscally dependent on the City regardless to whether the organization has a separately elected governing board, a governing board appointed by a higher level of government, or a jointly appointed board.

#### **Blended Component Units**

**Wilmington Park Trust Commission (WPC)** is a municipal trust. WPC was organized for the purpose of financing the maintenance and improvements of the parks in and around the City of Wilmington. WPC consists of three Commissioners: two appointed by the Mayor of the City of Wilmington, and the third is the Director of Parks and Recreation of the City.

**Rock Manor Golf Corporation (Rock Manor)** was organized for the purpose of assisting the City in the administration of the golf course operations of the Rock Manor Golf Course. The City appoints Rock Manor's entire governing board. The City has a significant influence over programs, projects, and activities of the Corporation. Rock Manor is reflected as a blended component unit in the accompanying financial statements. In fiscal year 2012, Rock Manor became a blended component (Note 16).

#### **Discretely Presented Component Units**

The component units' columns in the entity-wide financial statements include the financial data of the City's five other active component units. These units are reported in a separate column to emphasize that they are legally separate from the City's primary government operations.

**Christina Gateway Corporation** offers small business loans and other financial assistance within the City. The City appoints a majority of the governing body (most of whom are City officials), provides all executive, administrative, and support services, and maintains the books and records. The City has significant influence over programs, projects, and activities of the Corporation.

Wilmington UDAG Corporation (UDAG) was organized to enhance urban development and educational, charitable, and philanthropic purposes within the boundaries of the City. The City appoints the corporation's entire governing board (most of whom are City officials), and provides all executive, administrative and support services, and maintains the books and records. The City has a significant influence over programs, projects, and activities of the Corporation.

**Wilmington Parking Authority (WPA)** owns and operates multistory and surface parking facilities within the boundaries of Wilmington. The Board of Directors of the WPA is appointed by the Mayor and confirmed by the Wilmington City Council. The authority operates within the boundaries of the City. Substantially all the WPA's outstanding revenue bonds are guaranteed by the City. The WPA is the general partner in 800 Garage Associates, L.P. and owns 80% interest in the limited partnership.

Wilmington Downtown Business Improvement District (WDBID) Management Company (d/b/a Downtown Visions) was organized to supplement City safety and cleaning service in the downtown business district. The City appoints the corporation's entire board. The corporation's services are funded by charges assessed on taxable property in the district at a rate approved by the City.

**Riverfront Wilmington Business Improvement District (RWBID)** was organized to supplement City safety and cleaning service in the Wilmington Riverfront area. The City appoints the corporation's entire board. The corporation's services are funded by charges assessed on taxable property in the district at a rate approved by the City. The corporation has a December 31 fiscal year end.

The financial information for the above component units is presented in the financial statements. Complete financial statements with accompanying notes pertaining to the individual component units can be obtained directly from their administrative offices:

Wilmington Park Trust Commission and Rock Manor Golf Corporation c/o City of Wilmington City Treasurer 800 French Street Wilmington, Delaware 19801

Riverfront Wilmington Business Improvement District 800 South Madison Street Wilmington, Delaware 19805

> Wilmington Parking Authority 625 North Orange Street Wilmington, Delaware 19801

Christina Gateway Corporation, and Wilmington UDAG Corporation c/o City of Wilmington Economic Development Department 800 French Street Wilmington, Delaware 19801

Wilmington Downtown Business Improvement
District
409 Orange Street
Wilmington, Delaware 19801

#### **Related Organizations**

Officials of the City's primary government appoint a voting majority of the governing board of the Wilmington Housing Partnership Corporation, the Wilmington Housing Authority, the Wilmington Economic Development Corporation, and the Hope Commission. Although the City appoints the majority of the governing board members, these members do not represent substantially the same governing body of the City. The City is not able to impose its will on the organizations and the organizations do not provide specific financial benefits or impose specific financial burdens to the City. Accordingly, the financial activities of the Wilmington Housing Partnership Corporation, the Wilmington Housing Authority, the Wilmington Economic Development Corporation (see Note 16), and the Hope Commission are not included in the City's financial statements.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the City (the primary government) and its component units. As a general rule, the effect of inter-fund activity has been eliminated from the government-wide financial statements. All internal balances in the statement of net position have been eliminated with the exception of those representing balances between the governmental activities and the business-type activities, which are presented as offsetting internal balances and eliminated. In the statement of activities, internal service fund transactions have been eliminated; however, those transactions between government and business-type activities have not been eliminated. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses relate to a given function or segment and amount of related program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, although the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as non-major funds. In addition, the fund financial statements present internal service funds and fiduciary funds by fund type.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

#### **Government-Wide, Proprietary, and Fiduciary Fund Financial Statements**

The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items (non-exchange transactions) are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

#### **Governmental Fund Financial Statements**

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they become measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The City considers property taxes, wage taxes, parking citations, and business licenses as available if they are collected within 60 days after yearend. Revenues for 2013 include property taxes levied principally on July 1, 2012 and collected prior to September 1, 2013. Other major revenue types considered measurable and "susceptible to" accrual include expenditure-reimbursement type grants (when all applicable eligibility requirements have been met) and certain intergovernmental revenues. Governmental fund expenditures are recognized in the accounting period the liability is incurred, if measurable and payable from current available resources.

Expenses are recorded when the related fund liability is incurred (upon receipt of goods or services), except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenses to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Long-term debt and acquisitions under capital leases are reported as other financing sources.

The City reports the following major governmental funds:

<u>The General Fund</u> is the City's primary operating fund. It accounts for all financial transactions of the City except those resources required to be accounted for in another fund. Revenues are derived principally from property taxes, municipal user taxes, employee wage taxes, and intergovernmental revenues. This fund accounts for expenditures for the general administrative services of the City, parks and recreation, public safety, public works, licenses and inspections, real estate and housing, and debt service on general long-term obligations.

The Housing Strategic Fund, a capital projects fund, is used to account for the City's efforts to assure affordable housing in the City of Wilmington. The revenue sources include a 2009 transfer from the General Fund, bond funds, and grant and project revenues. The fund makes capital grants and serves as the City funding source for federal and state grant housing capital projects that may be separately accounted for as special revenue projects. The classification of this fund was changed from special revenue fund to capital projects fund as of fiscal year 2011 in recognition of the fund's capital activities in promoting affordable housing with the City.

<u>The Economic Strategic Fund</u>, a capital projects fund, is used to account for the City's capital economic development capital activities and related economic incentives. Revenue sources include bond proceeds, grants and other project revenues, and a 2009 transfer from the General Fund. The classification of this fund was changed from special revenue fund to capital projects fund as of fiscal year 2011 in recognition of the fund's capital activities in promoting economic development with the City.

<u>The Capital Projects Fund</u> is used to account for the acquisition or construction of major capital facilities other than those financed by Proprietary Funds or other Governmental Funds. Revenue sources include bond proceeds, state and federal grants, and project revenues.

The City reports the following major enterprise fund:

<u>The Water and Sewer Fund</u> reports City water and sewer utility operations and stormwater management activities that provide services financed primarily by user charges.

The City also reports the following fund types:

<u>Internal Service Funds</u> are used to account for goods or services provided by the City to other departments and funds or to other governmental units on a cost-reimbursement basis. The services accounted for in these funds include data processing, the motor vehicle pool, mail, mapping and graphics, duplication and reproduction, communications, word processing, self-insurance, workers' compensation, and health and welfare benefits.

<u>Pension Trust Funds</u> reports the City's six pension retirement funds and a pension healthcare trust fund which accumulate resources for pension benefit payments to qualified employees.

With limited exceptions, the effects of internal activity have been eliminated from the government-wide financial statements. Exceptions include charges by one government function to another where services have been provided. Elimination of these charges would distort the direct costs and program revenues reported for various functions.

Amounts recorded as program revenues include a) charges to customers or applicants for materials, services or privileges provided, b) operating grants and contributions, and c) capital grants and contributions. Internally dedicated resources including all taxes are reported as general revenues.

The preparation of the City's financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent items at the date of the financial statements, and the reported amounts of revenues and expenditures/expenses during the fiscal year. Actual results could differ from those estimates.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Water and Sewer fund and internal service funds are charges to customers for sales and services. The Water and Sewer fund recognizes as operating revenues the portion of connection fees related to the cost to connect customers to the system. Operating expenses for enterprise and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When an expense is incurred that can be paid using either restricted or unrestricted resources (net position), the City's policy is to first apply the expense toward restricted resources and then toward unrestricted resources.

#### D. Assets, Liabilities and Fund Equity

#### **Deposits and Investments**

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities within one year from the date of acquisition.

The City and its component units invest all temporary cash surpluses except for funds managed and invested by outside custodians. These temporary investments consist of certificates of deposit, U.S. Government securities, and time deposits. It is the City's and its component units' policies that all repurchase agreements be secured with U.S. Government securities. It is also their policies to consider demand deposits and highly liquid investments with maturities of one year or less when purchased and not under management of custodians or restricted as "cash and cash equivalents." Accordingly, cash and cash equivalents do not include "pooled investments" and "restricted investments," discussed below, and therefore, the two latter categories are excluded from beginning and ending balances for cash and cash equivalents in the statements of cash flows although restricted cash and cash equivalents are included.

**Pooled Investments** include pension investments pooled under management of outside custodians, are external in nature, and not considered highly liquid. These pooled investments consist of individual securities with identifiable street names, except for amounts invested in mutual funds as presented in Note 3.

**Restricted Investments** may occur in connection with various bond and trust agreements. Investments are deposited into restricted accounts for the purpose of constructing capital additions, or expenditures in a blended component unit. Earnings from these three cash and investment categories discussed above are credited to their respective funds. An analysis of the cash and investments is presented in Note 3.

**Investments** are stated at fair value. Investments in the Fiduciary Funds are recorded at fair value as measured by quoted prices in an active market. The change for the fiscal year in the aggregate fair value of investments is reflected in the Statement of Changes in Fiduciary Net Position as "Net Appreciation (Depreciation) in Fair Value."

#### **Investment Policies**

**Primary Government - Pooled Cash -** The City's investment policy for surplus cash and investments is governed by the State of Delaware's Constitution. The City is authorized to make direct investments in:

- Certificates of Deposits from financial institutions which are insured by the Federal Deposit Insurance Corporation or the Federal Savings and Loan Insurance Corporation or, to the extent not insured, collateralized by U.S. Government securities,
- U.S. Government securities,
- Obligations issued or guaranteed by any U.S. Government agency,
- Collateralized repurchase agreements with respect to a U.S. Government securities or U.S. Government agency securities and,
- Obligations of States, Counties or Cities with a rating of "A" or better.

The City is not authorized to invest in:

- Any speculative type investments,
- Corporate equities,
- Corporate debt securities.

**Primary Government - Fiduciary Funds - Deposits and Investments -** The investment policy for the City's Pension Trust Funds is in accordance with the Investment Policy Statement of the City of Wilmington Board of Pensions and Retirement. The Investment Policy Statement's general policy is to apply the prudent person rule. Investments are made as a prudent person would act, with discretion and intelligence, to seek reasonable income, preserve capital and avoid speculative investments. The City's Pension Trust Funds may be invested in domestic equities, international equities, fixed income securities,

U.S. Government securities, U.S. Government agency securities, U.S. certificates of deposit, bankers' acceptances, commercial paper or alternate investments.

The Investment Policy Statement of the City of Wilmington Board of Pensions and Retirement delineates the following asset mix, intended to meet the Funds' investment objectives while limiting investment risk by assuring an acceptable level of diversification in the portfolio. Domestic equity exposure must be maintained between 38% and 58%. International equity exposure must be maintained between 7% and 17%. Fixed income exposure must be maintained between 30% and 50%. Exposure in alternate investments must be maintained at or below 5%. (Although authorized, the Board has chosen not to invest any funds in alternate investments.) The Policy emphasizes having adequate liquidity to permit benefit payments when due, while at the same time fostering growth in response to the Funds' long-term liabilities through asset allocation and investment guidelines. The Policy seeks to optimize diversification through asset allocation and certain other constraints.

**Component Units -** The Wilmington Park Trust Fund Commission (a blended component unit) has authority to invest in corporate equities and debt through a 1935 Act of the State Legislature. The Wilmington Parking Authority has authority to invest cash from operations and bond issues, and the assets of its pension funds under The Investment Policy Statement approved by its Board of Directors.

#### **Receivables**

**Property Taxes** are recorded as receivables at the time the tax is levied and billed on July 1 of each year and each quarter thereafter. The taxes become a lien when levied. Annual property taxes are due August 31. Penalty and interest on delinquent property taxes are recorded when imposed on September 15 at a nine percent (9%) penalty rate (\$10 minimum) and interest is imposed on October 1st at the rate of one percent (1%) for the first three (3) months, one and one-half percent (1½%) for the second three (3) months, two and one-half percent (2½%) for the third three (3) months, and three percent (3%) for each month thereafter on the unpaid balance.

Water, Sewer, and Stormwater Customer Charges are recorded when billed except that an estimated amount is recorded for services rendered but not yet billed as of the close of the fiscal year. Generally, this estimate is based on actual billings made subsequent to yearend after giving effect to charges for the subsequent reporting period. Thereafter, interest and penalty on delinquent water and sewer charges are recorded when imposed - fifteen (15) days after the due date and each first day of the month thereafter as long as the balance remains outstanding. Penalty and interest are charged at a nine percent (9%) penalty rate (\$10 minimum) and an interest rate of one percent (1%) for the first three (3) months, one and one-half percent (1½%) for the second three (3) months, two and one-half percent (2½%) for the third three (3) months, and three percent (3%) for each month thereafter on the unpaid balance.

**Business License Fees** are recorded when billed on January 1 of each year. Accounts become delinquent thirty (30) days after billing, at which time a one-time five percent (5%) penalty or a minimum of \$5 is imposed; this penalty becomes part of the base fee. Thereafter, interest and penalty are each assessed at a rate of one and one-half percent ( $1\frac{1}{2}$ %) per month.

Wage Taxes are recorded when paid. Wage taxes withheld by employers and remittable to the City at yearend are recorded as receivables. Receivables are also recorded on a calendar year basis when employers' payments are reconciled to submitted employee W-2 information due January 31. A one-time penalty of five percent (5%) or a minimum of \$5 is imposed on receivables after February 1 with interest imposed at a rate of one and one-half percent (1½%) per month until paid; in certain circumstances penalties of 5% per month may be applied. Additional fines and potential criminal penalties may be imposed under certain circumstances.

**Parking Citations** are recorded at the time the citation is issued. Accounts become delinquent 21 days after issuance; penalties of \$20 are added after 21 days, 45 days, and 90 days for a total penalty of \$60.

**Revenues** in the government-wide financial statements are susceptible to accrual in the period in which they become measurable unless accorded other treatment by GASB standards. All revenue and receivables in the government-wide and governmental fund statements are shown net of allowances for uncollectible accounts. Allowances are based on historic trends or specific evaluation as necessary.

**Due to/Due from Other Funds** which are recorded in the fund financial statements are the yearend outstanding balances of a variety of transactions between funds, including cash transactions, operating expenditures and transfers of resources to provide services, to construct assets and to service debt.

**Due to/from Other Governments (or Component Units)** primarily consist of amounts arising from transfer payments and amounts due from grantors. Certain revenues collected by the State and remitted to the City are recorded as derived revenue transactions; all amounts are remitted to the City within 60 days of yearend and are recorded as receivable.

**Internal Balances** are the residual balances outstanding between governmental activities and business-type activities as reported in the government-wide financial statements.

#### **Inventories and Prepaid Items**

Inventories are valued at cost using the perpetual method. The inventory is maintained for gasoline in the Motor Vehicle Fund. Significant prepayments to vendors are recorded as prepaid items and recorded as expenditures when consumed rather than when purchased.

#### **Capital Assets**

Capital assets are reported in the Government-wide and Proprietary Fund financial statements. The City has defined capital assets as assets with a minimum cost of \$5,000 (\$25,000 to \$50,000 for land improvements, buildings, and infrastructure) and an estimated useful life in excess of one year. Capital assets may be purchased or constructed and are recorded at cost or estimated historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. Collections of art (primarily sculptures) are capitalized but not depreciated if they are preserved and not held for investment. The cost of normal maintenance and repairs that does not add to the value of the asset or materially extend the asset's life are not capitalized.

Capital assets of the City and its component units are depreciated using the straight-line method over the estimated useful lives of the related assets. The City records six months of depreciation in the year the asset is acquired. The City and its component units generally use the following estimated useful lives unless an asset's life has been adjusted based on actual experience:

Asset Class	<b>Years</b>
Streets & Signals	20 - 35
Buildings  Buildings	50 - 60
Utility Plants and Lines	50 - 60
Machinery and Equipment	10 - 15
Vehicles	5 - 10

#### **Deferred Revenue**

Deferred revenue consists of revenues that have not met all requirements of revenue recognition. Deferred items primarily consist of reimbursement-type grants where costs have not yet been incurred; this includes instances where the City receives periodic advance funding, but has not expended the funds nor met all the criteria to claim the funds as revenue for the current fiscal period. In the fund financial statements, deferred revenue includes property taxes that are not available resources.

#### **Compensated Absences**

City employees are granted vacation, sick leave and compensatory time in varying amounts based on length of service and bargaining unit. A limited number of vacation, sick days, and compensatory time may be carried forward from year to year, and upon termination, employees are paid accumulated vacation, sick days, and compensatory time at the appropriate rates. Other than for Governmental Funds, the unpaid vested vacation, sick pay, and compensatory time liabilities have been accrued. In the Governmental Funds, (General Fund and Special Revenue Funds) compensated absences are recorded as expenditures in the year paid, as it is the City's policy to liquidate unpaid vacation, sick leave, and compensatory time at June 30 from future resources (typically, of the General Fund) rather than from currently available, expendable resources.

#### **Long-Term Liabilities**

In the government-wide financial statements and the proprietary fund types in the fund statements, long-term debt and other long-term obligations are reported as liabilities in the applicable government activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest rate method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred items and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums, discounts, and bond issuance costs during the current financial period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from actual debt proceeds received, are reported as debt service expenditures.

#### **Self-Insurance**

The City is exposed to various risks of losses relating to general, automotive, police professional, public officials, a portion of property and casualty claims, workers' compensation, and employee health and accident claims. It is the policy of the City not to purchase commercial insurance to cover these risks because of its prohibitive cost. Instead, the City covers these claim settlements and judgments through Internal Service Funds.

The City does maintain commercial insurance coverage for property, special event, and certain other insurable losses. There has been no change in coverage during the past year. There has been no loss above insurance limits during the last three years.

The claims liabilities included in the Risk Management, Workers' Compensation and Health and Welfare Funds are based on the results of actuarial studies and include amounts for claims previously incurred, including both reported and unreported claims. Claims liabilities are calculated considering the effects of inflation, multi-year loss development trends, and other economic and social factors. It is the City's

practice to obtain actuarial studies annually. Costs are charged back to other funds by these three internal service funds using various allocation methods.

#### **Net Position and Fund Equity**

The difference between fund assets and liabilities is "Net Position" on the government-wide, proprietary, and fiduciary fund statements and "Fund Balance" on governmental fund statements. Net position is comprised of three categories: (1) net investment in capital assets; (2) restricted; and (3) unrestricted. The first component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. The restricted component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Restricted reflects the assets whose use is restricted by outside parties or legal constraints. The unrestricted component of net position consists of the net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

In the governmental fund financial statements, fund balances are classified as follows:

- **Nonspendable** Amounts that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.
- **Restricted** Amounts that can be spent only for specific purposes because of the City Charter, the City Code, state or federal laws, or externally imposed conditions by grantors or creditors.
- Committed Amounts that can only be used for specific purposes pursuant to constraints imposed by formal action by City Council. Those committed amounts cannot be used for any other purpose unless the City removes or changes the specified use by taking the same type of action it employed to previously commit those amounts. The City Council establishes, modifies or rescinds fund balance commitments by passage of an ordinance or resolution. This is accomplished through adoption of the City's operating budget and subsequent budget amendments that occur throughout the year as necessary. This included the Budget Reserve Account.
- **Assigned** Amounts that are allocated for a future use by the Mayor but are not spendable until a budget ordinance is passed by City Council.
- Unassigned All amounts not included in other spendable classifications.

#### 2. Stewardship, Compliance, and Accountability

#### A. Legally Adopted Governmental Fund Budgets

Governmental funds, for which budgets have been legally adopted for the year ended June 30, 2013, included the General Fund and non-major funds included on page 96. Special revenue funds adopt budgets equal to the expenditures available for reimbursement by grants.

All budgets for the above funds are adopted on a basis consistent with generally accepted accounting principles. Budgetary comparison schedules for the General Fund are presented as part of the Basic Statements. Such comparison schedules for the non-major funds and more detail on General Fund expenditures are presented in the combining and individual fund financial statements and schedules section of this report. More detailed information on the budgeting process is included on pages 84 and 85.

#### **B.** Expenditures Over Appropriations

During the year ended June 30, 2013, expenditures of the City Treasurer, Fire, and the Police departments of the General Fund exceeded budget by \$36,703, \$626,695,and \$1,948,464, respectively, primarily due to pension costs being higher than budgeted due to an actuarial change in expected investment returns. There was a transfer of \$486,660 from the General Fund to the Cable Television Fund in accordance with the City Code, the General Fund transferred \$232,176 to the Water and Sewer Fund and \$61,360 to the Internal Service Funds from the unassigned fund balance to cover costs to support a one-time payment to current City employees in lieu of forgone cost of living adjustments for the fiscal years 2010, 2011, 2012, and 2013. All unbudgeted expenditures and transfers are included in a Reconciliation Ordinance submitted annually to City Council for their approval at the time the audited financial statements are also submitted to Council.

#### 3. Deposits and Investments

The City pools surplus cash and investments of all funds for investment purposes with the City Treasurer. The City also separately pools pension funds with the City Treasurer. Pension funds are held by the City Treasurer and outside custodians; they are managed by the City Treasurer and outside investment managers.

initing ero.	(	Primary Sovernment	7	Pension Trust Funds	I	Discretely Presented Component Units
Deposits	_	30 ver minem		Tust Lunus	_	Cints
<del></del>						
Insured Deposits (FDIC)	\$	601,670	\$	310,536	\$	1,118,308
Uninsured Deposits - Collateral held by pledging						
bank's agent in the City or Unit's name		18,809,531		1,734,139		-
Certificate of Deposits due within One Year - Collateral						
held by pledging bank's agent in the City or Unit's name		60,239,215		9,910,635		6,239,682
Certificate of Deposits due within 2-5 Years - Collateral						
held by pledging bank's agent in the City or Unit's name		-		-		2,430,159
Uninsured and Uncollateralized		-		-		1,395,709
Total Danasita	¢.	70.650.416	Φ	11.055.210	¢	11 102 050
Total Deposits	\$	79,650,416	\$	11,955,310	\$	11,183,858
<u>Investments</u>						
Repurchase Agreements	\$	-	\$	-	\$	1,289,205
Money Market Mutual Funds		929,208		5,193,080		1,151,459
U.S. Treasury Obligations		50,258		20,427,717		2,616,307
U.S. Government Agencies - Guaranteed		-		129,045		-
U.S. Government Agencies - Other		-		13,680,330		-
Municipal Bonds		-		-		1,038,910
Corporate & Foreign Bonds		-		26,436,002		-
Common Equity & Marketable Securities		-		91,506,238		-
Global & International Funds		-		114,850		-
Mutual Funds	_	4,722,176	_	28,901,942	_	
Total Investments	\$	5,701,642	\$	186,389,204	\$	6,095,881

#### **Custodial Credit Risk - Deposits**

**Primary Government and Fiduciary Funds -** Custodial credit risk for deposits exists when, in the event of a failure of a depository financial institution, the City may be unable to recover deposits or recover collateral deposits that are in the possession of an outside party. All City deposits are required by law to be federally insured or, to the extent not insured, collateralized by direct obligations of the United States of America.

#### <u>Custodial Credit Risk – Investments</u>

**Primary Government and Fiduciary Funds -** Custodial credit risk for investments exists when, in the event of a failure the counterparty to a transaction, a government may be unable to recover the value of investments or collateral securities that are in the possession of an outside party. The table below (the same table provides custodial credit risk and interest rate risk data) provides information about the custodial credit risk associated with the Fiduciary Funds' investments. The investments disclosed in the table are uninsured and uncollateralized and held by the City's brokerage firm or bank trust department which is also the counterparty for the securities. The government's investment policy calls for annual reviews of investment custodians and managers.

#### **Interest Rate Risk**

Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment's fair value.

**Primary Government** - Park Trust (a blended component) is exposed to this risk in that it held money market mutual fund assets amounting to \$929,208 and U.S. Treasury Notes amounting to \$50,258 due within three years.

Component Units – The component units are exposed to this risk in that they held money market mutual fund assets amounting to \$1,151,459, U.S. Treasury Notes amounting to \$2,616,307 due within three years, and municipal bonds amounting to \$1,038,910.

**Fiduciary Funds** - The Investment Policy Statement's policy with regards to interest rate risk is that the average duration of fixed income securities held shall never be more than nine months greater or less than the most recently published average duration of the Barclays Capital Intermediate Government/Credit Index. The City invests in various collateralized mortgage obligations classified as U.S. Government Agencies not explicitly guaranteed by the government; as of June 30, 2013, the portfolio included \$13,680,330 of these securities. These securities are based on cash flows from interest payments on underlying mortgages and are sensitive to prepayments specifically during periods of declining interest rates. The following is a maturity schedule summarizing fixed income and short-term investments as of June 30, 2013.

		Investment Maturities (in Years)									
Investment Type	Fair Value		< 1 year		1-4.9		5-9.9		10-19.9		> 20
U.S. Treasuries	\$ 20,427,717	\$	1,878,989	\$	9,848,531	\$	8,700,197	\$	-	\$	-
U.S. Govt. Agencies -											
Guaranteed	129,045		-		-		109,403		19,642		-
U.S. Govt. Agencies -			-								
Other	13,680,330		431,547		9,666,330		350,687	1	1,529,536		1,702,230
Corporate Bonds	26,436,002		569,947	_	19,909,761	_	5,568,526				387,768
Total	\$ 60,673,094	\$	2,880,483	\$	39,424,622	\$	14,728,813	\$ 1	1,549,178	\$	2,089,998

#### **Credit Risk**

The Investment Policy Statement requires that the average quality of fixed income investments in any fixed income manager's portfolio shall equal or exceed Moody's Aa or equivalent rating and the minimum quality of any single fixed income investment purchased or retained shall equal Moody's Baa or equivalent rating. As of June 30, 2013, the Pension Trust Funds' fixed income and short-term investments had the following risk characteristics.

	Percent of Total								
Moody's Ratings or Comparable	Benefit Trust Funds	Ma	arket Value						
Baa and higher	14.18%	\$	26,436,002						
Government	<u>18.37</u> %	_	34,237,092						
	32.55%	\$	60,673,094						

#### **Concentration of Credit Risk**

When investments are concentrated in one issuer (excluding the U.S. Government), this concentration presents a heightened risk of loss. As of June 30, 2013, there were no investments with a fair value in excess of 5% of the Funds' net position invested in any one particular issue.

#### **Foreign Currency Risk**

The Pension Funds' exposure to foreign currency risk derives from its positions in foreign currency—denominated equity investments. All fixed income securities of foreign governments are denominated in U.S. dollars. The Funds' exposure to foreign currency risk is summarized as follows:

	Fair Value in	
Currency	U.S. Dollars	Equities
Australian Dollars	\$ 532,034	\$ 532,034
Brazilian Real	171,860	171,860
British Pounds	4,055,562	4,055,562
Canadian Dollar	20,361	20,361
Danish Krone	624,502	624,502
Euros	5,980,326	5,980,326
Hong Kong Dollar	446,348	446,348
Japanese Yen	1,552,656	1,552,656
Norwegian Krone	708,291	708,291
South African Rand	116,574	116,574
Swedish Krona	136,875	136,875
Swiss Francs	1,797,750	1,797,750
Thailand Baht	147,561	147,561
Total in Foreign Denominated Investments	\$ 16,290,700	\$ 16,290,700

The Pension Funds' investment policy permits them to invest up to 10% of total benefit trust funds in foreign currency—denominated investments. The system's current position is 8.7%.

#### **Investment Commitments**

The Pension Funds had no investment commitments at June 30, 2013.

The following provides a reconciliation between amounts disclosed above and the amounts presented in the Statements of Net Position.

	Primary overnment	 Fiduciary Funds	 Component Units
Cash and Cash Equivalents Investments	\$ 79,650,416 5,701,642	\$ 11,955,310 186,389,204	\$ 11,183,858 6,095,881
	\$ 85,352,058	\$ 198,344,514	\$ 17,279,739
Unrestricted Restricted	\$ 46,662,737 38,689,321	\$ -	\$ 15,414,625 1,865,114
Fiduciary Funds	 -	 198,344,514	 -
	\$ 85,352,058	\$ 198,344,514	\$ 17,279,739

#### **Restricted Cash and Investments**

At June 30, 2013, the City had \$6,557,722 of investments in a nonmajor special revenue fund. These are shown as restricted assets in the Statement of Net Position as they are in separate accounts within a blended component unit and are available only for park operations.

The City also had \$32,131,599 in temporarily restricted cash at June 30, 2013. The components were: \$3,504,485 related to Water and Sewer Fund contractual requirements, and \$28,627,114 related to unspent proceeds of bond offerings (\$12,990,113 in the Water and Sewer Fund, \$15,502,810 in the Capital Projects Fund, \$27,580 in the Economic Strategic Fund, \$104,102 in the Data Processing Fund, and \$2,509 in the Motor Vehicle Fund). The proceeds are invested primarily in certificates of deposit and are tracked and managed separately from operating cash by the City Treasurer. The funds can only be spent on capital projects. In 2010, the City started to classify these as restricted funds due to the source, the management of the funds, and the expenditure restrictions. Because the bonds do not have restricting indentures and could have been temporarily used as operating funds, the funds were previously not classified as restricted. The funds have never been used for temporary purposes and City policies prevent this from occurring. The change in presentation resulted had no effect on total net position.

#### 4. Receivables

#### **Primary Government**

Receivables as of yearend for the Government's major and nonmajor funds (including applicable allowances for uncollectible accounts) are as follows (no differences exist between government-wide and fund basis receivables):

			(	Governmen	tal	Activities				siness-type Activities				
		General	Housing Nonmajor Total Strategic Funds Governmental		Housing Strategic		0		O		Total Governmental		•	Water and Sewer
Receivables:														
Property Taxes	\$	4,335,638	\$	_	\$	-	\$	4,335,638	\$	_				
Wage Taxes		10,689,560		-		-		10,689,560		-				
Parking &														
Redlight Citations		20,340,765		-		-		20,340,765		-				
Business Licenses		860,122		-		-		860,122		-				
Signs and Licenses		5,180,073		_		-		5,180,073		-				
Other		1,991,031		1,520,000		35,697		3,546,728		-				
Utility Billings		-		-		-		-		33,453,344				
Notes - Current		255,957		-		-		255,957		-				
Notes - Noncurrent		4,971,245		<u>-</u>		_		4,971,245		<u>-</u>				
Gross Receivables		48,624,391		1,520,000		35,697		50,180,088		33,453,344				
Less: Allowance for														
Uncollectibles	_	(24,715,310)	_		_			(24,715,310)		(12,710,184)				
Net Total Receivables	\$	23,909,081	\$	1,520,000	\$	35,697	\$	25,464,778	\$	20,743,160				

Internal Service Fund receivables amounting to \$39,671 are included in Governmental Activities receivables in the Statement of Net Position. Revenues of the Water and Sewer Fund are reported net of the change in uncollectible amounts; the change in 2013 decreased revenues by \$4,249,999.

#### **Discretely Presented Component Units**

Receivables as of yearend for the Component Units are as follows:

	Christina Gateway Corporation	Wilmington UDAG Corporation	Wilmington Parking Authority	Other Component Units	Total
Receivables:					
Accounts	\$ -	\$ -	\$ 47,018	\$ 129,689	\$ 176,707
Mortgages and Loans	1,980,000	4,728,916	143,605		6,852,521
Total Receivables	\$ 1,980,000	\$ 4,728,916	\$ 190,623	\$ 129,689	\$ 7,029,228

### 5. <u>Notes Receivable</u>

### **Primary Government**

On September 1, 1995, the City entered into an agreement with the Diamond State Port Corporation (DSPC), selling the assets of the Port of Wilmington. In exchange for the assets sold (net book value of \$71.9 million), DSPC agreed to make payments to the City under deferred payment notes totaling \$115.5 million over 30 years, discounted at 7% interest rate. The note receivable at June 30, 2013, in the amount of \$5,227,202 is included in the government-wide statement of net position and governmental funds balance sheet; the current and non-current amounts are disclosed in the schedule in Note 4 and are accounted for as assets of the General Fund.

In August 2007, the City of Wilmington provided a line of construction funding to the Wilmington Housing Partnership Corporation up to a maximum of \$2,000,000 outstanding at any one time. The funding is provided as part of the proceeds of a \$4,000,000 line of credit with JP Morgan Chase, further discussed in Note 8. The receivable at June 30, 2013, in the amount of \$1,500,000 is included in the government-wide statement of net position and governmental funds balance sheet. The amount is considered currently due and is disclosed in the receivable schedule in Note 4 as an asset of the Housing Strategic Fund.

### 6. <u>Capital Assets</u>

### A. Primary Government

The capital asset activity for Governmental Activities for the year ended June 30, 2013 was as follows:

	June 30, 2012	Increases	Decreases	June 30, 2013
Governmental activities:				
Capital Assets Not Being Depreciated:				
Land	\$ 24,090,181	\$ -	\$ -	\$ 24,090,181
Art	1,506,953	413,090	-	1,920,043
Construction-In-Progress	1,795,161	4,554,146	(1,380,470)	4,968,837
Total Capital Assets not being Depreciated	27,392,295	4,967,236	(1,380,470)	30,979,061
Capital Assets Being Depreciated:				
Buildings and Improvements	74,699,151	702,189	-	75,401,340
Parks and Recreation Facilities	27,485,936	549,020	-	28,034,956
Streets and Street Signals	114,418,692	4,576,029	(2,006,447)	116,988,274
Vehicles, Equipment and Other Assets	53,702,280	6,780,211	(2,303,226)	58,179,265
Total Capital Assets Being Depreciated	270,306,059	12,607,449	(4,309,673)	278,603,835
Less Accumulated Depreciation For:				
Buildings	(19,726,235)	(1,430,813)	-	(21,157,048)
Parks and Recreation Facilities	(15,536,789)	(607,943)	-	(16,144,732)
Streets and Street Signals	(45,747,937)	(3,605,022)	2,006,447	(47,346,512)
Vehicles, Equipment and Other Assets	(30,490,137)	(4,330,800)	2,089,065	(32,731,872)
Total Accumulated Depreciation	(111,501,098)	(9,974,578)	4,095,512	(117,380,164)
Total Capital Assets Being Depreciated, Net	158,804,961	2,632,871	(214,161)	161,223,671
Governmental Activities Capital Assets, Net	\$ 186,197,256	\$ 7,600,107	\$ (1,594,631)	\$ 192,202,732

The capital asset activity for Business-type Activities for the year ended June 30, 2013 was as follows:

	June 30, 2012	Increases	Decreases	June 30, 2013
<b>Business-type Activities</b>				
Capital Assets Not Being Depreciated:				
Land	\$ 4,060,443	\$ -	\$ -	\$ 4,060,443
Construction-In-Progress	3,657,649	32,898,554	(15,642,533)	20,913,670
Total Capital Assets not being Depreciated	7,718,092	32,898,554	(15,642,533)	24,974,113
Capital Assets Being Depreciated:				
Buildings and Improvements	24,420,878	-	-	24,420,878
Reservoirs and Water Filter Facilities	110,066,603	12,617,407	-	122,684,010
Water Lines	55,974,336	2,154,814	(432,650)	57,696,500
Wastewater Pump and Treatment Facilities	143,916,756	109,000	-	144,025,756
Sewer Lines	35,108,881	761,312	(147,333)	35,722,860
Total Capital Assets Being Depreciated	369,487,454	15,642,533	(579,983)	384,550,004
Less Accumulated Depreciation For:				
Buildings and Improvements	(1,782,551)	(593,515)	-	(2,376,066)
Reservoirs and Water Filter Facilities	(23,230,578)	(1,986,563)	-	(25,217,141)
Water Lines	(16,195,479)	(1,611,784)	432,650	(17,374,613)
Wastewater Pump and Treatment Facilities	(73,391,040)	(2,785,599)	-	(76,176,639)
Sewer Lines	(5,181,380)	(708,318)	147,333	(5,742,365)
Total Accumulated Depreciation	(119,781,028)	(7,685,779)	579,983	(126,886,824)
Total Capital Assets Being Depreciated, Net	249,706,426	7,956,754		257,663,180
Business-type Activities Capital Assets, Net	\$ 257,424,518	\$ 40,855,308	\$ (15,642,533)	\$ 282,637,293

Depreciation expense was charged to functions/programs of the primary government as follows:

### **Governmental Activities**

General Government	\$ 1,582,186
Real Estate and Housing	19,157
Public Works	5,231,446
Parks and Recreation	1,012,862
Public Safety	2,128,927
<b>Total Depreciation Expense - Governmental Activities</b>	\$ 9,974,578
Business-type Activities	
Water/Sewer	\$ 7,685,779
<b>Total Depreciation Expense - Business-type Activities</b>	\$ 7,685,779

### **Construction Commitments**

The City of Wilmington has active construction contracts as of June 30, 2013. The programs include street paving, an emergency communications system, and a reservoir and other water and wastewater facilities.

			]	Remaining
Project	S	Spent-to-Date		Commitment
General Capital Projects Reservoirs & Other Water	\$	13,393,362	\$	4,059,581
and Wastewater Projects		37,842,669		16,821,644
Total	\$	51,236,031	\$	20,881,225

### **B.** Component Units

Capital asset activity for the City's component units for the year ended June 30, 2013, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Capital Assets Not Being Depreciated:				
Land	\$ 19,648,147	\$ -	\$ -	\$ 19,648,147
Construction-In-Progress	785,433	599,136	(606,336)	778,233
Total Capital Assets				
Not Being Depreciated	20,433,580	599,136	(606,336)	20,426,380
Capital Assets Being Depreciated:				
Buildings and Improvements	60,709,847	630,993	-	61,340,840
Machinery and Equipment	3,861,550	40,370	(160,352)	3,741,568
Vehicles & Other Assets	209,436	30,476	(24,184)	215,728
Total Capital Assets Being Depreciated	64,780,833	701,839	(184,536)	65,298,136
Less Accumulated Depreciation For:				
Buildings	(32,388,047)	(1,854,455)	-	(34,242,502)
Machinery and Equipment	(2,907,386)	(394,916)	144,484	(3,157,818)
Vehicles & Other Assets	(116,888)	(20,130)	24,285	(112,733)
Total Capital Assets Being Depreciated, Net	29,368,512	(1,567,662)	(15,767)	27,785,083
Capital Assets, Net	\$ 49,802,092	\$ (968,526)	\$ (622,103)	\$ 48,211,463

### 7. Interfund Balances and Transfers

Interfund balances arise primarily from the General Fund's role as receiver, investor, and disburser of cash. The payable from the Internal Service Funds (primarily the Motor Vehicle Fund) arises from vehicle purchases that will be collected through charges to the General and other funds. Interfund balances are expected to be repaid within one year.

In FY 2010, the Water and Sewer Fund entered into a transaction with the Risk Management and Workers Compensation internal service funds whereby each internal service fund advanced \$7,500,000 to the Water and Sewer Fund. The Advance totaling \$9,654,698 at June 30, 2013 financed capital construction that was previously financed from working capital. The Advances are payable in various amounts in

fiscal years 2014 through 2017 with 1% interest.

The General Fund is owed \$6,106,988 by the Motor Vehicle Fund at June 30, 2013; the liability relates to the acquisition of garage assets and motor vehicles. The full amount is shown as an Advance to Other Funds as management intends to repay this advance from internal service charges based in part on the depreciation incurred over the lives of the assets.

The General Fund is owed \$5,771,914 by the Water & Sewer Fund at June 30, 2013; the liability relates to the acquisition of water and sewer capital assets financed from working capital. The full amount is shown as an Advance to Other Funds as management intends to repay this advance from service charges determined in the rate setting process.

The composition of interfund balances as of June 30, 2013, is as follows:

Receivable Fund	Payable Fund	Amount			
General Fund	Non-Major Governmental Funds	\$	1,798,061		
	Advance to the Enterprise Fund		5,771,914		
	Internal Service Funds		5,297,523		
	Advance to an Internal Service Fund		3,000,000		
Internal Service Funds	Advance to the Enterprise Fund		9,654,698		
Total		\$	25,522,196		

During fiscal year 2013, transfers from the General Fund included: a transfer of \$232,176 to the Water and Sewer Fund and \$61,360 to the Internal Service Funds from the unassigned fund balance to cover costs to support a one-time payment to current City employees in lieu of forgone cost of living adjustments for the fiscal years 2010, 2011, 2012, and 2013, and \$486,660 to the Cable Television Fund in accordance with the City Code.

### 8. Short Term Debt

### **Line of Credit**

On July 31, 2007, the City entered into a Line of Credit with JP Morgan Chase Bank in the amount of \$4,000,000; this was subsequently replaced on September 30, 2010, with a line on substantially the same terms. The proceeds of the line are to be used to develop housing within the City. The funds will provide a line of construction financing of up to \$2,000,000 to the Wilmington Housing Partnership (See Note 5) and will also enable housing projects managed by the City. The line supplements grants and internal funds used for land acquisition and housing construction. Draws on the line occur as construction activity occurs and repayments occur as housing is sold. The loan bears interest at various interest rates; the rate on the balance outstanding is the Adjusted London Interbank Offered Rate (LIBOR) plus 0.25%; the interest rate at June 30, 2013, was 0.95%. The line of credit is classified as an other liability in the Housing Strategic Fund. An analysis of the activity of the credit line is presented below:

	]	Beginning							Ending	
	I	iscal Year							Fiscal Year	
	Liability		Draws			Repayments			Liability	
2012 - 2013	\$	1,800,000	\$		-	\$	(300,000)	\$	1,500,000	

### 9. <u>Long-Term Debt – Primary Government</u>

### A. Changes in Long-Term Liabilities

The following is a summary of debt transactions of the City (primary government) for the year ended June 30, 2013.

	Balance					Balance	Due Within			
	Ju	me 30, 2012		Additions	_	Reductions		June 30, 2013	_	One Year
Governmental Activities:										
Bonds Payable	\$	135,209,598	\$	18,277,052	\$	(26,143,366)	\$	127,343,284	\$	7,120,130
Less: Deferred Amounts										
Premium on Debts Issued		5,383,634		3,904,218		(689,075)		8,598,777		-
Gain on Refunding	_	(2,077,766)		(2,916,907)		366,409		(4,628,264)		
Total Bonds Payable		138,515,466		19,264,363		(26,466,032)		131,313,797		7,120,130
Capital Leases		5,563,191		4,035,897		(1,773,046)		7,826,042		2,401,662
Insurance Claims Payable		14,539,271		20,759,153		(21,878,004)		13,420,420		3,105,236
Compensated Absences		8,640,869		5,861,022		(5,931,257)		8,570,634		5,861,022
Other Post Employment										
Benefits Payable		18,486,477		8,064,808		(2,177,092)		24,374,193		-
				_		_				
Governmental Activity		102-12-2-1	_			(50.005.404)		107 707 004	_	40 400 0 0
Long-TermLiabilities	\$	185,745,274	\$	57,985,243	\$	(58,225,431)	\$	185,505,086	\$	18,488,050
Business-type Activities:										
Bonds Payable	\$	151,761,198	\$	49,181,014	\$	(27,065,717)	\$	173,876,495	\$	30,434,695
Less: Deferred Amounts	·	, ,	·	, ,		, , , ,	·	, ,		, ,
Premium on Debts Issued		4,224,595		4,198,470		(533,430)		7,889,635		_
Gain on Refunding		(1,237,533)		(3,499,075)		252,741		(4,483,867)		_
Total Bonds Payable		154,748,260		49,880,409	_	(27,346,406)	_	177,282,263		30,434,695
Compensated Absences		561,252		565,136		(623,238)		503,150		503,150
Compensated Prosences	_	301,232		303,130	_	(023,230)	_	303,130		303,130
Business-type Activity										
Long-TermLiabilities	\$	155,309,512	\$	50,445,545	\$	(27,969,644)	\$	177,785,413	\$	30,937,845
Discretely Presented Componen	4 T L	ita								
Wilmington Parking Authority	ս (Մ	23,382,221	\$		\$	(2,239,248)	¢	21,142,973	\$	2,349,247
Downtown Visions	Ф		Ф	-	Ф	` ' ' '	Ф		Ф	
Riverfront Business		723,250		-		(15,166)		708,084		50,088
		429 M				(40,002)		290.002		50,000
Improvement District	_	438,926	_		_	(49,903)	_	389,023		50,000
Component Units										
Long-TermLiabilities	\$	24,544,397	\$		\$	(2,304,317)	\$	22,240,080	\$	2,449,335

### **B.** General Obligation Bonds

The City of Wilmington issues general obligation bonds to provide funds for the acquisition and construction of major capital assets. General Fund revenues are used to satisfy general obligation bonds payable recorded in the governmental activities section of the government-wide statement of net position, bonds issued on behalf of the Port of Wilmington are payable from payments made to the City by the State of Delaware as part of the Sale agreement discussed in Note 5, and bonds recorded in the business-

type activities section are payable from revenues of the Water & Sewer Fund. General obligation bonds are secured by the full faith and credit of the City. Bonds issued by the Wilmington Parking Authority (a discretely presented component unit) are guaranteed by the City in the event that resources of the Authority are insufficient to cover debt service on the bonds. The City is subject to the rules and regulations established by the Internal Revenue Code and the U.S. Treasury that, under certain conditions, may create an arbitrage rebate to be paid to the federal government. The City's debt service payments of \$12,249,041 in fiscal year 2013 were within the statutory debt limit of \$25,382,600.

The following is a summary of general obligation bonds outstanding as of June 30, 2013:

Date of	Amount of			Balance	
Issue/	Original			Outstanding	
Maturity	Issue	Description Interest Rates		June 30, 2013	
1993/2013	1,938,000	Series of 1993 - WPA	4.50%	\$ 143,605	
1993/2016	20,000,000	Series of 1993 - DNREC	3.25%	4,368,700	
2002/2025	11,000,000	Series of 2002 - DDWSRF	2.96%	7,955,417	
2005/2016	18,785,000	Series of 2005	5.00%	7,115,000	
2005/2028	13,700,000	Series of 2005C - DDWSRF	2.37%	12,662,765	
2006/2025	46,465,000	Series of 2006A	3.5% - 5.0%	1,190,000	
2006/2025	46,510,000	Series of 2007A	4.25% - 5.0%	34,330,000	
2007/2028	2,548,501	Series of 2006 - DDWSRF	2.50%	2,364,379	
2007/2028	1,246,499	Series of 2006B - DDWSRF	2.50%	1,156,443	
2007/2028	3,185,000	Series of 2007 - DDWSRF	2.69%	2,958,474	
2008/2028	75,215,000	Series of 2008A	4.0% - 5.0%	50,395,000	
2009/2030	18,975,000	Series of 2008 DDW SRF	2.92%	18,202,993	
		(Only \$18,202,993 drawn at June 30, 2013)			
2009/2030	5,000,000	Series of 2008B SRF	2.92%	4,717,157	
2009/2031	4,450,000	Series of 2009 ARRA/SRF	3.24%	4,141,032	
2009/2031	2,800,000	Series of 2009C DDW SRF	2.00%	2,681,297	
2010/2025	43,490,000	Series of 2010A	2.25% - 5.0%	43,490,000	
2011/2031	26,505,000	Series of 2011A	2.0% - 5.0%	25,505,000	
2011/2020	17,460,000	Series of 2011B	0.888% - 3.258%	17,460,000	
2011/2030	2,700,000	Series of 2011CREB	4.63%	2,700,000	
2011/2032	2,500,000	Series of 2011 DDW SRF	2.92%	315,400	
		(Only \$315,400 drawn at June 30, 2013)			
2011/2032	2,500,000	Series of 2011A DDWSRF	2.33%	2,500,000	
		(Only \$2,500,000 drawn at June 30, 2013)			
2012/2023	1,555,195	Series of 2011SEU DNREC	1.99%	1,540,921	
2012/2034	2,000,000	Series of 2012B DDW SRF	3.00%	137,001	
		(Only \$137,001 drawn at June 30, 2013)			
2012/2033	36,060,000	Series of 2012 REBF BAN	3.00%	15,304,195	
2013/2024	37,885,000	Series of 2013A	2.09% - 4.68%	37,885,000	
	Total General	Obligation Bonds Payable		\$ 301,219,779	

### **Primary Government**

On November 19, 2008, the City entered into a General Obligation Financing agreement with Delaware Drinking Water State Revolving Fund (DDWSRF) acting by and through the Delaware Department of Health and Social Services, Division of Public Health for an amount not to exceed \$18,975,000. The net loan proceeds supplement other funding for the costs associated with the upgrades to the City's Brandywine Water Filter Plant. Cash draws against the loans will be made periodically; as of June 30, 2013, \$18,202,993 was outstanding. A final loan closing will occur at the end of the project.

The loan bears an interest and administrative fee rate of 2.92%. Payments are due every six months, with final payments due March 1, 2030. The 2008 SRF bond is recorded in the Water and Sewer Fund.

On May 11, 2011, the City entered into a General Obligation Financing agreement with Delaware Drinking Water State Revolving Fund (DDWSRF) acting by and through the Delaware Department of Health and Social Services, Division of Public Health for an amount not to exceed \$2,500,000. The net loan proceeds supplement other funding for the costs associated with the upgrades to the City's water filter plants. Cash draws against the loans will be made periodically; as of June 30, 2013, \$315,400 was outstanding. A final loan closing will occur at the end of the project. The loan bears an interest and administrative fee rate of 2.0%. Payments are due every six months, with final payments due October 1, 2031. The 2011 SRF bond is recorded in the Water and Sewer Fund.

On May 11, 2011, the City entered into a General Obligation Financing agreement with Delaware Drinking Water State Revolving Fund (DDWSRF) acting by and through the Delaware Department of Health and Social Services, Division of Public Health for an amount not to exceed \$2,500,000. The net loan proceeds supplement other funding for the costs associated with the upgrades to the City's water main system. Cash draws against the loans will be made periodically; as of June 30, 2013, \$2,500,000 was outstanding. A final loan closing will occur at the end of the project. The loan bears an interest and administrative fee rate of 2.0%. Payments are due every six months, with final payments due October 1, 2031. The 2011A SRF bond is recorded in the Water and Sewer Fund.

On March 24, 2012, the City entered into a General Obligation Financing agreement with the Delaware Department of Natural Resources & Environmental Control, Division of Energy & Climate for \$1,555,195. The agreement consists of a promissory note and security agreement related to water system pump station upgrades. As of June 30, 2013, \$1,540,921 was outstanding. The loan bears an interest rate of 1.99%. Payments are due quarterly starting January 1, 2013, with the final payment due April 1, 2022. The 2011 SEU bond is recorded in the Water and Sewer Fund.

On May 11, 2012, the City entered into a General Obligation Financing agreement with the Delaware Drinking Water State Revolving Fund (DDWSRF) acting by and through the Delaware Department of Health and Social Services, Division of Public Health for an amount not to exceed \$2,000,000. The net loan proceeds supplement other funding for the costs associated with the upgrades to the City's water main system. Cash draws against the loan will be made periodically; as of June 30, 2013, \$137,001 was outstanding. A final loan closing will occur at the end of the project. The loan bears an interest and administrative fee rate of 3.0%. Payments are due every six months, with final payments due October 1, 2034. The 2012B SRF bond is recorded in the Water and Sewer Fund.

On July 6, 2012, the City issued a General Obligation Bond Anticipation Note (Renewable Energy Biosolids Facility Project), Series of 2012, due July 6, 2014, in the amount of \$39,000,000. The funding will be drawn as needed and the interest rate is 65% of (the Adjusted London Interbank Offered Rate (LIBOR) plus 0.55) plus 0.19%, not to exceed 8%. Permanent financing for this was completed on October 4, 2012, with the Delaware Water Pollution Control Revolving Fund (DWPCRF) acting by and through the Delaware Department of Natural Resources and Environmental Control for an amount not to exceed \$36,060,000 at an interest rate of 3.0%. The net loan proceeds supplement other funding for the costs associated with the Renewable Energy Biosolids Facility being constructed at the Hay Road Wastewater Treatment Plant. Cash draws against the loan will be made periodically; as of June 30. 2013, \$15,304,195 was outstanding. The 2012 REBF BAN is recorded in the Water and Sewer Fund.

On February 28, 2013, the City issued \$37,885,000 of General Obligation Bonds, Series of 2013A. The bond matures in varying amounts between October 1, 2013 and December 1, 2025, and bears interest rates between 3.5% and 5.0%. The net proceeds were used to partially advance refund the City's General Obligation Bonds Series of 2006A-1 and 2008A.

The City has entered into General Obligation Financing agreements with the Delaware Drinking Water State Revolving Fund (DDWSRF) acting through the Delaware Department of Health & Social Services, Division of Public Health and also the Delaware Water Pollution Control Revolving Fund (DWPCRF) of the Delaware Department of Natural Resources and Environmental Control, but loan amounts have not yet been drawn down and thus are not included in the schedule of outstanding debt. The program related to the loan must start construction within one year of the agreement date. A final loan closing will occur at the end of the project. Unless noted below, the loans bears an interest rate based on the Fund's current interest rate at the time the loan is drawn down. Payments are due every six months, with a term of twenty years. The loans supplement other funding for the costs for the projects specified and are recorded in the Water and Sewer Fund.

- A DDWSRF agreement dated January 20, 2012, for an amount not to exceed \$2,500,000 at an interest rate of 3.0% is related to costs associated with upgrades to the City's Brandywine Water Filter Plant.
- A DWPCRF agreement dated February 10, 2012, for an amount not to exceed \$1,200,000 at an interest rate of 3.0% is related to costs associated with upgrades to the City's stormwater drainage and wastewater treatment systems.
- A DWPCRF agreement dated February 10, 2012, for an amount not to exceed \$1,500,000 at an interest rate of 3.0% is related to costs associated with upgrades to the City's wastewater treatment system.

Annual debt service requirements to maturity for general obligation bonds including the Delaware Drinking Water State Revolving Funds are as follows:

	General Obligation Bonds									
Year Ending		Govern Acti			Business-type Activities					
June 30	Principal		Interest			Principal		Interest		
2014	\$	7,120,130	\$	5,491,733	\$	30,434,695	\$	6,107,176		
2015		8,269,713		5,173,431		8,816,782		5,787,880		
2016		8,811,270		4,827,576		9,004,031		5,464,218		
2017		8,842,359		4,469,885		8,680,153		5,136,977		
2018		8,137,733		4,144,148		8,583,214		4,833,522		
2019-2023		40,756,129		15,302,769		47,942,610		19,009,923		
2024-2028		29,188,368		7,000,978		51,538,442		8,559,926		
2029-2033		16,217,582		1,512,305		18,893,668		1,306,746		
		127,343,284	\$	47,922,825		183,893,595	\$	56,206,368		
Less: Funds Not Drawn	_					(10,017,100)				
Total	\$	127,343,284			\$	173,876,495				

Fiscal year 2014 includes \$22,614,915 of BAN funding in Business-Type Activities that management intends to refinance into long-term general obligation bonds.

### **Component Units**

Annual debt service requirements to maturity for general obligation bonds of component units are as follows:

	Component Units' Debt Service Schedule								
Year Ending	0	on Parking ority	Down Visi		Riverfront Business Improvement District				
June 30	Principal	Interest	Principal	Interest	<b>Principal</b>	Interest			
2014	\$ 2,349,247	\$ 922,606	\$ 50,088	\$ 33,374	\$ 50,000	\$ -			
2015	2,420,000	802,269	42,324	30,633	50,000	-			
2016	2,530,000	675,875	24,467	28,974	50,000	-			
2017	485,000	598,538	23,274	27,791	50,000	-			
2018	510,000	574,288	24,412	26,653	50,000	-			
2019-2023	2,875,000	2,547,350	543,519	29,592	139,023	-			
2024-2028	3,550,000	1,887,488	-	-	-	-			
2029-2033	4,410,000	1,041,906	-	-	-	-			
2034-2036	2,013,726	134,531							
Total	\$ 21,142,973	\$ 9,184,851	\$ 708,084	\$ 177,017	\$ 389,023	\$ -			

### C. Prior Year Defeasance of Debt

In 2013, the City defeased part of its Series 2006A-1 and 2008A General Obligation Bonds by placing the proceeds of the new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the City's financial statements. At June 30, 2013, \$67,875,000 of bonds outstanding from this and prior defeasements are considered defeased. An economic gain was realized on the transaction; the savings resulting from the transaction were calculated as:

Cash flow requirements of debt service on the old debt	\$ 58,143,063
Cash flow requirements of debt service on the new debt	55,393,200
Net savings from refunding	\$ 2,749,863
Net Present Value of Savings	\$ 2,716,284

### D. <u>Conduit Debt Obligations</u>

From time to time, the City has issued revenue bonds for the express purpose of providing capital financing to third parties that are not part of the City or its component units. Although the debt bears the City's name, the City has no obligation for this debt beyond the resources of the third party or the related project as provided for in the bonds. Because the City has no liability for this debt, it is not recorded in the City's financial statements. As of June 30, 2013, eleven issues with debt of \$81,445,363 remain outstanding.

### E. Compensated Absences

The compensated absences liability, attributable to governmental activities will be liquidated by the City's governmental and internal service funds. In the past, approximately 92% has been paid by the General Fund and the remainder by other governmental and internal service funds.

### 10. <u>Leases</u>

### A. <u>Capital Lease – Lessee - Primary Government</u>

The City has a Master Equipment Lease/Purchase Agreement with PNC Bank N.A. The agreements allow the City to purchase equipment at an adjustable market rate of interest. The City records these transactions as capital leases and capital purchases of motor vehicles through its Motor Vehicle Fund (an internal service fund). As such, the present value of all future minimum lease payments has been recorded as a capital lease obligation on the statement of net position. At June 30, 2013, the City has \$11,116,230 of motor vehicles under lease with accumulated depreciation of \$3,476,369. As of June 30, 2013, payments under these capital leases are as follows:

		Primary			
	G	overnment			
Year Ending June 30	Motor Vehicle				
2014	\$	2,548,990			
2015		2,416,970			
2016		1,616,895			
2017		929,867			
2018		641,419			
Total Minimum Lease Payments		8,154,142			
Less: Amount Representing Interest		(328,100)			
Present Value of Lease Payments	\$	7,826,042			

### B. Operating Leases - Lessor - Component Unit

Downtown Visions maintains a copier under a long-term operating lease. At June 30, 2013, the rental expenses under the lease were \$3,754. Future minimum rental payments for the years ending June 30, 2014 and June 30, 2015, are \$3,754 and \$2,503, respectively.

The Wilmington Parking Authority leases space to commercial tenants at its Brandywine Gateway and Corporate Plaza facilities. All such leases are classified as operating leases. Rental income from these leases during fiscal year 2013 was \$149,589. The following is a schedule of minimum future rental income on non-cancelable operating leases as of June 30, 2013:

Year Ending June 30	gton Parking uthority
2014	\$ 118,280
2015	105,048
2016	108,192
2017	111,441
2018	114,789
2019 and thereafter	 28,908
Total Minimum Future Rental Income	\$ 586,658

### 11. <u>Deferred Revenues</u>

Governmental Funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. In the government-wide statement, deferred revenues are those where asset recognition criteria have been met, but for which revenue recognition criteria have not been met.

	Governmental Fund Financial Statements	Government-wide Financial Statements		
<u>Unavailable Revenues</u>				
General FundProperty and Wage Taxes\$ 6,441,541Permits and Other Revenues4,666,561Revenue on Notes Receivable5,227,202	\$ 16,335,304	\$ -		
<u>Unearned Revenues</u>				
Capital Project Fund Unearned Grant Revenue	412,897	412,897		
Non-Major Funds Unearned Grant Revenues				
Park Recreation Assistance Wilmington Park Related Commissions Community Development Block Grants Home Partnership Program Delaware Neighborhood Stablization Program Delaware Criminal Justice Planning Delaware Criminal Justice Planning Special Projects	214,392 2,233 30,697 38,000 77,316 1,151,016 12,582 1,515,346 3,041,582	214,392 2,233 30,697 38,000 77,316 1,151,016 12,582 1,515,346 3,041,582		
Total	\$ 19,789,783	\$ 3,454,479		
Water & Sewer Fund Unearned Service Charges		\$ 4,659,288		

### 12. Fund Balance

The details of the fund balances are included in the Balance Sheet of Governmental Funds (page 20). As noted in Note 1, restricted funds are used first as appropriate. Assigned Funds are reduced to the extent that expenditure authority has been budgeted by Council or the Assignment has been changed by the Mayor. Decreases to fund balance first reduce Unassigned Fund balance; in the event that Unassigned becomes zero, then Assigned and Committed Fund Balances are used in that order.

### **General Fund**

The General Fund had Unassigned Fund Balance of \$23,262,923 at June 30, 2013. Of the \$6,106,988 due from the Motor Vehicle Fund, \$3,000,000 related to the acquisition of garage assets and motor vehicles is considered an Advance (discussed in Note 7) and therefore is classified as Nonspendable Fund Balance.

The General Fund has Committed Funds consisting of the Budget Reserve Account of \$14,537,615. The Budget Reserve Account was legislated to set aside resources to cover unanticipated deficits or revenue reductions that may be caused by adverse economic conditions or public emergency. This is equal to 10% of \$145,376,145 of fiscal year 2014 expenditures budgeted as of the end of June 30, 2013.

### **Other Major Funds**

The Housing Strategic Fund has Committed Fund Balance of \$1,178,585 to fulfill the City's affordable housing programs. The Economic Strategic Fund had Restricted Fund Balance of \$27,580 consisting of unspent bond funds used for infrastructure incentives and Committed Fund Balance of \$5,550,802 to fulfill the City's economic incentive programs. The Capital Project Fund has Restricted Fund Balance of \$14,798,953 at June 30, 2013 consisting primarily of unspent bond funds.

### **Other Funds**

The following fund has Fund Balances designated for specific purposes: the Nonmajor Fund Wilmington Park Related Commissions (including two blended components) has Park Maintenance Nonspendable Fund Balance of \$879,788 and Restricted Fund Balance of \$5,696,996.

The Special Revenue Funds report Committed Fund Balances of \$1,644,281 related to cable television and internal capital and related programs.

### 13. <u>Self Insurance Funds</u>

### A. Risk Management

The City is self-insured for actuarially determined exposure of general liability, automotive liability, police professional liability, and public officials' liability. Resources are allocated to the Risk Management Fund (an Internal Service Fund) from the operating funds to provide for expected future payments on claims previously incurred, including both reported and unreported claims. The claims liability includes amounts for incremental claim adjustment expenses and estimates of subrogation. An actuarial valuation is performed on an annual basis. These amounts were not discounted and were adjusted by a risk margin calculated to provide a statistical confidence level of 80%. An analysis of claims liabilities recorded in the Risk Management Fund is presented below:

	Beginning Liability Fiscal Year		Claims and Changes in Estimates		Claim Payments	Ending Liability Fiscal Year		
2011 - 2012	\$	5,345,761	\$	2,021,194	\$ (1,712,256)	\$	5,654,699	
2012 - 2013		5,654,699		69,366	(1,140,891)		4,583,174	

### **B.** Workers' Compensation

The City is also self-insured for workers' compensation. The City's compensation payments are calculated based upon the Workers' Compensation Law of the State of Delaware. Resources are allocated to the Workers' Compensation Fund (an Internal Service Fund) from operating funds to provide for expected future payments on claims previously incurred, including both reported and unreported claims. An actuarial valuation is performed on an annual basis. This valuation is not discounted and is adjusted by a risk margin calculated to provide a statistical confidence level of 80%. An analysis of claims liabilities recorded in the Workers' Compensation Fund is presented below:

	]	Beginning	C	laims and					
	Lia	bility Fiscal	C	changes in		Claim	End	ling Liability	
		Year		Estimates		<b>Payments</b>		Fiscal Year	
2011 - 2012	\$	8,055,842	\$	2,846,191	\$	(2,778,843)	\$	8,123,190	
2012 - 2013		8,123,190		2,278,042		(2,731,272)		7,669,960	

### C. Health Insurance

The City is also self-insured under an employee health and welfare plan administered by Blue Cross/Blue Shield of Delaware. Resources are allocated to the Health and Welfare Fund (an Internal Service Fund) from the operating funds to provide for expected future payments on claims previously incurred including both reported and unreported claims. Blue Cross/Blue Shield of Delaware calculates the City's claims exposure annually. An analysis of claims liabilities recorded in the Health and Welfare Fund is presented below:

	]	Beginning		Claims and			
	Lia	bility Fiscal	•	Changes in	Claim	En	ding Liability
		Year		Estimates	 Payments	]	Fiscal Year
2011 - 2012	\$	838,029	\$	16,011,307	\$ (16,087,954)	\$	761,382
2012 - 2013		761.382		18,411,745	(18,005,841)		1.167.286

### 14. <u>Commitments and Contingencies</u>

### A. Grant Compliance

The City receives Federal and State funding under a number of programs. Payments made by these sources under contractual agreements are provisional and subject to redetermination based on the filing of reports and audits of those reports. Final settlements due from or to these sources are recorded in the year in which the related services are performed. Any adjustment resulting from subsequent examinations is recognized in the year in which the results of such examinations become known. City officials do not expect any significant adjustment as a result of these examinations.

### B. <u>Litigation – Primary Government</u>

The City has been identified as a potentially responsible party along with two other parties for environmental liabilities related to the contamination of Fox Point Park. Legal counsel has informed management that total cleanup costs for all responsible parties, is roughly estimated to be \$7.9 million. The three potentially responsible parties are jointly and severally liable for the cleanup costs. However, it is also possible that the State of Delaware, which is conducting the cleanup, may not require a full payment, and the amount for which the City may ultimately be responsible is not yet determinable. Management does not believe that the City's ultimate liability will have a material effect on the City's financial position.

The City was required by the Delaware Department of Natural Resources and Environmental Control (DNREC) to be included as a co-permittee on the Post-Closure Permit for the Pigeon Point Landfill operated by the Delaware Solid Waste Authority (DSWA). In 2009, the City requested that it be removed as a co-permittee since the City has no control over the facility and DSWA is contractually and statutorily responsible for the Landfill. Management is of the opinion that the outcome of this case will not have a material adverse effect on the City's financial position.

The City was also required by Delaware Department of Natural Resources and Environmental Control (DNREC) to participate in an investigation of stabilized sewage sludge from the wastewater treatment plant while on City property. Until recently, the plant's operator (Veolia) paid a subcontractor to manage the City's biosolids and the City believes that title to the sludge passed to the subcontractor. The City has appealed to the Environmental Appeals Board as it believes the responsibility rests solely with the subcontractor. Despite the appeal, the City and the subcontractor are working together toward closing the sludge lagoons. Management is of the opinion that the outcome of this case will not have a material adverse effect on the City's financial position.

The City also is involved in numerous additional lawsuits arising in the ordinary course of business, including claims for property damage, personal injury and discriminatory personnel practices, and suits contesting the legality of certain rates and charges. Based on the advice of the City Solicitor, City management is of the opinion that the outcome of this pending litigation will not have a material adverse effect on the City's financial position at June 30, 2013.

Dogs

## 15. <u>Pension Trust Funds – Retirement Funds and Post-Retirement Healthcare Benefit Fund</u>

### **General Description of the Plans**

The City of Wilmington covers substantially all full-time employees by one of its five single-employer plans, a plan of the Park Trust blended component unit, and Delaware's County and Municipal Police/Firefighter Pension Plan, a cost-sharing, multi-employer defined benefit pension plan discussed below. The City's current-year covered payroll and membership of the retirement plans (Park Trust is included in Plan I) and the healthcare plan consisted of the following:

						Post
				Plan II		Retirement
			Plan I Non-	Non-	Plan III Non-	Healthcare
	<b>Firefighters</b>	Police	Uniformed	Uniformed	Uniformed	Benefit
Number of Retirees & Beneficiaries Receiving Benefits	297	471	165	161	227	266
Number of Terminated Employees Entitled to Benefits	0	11	0	155	57	0
Number of Fully Vested, Partially Vest & Non-Vested Active Employees	ed, 60	85	20	40	486	1061
Current Year Annual Covered Payroll	\$ 3,368,492	\$ 6,764,132	\$ 85,639	\$ 474,571	\$ 27,114,263	\$ 63,501,676

The City's current-year total payroll for all employees was \$72,631,186.

With the exception of the component units, the City Council is responsible for setting benefits and contributions and amending plan provisions. The various plans are authorized according to provisions of Chapter 39 of the City Code.

The funding policy, annual pension costs, and funding status and funding progress are presented in a schedule on page 78 of the Notes. Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future; examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The actuarial calculations for OPEB benefits uses the terms of the substantive plan in effect at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. The pension funding status and progress for the last six fiscal years of the City sponsored plans is reported as Required Supplementary Information (RSI) on page 81. The RSI schedule presents multiyear trend information that shows whether the actual value of plan assets is increasing or decreasing over time relative to the actual accrued liabilities for benefits.

### **Cash and Investments**

The Board of Pension and Retirement (Trustees) of the Pension Funds receives contributions from the City and State and is responsible for the funding policy. The City Treasurer is the custodian of the Funds' investment assets, effects disbursements from the Funds, and executes other transactions therein. The City Treasurer and outside custodians, both under the direction of the Board of Trustees, manage the Funds' investments. The Trustees have authorized certain cash and investments of the Funds to be pooled for investing by outside custodians. The Funds' portion is reported on the balance sheet as "pooled investments." Funds under outside management at June 30, 2013, represented 95% of all available funds. The investment policy of the funds is in accordance with the Objectives and Guidelines Statement and is adopted by the Trustees (Note 3).

As of June 30, 2013, the following individual plans had cash or investments in excess of 5% of the individual plan's net position.

Plan	Plan Name of Institution		 Amount		
Firefighters Pension	WSFS Financial Corp.	Certificates of Deposit	\$ 3,025,050		
Plan III Non-uniformed	WSFS Financial Corp.	Certificates of Deposit	\$ 4,705,000		

### **Membership, Benefit and Contribution Provisions**

A description of the individual plans including eligibility provisions, types of benefits, and contribution requirements is presented below in general terms on the following pages. The City Board of Pensions and Retirements, various boards of trustees, and the City Treasurer administer the single employer plans. Financial statements for the City Firefighters' and Police Pension Plans are available from the City Treasurer's Office, Louis L. Redding Building, 800 French Street, Wilmington, Delaware 19801. The State Board of Pension Trustees and the State Office of Pensions administer the multi-employer plan. Detailed information and financial statements and further information for Delaware's County and Municipal Police/Firefighters Pension Plan are available in the State of Delaware Code and from the State Board of Pension Trustees and Office of Pensions, Delaware Public Employees Retirement System, McArdle Building, 860 Silver Lake Blvd., Suite 1, Dover, Delaware, 19904-2402.

Member pension benefits and refunds are recognized when due and payable in accordance with the terms of the plans. Plan administrative costs are paid from plan assets as approved by the Pension Trustees. Contributions to the pension plans by the State of Delaware on-behalf of the City are recorded as intergovernmental revenue in the City's fund and government-wide statements and as a pension expense. The contributions (Firefighters - \$4,878,914 Police - \$2,251,819; Plan I - \$24,582) are included in the pension statements as separately presented component of City contributions to the trusts.

Separate pension fund financial statements have not been issued for the Non-Uniformed Pension plans, the Wilmington Park Trust Pension Fund; and the post-Retirement Healthcare Benefit Plan; accordingly, they are presented below as required by GASB Statement No. 34.



### City of Wilmington, Delaware Statement of Fiduciary Net Position Pension Trust Funds For the Year Ended June 30, 2013

	ur	Plan I Non- iformed Pension	· ·	Plan II Non- uniformed Pension		Plan III Non- uniformed Pension		ilmington Park Trust Pension		Post - Retirement Healthcare Benefit
ASSETS										
Cash and Cash Equivalents	\$	1,528	\$	1,292	\$	7,679,704	\$	-	\$	52,357
Receivables:										
Accrued Interest & Other Receivables		18,448		38,177		157,062		-		34,370
Investments, at Fair Value:										
Money Market Funds		126,813		262,422		953,216		50,253		1,387,751
U.S. Treasury Obligations		632,942		1,309,788		4,757,654		-		1,685,535
U.S. Government Agencies - Guaranteed		4,358		9,018		32,758		-		-
U.S. Government Agencies - Other		410,039		848,521		3,082,153		-		1,538,574
Corporate & Foreign Bonds		820,126		1,697,140		6,164,665		<u>-</u>		2,151,076
Common Equity & Marketable Securities		2,943,476		6,091,118		22,125,282		205,431		4,141,024
Global & International Funds		3,880		8,026		29,154		-		-
Mutual Funds		975,108		2,017,851	_	7,329,611		27,856	_	<u>-</u>
Total Investments		5,916,742		12,243,884		44,474,493		283,540		10,903,960
Due from Other Pension Trust Fund			_		_		_		_	1,107,133
<b>Total Assets</b>		5,936,718		12,283,353		52,311,259		283,540	_	12,097,820
LIABILITIES										
Accounts Payable		136		161		166,101		8,910		96,578
Salaries and Benefits Payable		609		1,252		3,158		-		-
Due to Other Pension Trust Fund		-		-		1,107,133		48,765		-
Due to Other Governments		-		-		2,634,771		-		-
Compensated Absences		-		-		25,558		-		-
Liability for Stale-dated Pension Checks		38,911	_	8,517	_	8,453	_			<u>-</u>
<b>Total Liabilities</b>		39,656		9,930	_	3,945,174		57,675		96,578
Net Position										
Held in Trust for Pension Benefits	\$	5,897,062	\$	12,273,423	\$	48,366,085	\$	225,865	\$	12,001,242

### City of Wilmington, Delaware Changes in Fiduciary Net Position For the Year Ended June 30, 2013

	Plan IPlan IIPlan IIINon-Non-Non-PensionPensionPension		Non-	Wilmington Park Pension	Post - Retirement Benefit
ADDITIONS					
Contributions:					
Paid Directly by the City Paid by the State	\$ 333,400	\$ 394,825	\$ 5,730,033	\$ -	\$ 2,177,092
On-Behalf of the City	24,582	-	-	-	-
Employees	-	17,820	541,031	-	391,602
Federal Drug Subsidies & Other			26,676		60,538
<b>Total Contributions</b>	357,982	412,645	6,297,740		2,629,232
<b>Investment Income</b>					
Investment Earnings	162,590	336,458	1,237,806	3,762	1,169,137
Net Appreciation					
(Depreciation) in Fair Value	425,401		3,197,621	23,416	(570,426)
<b>Total Investment Earnings</b>	587,991		4,435,427	27,178	598,711
Less: Investment Expense	(24,049	(49,767)	(180,774)		
<b>Net Investment Income</b>	563,942	1,167,000	4,254,653	27,178	598,711
<b>Total Additions</b>	921,924	1,579,645	10,552,393	27,178	3,227,943
DEDUCTIONS					
Benefits Paid	737,937	959,705	3,203,994	17,820	894,006
Administrative Expenses	41,220	72,754	222,040	2,588	55,650
<b>Total Deductions</b>	779,157	1,032,459	3,426,034	20,408	949,656
Net Increase (Decrease)					
in Plan Net Position	142,767	547,186	7,126,359	6,770	2,278,287
<b>Net Position - Beginning</b>	5,754,295	11,726,237	41,239,726	219,095	9,722,955
Net Position - Ending	\$ 5,897,062	\$ 12,273,423	\$ 48,366,085	\$ 225,865	\$ 12,001,242

### Firefighters Pension Plan (Closed)

<u>Plan Description and Eligibility:</u> The Firefighters Pension Plan is a single-employer defined benefit plan that covers all firefighters employed by the City of Wilmington hired before August 1, 1991. The plan is split into two benefit groups: pre-1984 and 1984. The 1984 group includes firefighters hired after June 30, 1984 and pre–July 1, 1984, firefighters who opted to participate in the new plan. The pre-1984 group includes those hired prior to July 1, 1984 and not opting for the new plan.

<u>Service Benefits:</u> For pre-1984 group, 50% of final salary plus 2% of final earnings for each year of credited service beyond 20 years; for 1984 group, 50% of final earnings plus 2.5% of final earnings for each year of credited service beyond 20 years with a total benefit limit of 62.5% of final earnings.

<u>Vesting:</u> 50% with 5 years of credited service, 10% more for each additional full year, with 100% at 10 years.

<u>Retirement:</u> Normal - 20 years of credited service. Early - for the 1984 group only, 15 years of credited service; benefit equal to 2.5% of final salary for each year of credited service reduced by 0.4% for each month benefits commence before normal retirement date.

<u>Disability Benefits:</u> Duty-related total disability - 75% of salary. Ordinary with 7 years of credited service, for the pre-1984 group 50% of salary and for the 1984 group a benefit equal to 2.5% of salary for each year of credited service times the vesting percentage.

<u>Survivor Benefit:</u> On death of a retiree, 50% of the pension the participant was receiving. For the pre-1984 group, this is a minimum of \$1,344 monthly; if retiree has no surviving spouse, the benefit is payable to the sole surviving dependent parent.

<u>Contributions:</u> Employee - 6% of compensation.

Employer - actuarially determined.

<u>Death Benefit:</u> Duty - for the pre-1984 group, surviving spouse receives a lump sum equal to 100% of the final full-year salary and a pension of 50% of final annual salary until death or remarriage. Each child under the age of 18 shall receive \$30 a month starting one year after the employee's death; there is a \$90 family maximum and benefits discontinue at age 18. If the employee is not survived by a spouse, a pension equal to 50% is paid to the sole surviving dependent parent. For the 1984 group, benefits are the same except the amounts change to a lump sum of 50%, \$50 a month per child with a maximum of \$150 per family.

The following summarized activities for the plan over the past six years:

Fiscal Year Ending June 30	ing Pension		Percentage of APC Contributed	N Pens Oblig	
2008	\$	4,962,169	100.0%	\$	_
2009		5,023,195	100.0%		-
2010		5,040,427	100.0%		-
2011		4,796,719	100.0%		-
2012		4,589,546	100.0%		-
2013		5,040,040	100.0%		-

### **Police Pension Plan (Closed)**

<u>Plan Description and Eligibility</u>: The Police Pension Plan is a single-employer defined benefit plan that covers all police officers employed by the City of Wilmington hired before August 1, 1991. The plan is split into two benefit groups: pre-1984 and 1984. The 1984 group includes police officers hired after June 30, 1984, and who previously opted to participate in the new plan. The pre-1984 group includes those hired prior to July 1, 1984, and not opting for the new plan.

<u>Service Benefits:</u> For the pre-1984 group, 50% of final salary plus 2% of final earnings for each year of credited service beyond 20 years; for the 1984 group, 50% of final earnings plus 2.5% of final earnings for each year of credited service beyond 20 years with a total benefit limit of 62.5% of final earnings.

<u>Vesting:</u> 50% with 5 years of credited service, 10% more for each additional full year, with 100% at 10 years.

<u>Retirement:</u> Normal - 20 years of credited service. Early - for the 1984 group only, 15 years of credited service, benefit equal to 2.5% of final salary for each year of credited service reduced by 0.4% for each month benefits commence before normal retirement date.

<u>Disability Benefits:</u> Duty-related total disability - 75% of salary. Ordinary with 7 years of credited service, for the pre-1984 group, 50% of salary and for the 1984 group a benefit equal to 2.5% of salary for each year of credited service times the vesting percentage.

<u>Survivor Benefit:</u> On death of a retiree, 50% of the pension the participant was receiving. For the pre-1984 group, this is a minimum of \$1,344 monthly; if retiree has no surviving spouse, the benefit is payable to the sole surviving dependent parent.

<u>Contributions:</u> Employee - 6% of compensation. Employer - actuarially determined.

<u>Death Benefit:</u> Duty - for the pre-1984 group, surviving spouse receives a lump sum equal to 100% of the final full-year salary and a pension of 50% of final annual salary until death or remarriage. Each child under the age of 18 shall receive \$30 a month starting one year after the employee's death; there is a \$90 per month family maximum, and benefits discontinue at age 18. If the employee is not survived by a spouse, a pension equal to 50% is paid to the sole surviving dependent parent. For the 1984 group, benefits are the same except the amounts change to a lump sum of 50%, \$50 a month per child with a maximum of \$150 per month per family.

The following summarized activities for the plan for the past six years:

	Percentage of APC Contributed	Pen	let sion gation
\$ 6,679,870	100.0%	\$	-
6,626,502	100.0%		-
6,550,539	100.0%		-
6,437,963	100.0%		-
7,567,027	100.0%		-
8,229,390	100.0%		-
	Pension Cost (APC)  \$ 6,679,870 6,626,502 6,550,539 6,437,963 7,567,027	Pension         APC           Cost (APC)         Contributed           \$ 6,679,870         100.0%           6,626,502         100.0%           6,550,539         100.0%           6,437,963         100.0%           7,567,027         100.0%	Pension         APC         Pension           Cost (APC)         Contributed         Obligation           \$ 6,679,870         100.0%         \$           6,626,502         100.0%         \$           6,550,539         100.0%         \$           6,437,963         100.0%         \$           7,567,027         100.0%         \$

### Nonuniformed Employees Plan I (Closed)

<u>Plan Description and Eligibility:</u> The Nonuniformed Employees Plan I is a single-employer defined benefit plan that covers all Nonuniformed City employees hired before July 1, 1979, who have not opted to convert to a later plan.

<u>Service Benefits:</u> 2½% of final average earnings (five consecutive years out of the last ten that produce the highest average) times years of service; benefit is not less than \$1,000 or more than \$4,500 annually.

Vesting / Retirement: 20 years of credited service; age 60 and 15 years of credited service; or age 65.

<u>Disability Benefits:</u> Eligible with 15 years of credited service, benefit same as retirement reduced by workers' compensation and the excess of earnings over the last rate of pay, if the participant is gainfully employed.

<u>Survivor Benefit:</u> Eligible if actively employed with 20 years of credited service or age 60 and 15 years of credited service; benefit to surviving spouse equal to 50% of retirement as if retirement commenced the day before death; payments continue until death or remarriage.

<u>Contributions:</u> Employee - none.

Employer - actuarially determined.

Death Benefit: Same as Survivor Benefit.

The following summarized activities for the plan for the past six years:

Fiscal Year Ending June 30	I	Annual Pension est (APC)	Percentage of APC Contributed	et sion gation
2008	\$	503,792	100.0%	\$ _
2009		355,122	100.0%	_
2010		315,440	100.0%	-
2011		292,475	100.0%	-
2012		284,027	100.0%	-
2013		333,400	100.0%	_

### **Nonuniformed Employees Plan II (Closed)**

<u>Plan Description and Eligibility:</u> The Nonuniformed Employees Plan II is a single-employer defined benefit plan that covers all nonuniformed City employees hired after June 30, 1979, and before January 1, 1991, employees hired before June 30, 1979, but not eligible for Plan I, employees who have opted to convert from Plan I, and not employees who have opted to convert to a later plan.

<u>Service Benefits:</u> 1.75% of final average earnings (five consecutive years out of the last ten that produce the highest average) times credited years of service (maximum 25 years) with a maximum benefit of \$11,000; a credited year of service for every year with 1,500 hours of service.

<u>Vesting:</u> 50% with 5 years of credited service, 10% more for each additional full year, with 100% at 10 years.

<u>Retirement:</u> Normal - Age 65 and 5 years of credited service. Early - retirement at age 60 with 5 years of credited service; benefits reduced by .4% for each month benefits commence before age 65.

<u>Disability Benefits:</u> Eligible with 15 years of credited service, benefit same as early retirement (without reduction for early commencement) reduced by workers' compensation and the excess of earnings over the last rate of pay, if the participant is gainfully employed.

<u>Survivor Benefit</u>: Eligible if actively employed, attained age 60 and 5 years of credited service; benefit to surviving spouse equals to 50% of retirement as if retirement commenced the day before death (without reduction for early commencement); payments continue until death or remarriage. If employee is unmarried, a designated beneficiary receives a total equal to 120 monthly payments.

<u>Contributions:</u> Employee - none.

Employer - actuarially determined.

Death Benefit: Same as Survivor Benefit.

The following summarized activities for the plan for the past six years:

Fiscal Year Ending June 30	Annual Pension Cost (APC	<u>)                                    </u>	Percentage of APC Contributed	No Pens Oblig	
2008	\$	_	100.0%	\$	_
2009		-	100.0%		-
2010	189,2	57	100.0%		-
2011	92,7	57	100.0%		-
2012	300,3	53	100.0%		-
2013	394,8	25	100.0%		-

### **Nonuniformed Employees Plan III (Closed)**

<u>Plan Description and Eligibility:</u> The Nonuniformed Employees Plan III is a single-employer defined benefit plan that covers all Nonuniformed City employees hired after December 31, 1990, and employees who have opted to convert from Plan I or Plan II. As of July 1, 2011, this plan became closed to new employees.

<u>Service Benefits:</u> Effective July 1, 2008, 2.0% of final average earnings (five consecutive years out of the last ten that produce the highest average) times credited years of service (maximum 35 years); a credited year of service for every year with 1,500 hours of service after hire, buyback or December 31, 1990. Previously, this was 1.85% of final average earnings with a maximum service of 30 years.

<u>Vesting:</u> 50% with 5 years of credited service, 10% more for each additional full year, with 100% at 10 years. Contributions and interest are refunded for less than 5 years of credited service.

<u>Retirement:</u> Normal - Age 65 and 5 years of credited service; age plus years of service equal 85. Early retirement at age 55 with 5 years of credited service; benefits reduced by .4% for each month benefits commence before age 65.

<u>Disability Benefits:</u> Eligible with 15 years of credited service, benefit same as early retirement (without reduction for early commencement) reduced by workers' compensation and the excess of earnings over the last rate of pay, if the participant is gainfully employed.

<u>Survivor Benefit</u>: Eligible if actively employed, attained age 55 and 5 years of credited service; benefit to surviving spouse equal to 50% of retirement, if retirement commenced the day before death (without reduction for early commencement); payments continue until death or remarriage. If employee is unmarried, a designated beneficiary receives a total equal to 120 monthly payments.

<u>Contributions:</u> Employee - 2% of compensation.

Employer - actuarially determined.

Death Benefit: Same as Survivor Benefit.

The following summarized activities for the plan for the past six years:

Fiscal Year Ending June 30	Annual Pension ost (APC)	Percentage of APC Contributed	Pen	let sion gation
2008	\$ 2,806,748	100.0%	\$	_
2009	2,994,895	100.0%		_
2010	3,312,623	100.0%		-
2011	3,784,889	100.0%		-
2012	5,326,619	100.0%		-
2013	5.730.033	100.0%		_

### Wilmington Parks Trust Commission Pension Plan

<u>Plan Description and Eligibility:</u> The Park Trust Commission Employees Plan III is a single-employer defined benefit plan that covers all Park Trust Commission employees.

<u>Service Benefits:</u> 2.0% of average monthly earnings multiplied by total years of service (maximum 35 years); a credited year of service for every year with 1,500 hours of service after hire, buyback or December 31, 1990.

<u>Vesting:</u> 50% with 5 years of credited service, 10% more for each additional full year, with 100% at 10 years. Contributions and interest are refunded for less than 5 years of credited service.

<u>Retirement:</u> Normal - Age 65 and 5 years of credited service: age plus years of service, equal 85. Early retirement at age 55 with 5 years of credited service; benefits reduced by .4% for each month benefits commence before age 65.

<u>Disability Benefits:</u> Eligible with 15 years of credited service, benefit same as early retirement (without reduction for early commencement) reduced by workers' compensation and the excess of earnings over the last rate of pay, if the participant is gainfully employed.

<u>Survivor Benefit:</u> Eligible if actively employed, attained age 55 and 5 years of credited service; benefit to surviving spouse equal to 50% of retirement as if retirement commenced the day before death (without reduction for early commencement); payments continue until death or remarriage. If employee is unmarried, a designated beneficiary receives a total equal to 120 monthly payments.

<u>Contributions:</u> Employee - 2% of compensation.

Employer - actuarially determined.

Death Benefit: Same as Survivor Benefit.

The following summarized activities for the plan for the past six years:

Fiscal Year Ending June 30	P	nnual ension st (APC)	Percentage of APC Contributed	Net Pension Obligation
2008	\$	7,462	100.0%	\$ -
2009		17,536	100.0%	-
2010		17,536	100.0%	-
2011		35,236	100.0%	-
2012		-	100.0%	-
2013		_	100.0%	-

### **Delaware's County and Municipal Police and Firefighters' Pension Plan**

<u>Plan Description and Eligibility:</u> The City contributes to a governmental cost-sharing multiple-employer defined benefit pension plan administered by the Delaware Public Employees' Retirement System and managed by its Board of Trustees. The plan, which is the Delaware's County and Municipal Police and Firefighter Pension Plan, covers City police and firefighter employees hired on or after February 1, 1993. Benefit provisions of the plan are established under the provisions of the State law and may be amended by an act of the State legislature. The plan provides retirement, disability, and death benefits to plan members and beneficiaries. Ten-year historical trend and solvency test information has not been included in the City's basic financial statements. This information is included in the publically available Comprehensive Annual Financial Report of the Delaware Public Employees' Retirement System. This can be obtained from the Office of Pensions, 680 Silver Lake Boulevard, Dover, Delaware, 19904-2402 or website at www.delawarepensions.com.

<u>Service Benefits:</u> 2.5% of final average monthly compensation multiplied by years of credited service up to 20 years, plus 3.5% of final average monthly compensation multiplied by years of service in excess of 20 years. The final monthly compensation is the monthly average of the highest three years of compensation.

<u>Vesting:</u> 5 years of credited service.

<u>Retirement:</u> Normal - Age 62 with 5 years of service; age plus credited service (but not less than 10 years) equals 75; or 20 years of credited service.

<u>Disability Benefits</u>: Duty – Total Disability – 75% of final average compensation plus 10% for each dependent not to exceed 25% for all dependents. Duty – Partial Disability – Same as Service Benefits, subject to minimum 50% of final average compensation. Non-Duty – Same as Service Benefits, total disability subject to a minimum 50% of final average monthly compensation plus 5% for each dependent not to exceed 20% for all dependants. Partial disability to a minimum of 30% of final average monthly compensation.

<u>Survivor Benefits:</u> If employee is receiving a pension, then eligible survivor receives 50% of pension; if employee is active, eligible survivor receives 50% of pension the employee would have received at age

62. If the member is killed in the line of duty, the eligible survivor receives 75% of the member's compensation.

<u>Contributions:</u> Employee – 7% of compensation

Employer – determined annually by Board of Pension Trustees

The Employer contribution policy is set by State law and requires contributions by active members and by participating employers. The contributions required of participating employers are based on an actuarial valuation and are expressed as a percentage of annual covered payrolls during the period for which the amount is determined. The employer contribution rate in fiscal year 2013 was 14.75% of covered payroll.

The following summarized activities for the plan for the past six years:

Fiscal Year Ending June 30	Annual Pension ost (APC)	Percentage of APC Contributed	Pen	let sion gation
2008	\$ 2,005,109	100.0%	\$	_
2009	2,372,977	100.0%		_
2010	2,396,872	100.0%		-
2011	2,621,343	100.0%		-
2012	3,039,310	100.0%		-
2013	3,211,993	100.0%		_

### Delaware's County and Municipal Other Employees' Pension Plan

Plan Description and Eligibility: The City contributes to a governmental cost-sharing multiple-employer defined benefit pension plan administered by the Delaware Public Employees' Retirement System and managed by its Board of Trustees. The plan, which is the Delaware's County and Municipal Other Employees' Pension Plan, covers all full-time non-uniformed and uniformed City employees hired on or after July 1, 2011, and all officials who are elected or appointed on or after July 1, 2011. Benefit provisions of the plan are established under the provisions of the State law and may be amended by an act of the State legislature. The plan provides retirement, disability, and death benefits to plan members and beneficiaries. Ten-year historical trend and solvency test information has not been included in the City's basic financial statements. This information is included in the publically available Comprehensive Annual Financial Report of the Delaware Public Employees' Retirement System. This can be obtained from the Office of Pensions, 680 Silver Lake Boulevard, Dover, Delaware, 19904-2402 or website at www.delawarepensions.com.

<u>Service Benefits:</u> 1/60th of final average monthly compensation multiplied by years of credited service, subject to maximum limitations. For this plan, final average monthly compensation is the monthly average of the highest five years of compensation.

Vesting: 5 years of credited service.

<u>Retirement:</u> Normal - Age 62 with 5 years of service; age 60 with 15 years of credited service; or after 30 years of credited service.

Disability Benefits: Same as Service Benefits. Employee must have 5 years of credited service.

<u>Survivor Benefits:</u> If employee is receiving a pension, then eligible survivor receives 50% of pension; if employee is active, eligible survivor receives 50% of pension the employee would have received at age 62.

<u>Contributions:</u> Employee – 3% of earnings in excess of \$6,000.

Employer - determined annually by Board of Pension Trustees

The Employer contribution policy is set by State law and requires contributions by active members and by participating employers. The contributions required of participating employers are based on an actuarial valuation and are expressed as a percentage of annual covered payrolls during the period for which the amount is determined. The employer contribution rate in fiscal year 2013 was 6.84% of covered payroll.

The following summarized activities for the plan during the past two years:

Fiscal Year Ending June 30	I	Annual Pension ost (APC)	Percentage of APC Contributed	Pen	let sion gation
2012	\$	19,328	100.0%	\$	-
2013		186,702	100.0%		_

### **Component Units (Wilmington Parking Authority)**

The Wilmington Parking Authority has a noncontributory single-employer defined benefit pension plan covering substantially all of its employees. The annual required contribution was \$313,703 for the year ended June 30, 2013. This contribution was computed using the aggregate cost method, assuming a 7% annual return on investments and 4.5% projected salary increases.

The City is neither trustee nor manager of the Wilmington Parking Authority's plan and has no legal responsibility to make contributions to the pension plan, and no City employee participates in the Authority's pension plan. Because the Authority's pension plan is not significant in comparison to the financial statements of the City, full pension disclosures for the Authority are not presented, but are presented in the Authority's financial statements.

# Funding Policy, Annual Pension Cost, and Funded Status and Funding Progress

The following are the annual pension costs, actuarial methods, assumptions and funding status and funding progress of the City's single employer pension plans and employer healthcare plan, and the multi-employer plans administered by the Delaware Public Employees' Retirement System. (1)

	Fire Pension	Police Pension	Plan I Non- uniformed Pension	Plan II Non- uniformed Pension	Plan III Non- uniformed Pension	Wilmingtor Park Trust Pension	Post - Retirement Healthcare Benefit	County & Municipal Police and Firefighters	County & Municipal Other Employees
Plan Type	Single Employer	Single Employer	Single Employer	Single Employer	Single Employer	Single Employer	Single Employer	Multi- Employer	Multi- Employer
Annual Required (7/1/12-6/30/13) (2) Contribution Pension Cost (6)	\$ 5,040,040 \$ 5,040,040	\$ 8,229,390 \$ 8,229,390	\$ 333,400 \$ 333,400	\$ 394,825 \$ 394,825	\$ 5,730,033 \$ 5,730,033	<del>so so</del>	\$ 2,177,092 \$ 2,177,092 (6)	\$ 3,211,993 ) \$ 3,211,993	\$ 186,702 \$ 186,702
Actuarial Valuation Date	July 1, 2012	July 1, 2012	July 1, 2012	July 1, 2012	July 1, 2012	July 1, 2012	July 1, 2012	June 30, 2013	June 30, 2013
Actuarial Cost Method	Aggregate (7) Entry Age	Aggregate Entry Age	(7) Aggregate (7) Entry Age	Aggregate Entry Age	(7) Aggregate (7) Entry Age	(7) Aggregate (7) Entry Age	Projected Unit Cost	Entry Age Normal	Entry Age Normal
Amortization Method	Level Percent Closed	Level Percent Closed	Level Percent Closed	Level Percent Closed	Level Percent Closed	Level Percent Closed	Level Percent Closed	Level Percent Open	Level Percent Open
Remaining Amortization Period (3)	18 years	18 years	18 years	18 years	18 years	18 years	25 years	10 years	10 years
g	5 Yr Smoothed Market	5 Yr Smoothed Market	5 Yr Smoothed Market	5 Yr Smoothed Market	5 Yr Smoothed Market	5 Yr Smoothed Market	5 Yr Smoothed Market	5 Yr Smoothed Market	5 Yr Smoothed Market
Actuarial Assumption: Investment Rate of Return Projected Salary Increases Includes Inflation rate of Cost-of-Living Adjustments	7.50% 5.50% (5) 3.00% Ad Hoc	7.50% 5.50% (5) 3.00% Ad Hoc	7.50% (4) 3.00% None	7.50% 5.00% 3.00% None	7.50% (4) 5.50% (5.50% None	8.00% (4) 5.00% 3.00% None	8.00% n/a 3.00% n/a	7.50% 4.3%-11.8% n/a Ad Hoc	7.50% 3.8%-9.6% n/a Ad Hoc
Funded Status and Funding Progress as of July 1, 2012  Actuarial Accrued Liability (AAL)  Actuarial Value of Plan Assets (AVPA)  S41,628,565  Unfunded Actuarial Accrued Liability (UAAL)  Funded Ratio (AVPA/AAL)  Covered Payroll (Active Plan Members)  \$3,368,492  UAAL as a percentage of Covered Payroll  1362.8%	\$87,535,844 \$41,628,565 \$45,907,279 47.6% \$3,368,492 1362.8%	\$ 144,832,644 \$ 70,809,332 \$ 74,023,312 48.9% \$ 6,764,132 1094.4%	\$ 7,184,749 \$ 5,914,142 \$ 1,270,607 \$2.3% \$ 85,639 1483.7%	\$ 14,431,838 \$ 12,047,063 \$ 2,384,775 \$ 83.5% \$ 7474,571	\$ 85,243,656 \$ 42,316,860 \$ 42,926,796 49,6% \$ 27,114,263 158.3%	\$ 199,128 \$ 222,865 \$ (23,737) 111.9% \$ 76,082	\$ 83,238,324 \$ 10,033,538 \$ 73,204,786 12.1% \$ 63,501,676 115.3%	\$ 207,740,000 (8) \$ 203,832,000 \$ 3,908,000 98.1% \$ 68,122,000 5.7%	\$ 29,312,000 (6) \$ 27,492,000 \$ 1,820,000 \$ 93.8% \$ 26,332,000 \$ 6.9%

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# Explanations to Funding Policy, Annual Pension Cost, and Funded Status and Funding Progress Schedule

- actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. (1) Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, therefore
- levels or salary increases. Actual contributions are based on the higher of percentage of pay (actual amounts may vary based on actual payroll) or level dollar. The valuation calculates an Annual Required Contribution for each of the following two years; this may be recalculated to reflect significant changes in staff The actuarial valuation is done every other year. The last valuation completed was the July 1, 2012 valuation for the fiscal year ended June 30, 2013. The Park Trust Plan data is as of July 1, 2012 for the fiscal year ended June 30, 2013. 6
- (3) The amortization period remaining does not include amounts paid into the Fire Pension Plan and the Police Pension Fund for the Cost-of-Living Adjustment for
- (4) For employees under 30, 5.5%; 5% thereafter.
- (5) Based on a service dependent scale.
- The government-wide statements include the full pension cost as required by GASB Statement 45 on Other Post-Employment Benefits. The Water & Sewer Fund (an enterprise fund) contributes and records its pro-rata share of Annual Required Contribution. The governmental funds contribute and record only an actuarially determined amount based on the explicit subsidy cost. See further comments in Note 16 on the Post-Retirement Healthcare Benefit Fund. 9
- The aggregate entry age actuarial cost method does not identify or separately amortize unfunded actuarial liabilities, information about funded status and funding progress has been prepared using the entry age actuarial cost method for that purpose and the information presented is intended to serve as a surrogate for the funded status and funding progress of the plan. 6
- The City estimates that it contributes 52.8% of the Delaware County & Municipal Police and Firefighters' Plans' total employer contributions in fiscal year 2013. The multi-employer fund presents fund status and progress results for the entire fund; the City's exposure is possibly best measured by the two ratios presented The City estimates that it contributes 11.6% of the Delaware County & Municipal Other Employees' Plans' total employer contributions in fiscal year 2013. 8

# <u>Pension Trust Fund - Post-Retirement Healthcare Benefit Fund (Other Post Employment Benefits - OPEB)</u>

The City under City Code Section 39-5, provides post-retirement health care benefits (the Retired City Employees Medical Program) to all active full-time employees employed by the City as of and after January 1, 2000 and who are eligible for a City pension or retired employees receiving a pension pursuant to the State "County and Municipal Pension" subject to certain additional eligibility requirements which vary in part based on date of hire. Under certain conditions, spouses of retirees and employees receiving a disability pension are also covered. Eligibility and healthcare benefits are different based on certain criteria significantly based an employee's hire date.

- a. Benefits for employees employed with the City as of January 1, 2000, or hired after January 1, 2000 and before July 1, 2011, are provided healthcare coverage including: the Program pays not less than 80% of the blended rate up to a maximum of \$8,000 for eligible retirees who are less than 65 years of age. The Program pays not less than 80% of the blended rate up to \$4,000 for retirees who are 65 years or older. The blended rate is the average cost of medical coverage to the City for all active participants in the medical coverage program.
- b. Benefits for employees hired on or after July 1, 2011 are provided healthcare coverage including: the Program pays not less than 80% of the actual cost of insuring the employee up to a maximum of \$4,000 for eligible retirees. Enrollment in Medicare when eligible is required.
- c. Eligible retirees may participate in the dental program, but the retiree pays the full premium.

Separate financial statements are not issued, but are included on pages 68 and 69 of the Notes. The funding policy, annual pension costs, and funding status and funding progress are presented in a schedule on page 78 of the Notes. Further information is discussed starting on page 65 of the Notes and further information on Funding Status and Progress is included in Required Supplementary Information on page 82. The eligible participants and membership are listed on page 65. Employer contributions recognized during 2013 were \$2,177,092 and participant contributions were \$391,602. The City's funding policy is for its governmental activities to fund at least the actuarial determined Annual Required Contribution (ARC) of the explicit liability and the City's business-activities fund its full ARC. The City recognizes the full ARC in the government-wide financial statements and recorded a liability for unfunded contributions as of June 30, 2013. (The General Fund will be the source to fund this obligation.)

### **Annual OPEB Cost and Net OPEB Obligations**

The City's annual OPEB cost is calculated based on the Annual Required Contribution actuarially determined in accordance with GAAP. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded liabilities over a period of thirty years. Amounts "required" but not actually set aside to pay for these benefits are accumulated as part of the net OPEB obligations. The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the plan, and the City net OPEB obligation:

	Total	Governmental Activities	Business-type Activites
Net OPEB Obligation at June 30, 2012	\$ 18,486,477	\$ 18,486,477	\$ -
Annual Required Contribution	6,135,546	5,549,176	586,370
Interest on Net OPEB Obligation	1,313,046	1,313,046	-
Adjustment to Annual Required Contribution	616,216	616,216	<u> </u>
Annual OPEB Cost	8,064,808	7,478,438	586,370
Less: Employer Contributions	(2,177,092)	(1,590,722)	(586,370)
Net OPEB Obligation at June 30, 2013	\$ 24,374,193	\$ 24,374,193	\$ -

The City has implemented GASB Statement No. 45 on Other Post-Employment Benefits (OPEB) starting with the 2008 fiscal year which is therefore considered the transition year. Required Supplementary Information on Funding Status and Progress is provided on page 82. The City's annual OPEB cost, following summarized activities for the plan for the transition year and succeeding years:

Fiscal Year Ending June 30	Annual Pension ost (APC)	Percentage of APC Contributed	 Net OPEB Obligation
2008	\$ 3,822,091	37.2%	\$ 4,958,871
2009	3,731,022	31.5%	2,552,376
2010	5,669,664	37.2%	8,884,630
2011	6,328,902	29.5%	13,344,163
2012	7,196,060	28.5%	18,486,477
2013	8,064,808	27.0%	24,374,193

### 16. <u>Subsequent Events</u>

On August 29, 2013, City Council approved the issuance of City General Obligation Bonds, Series 2013-SRF Land Conservation Loan Program, for an amount not to exceed \$4,370,000 to finance the City's acquisition of land for the South Wilmington Wetlands Project. The City desires to acquire and restore certain property located with the South Wilmington area and place such land in permanent conservation to help address flooding concerns and to provide significant water quality and recreational benefit to the City. No further action has been taken.

On September 5, 2013, City Council approved the issuance of City General Obligation Bonds for an amount not to exceed \$4,000,000 for the purpose of financing the Wilmington Housing Partnership Project and paying the costs of issuance of the bond. The City and the Wilmington Housing Partnership Corporation have determined to undertake a project consisting of the acquisition, construction and rehabilitation of housing in various sites located in the City and to refinance the outstanding amount of the City's General Obligation Bond, Series 2010A. Part or all of the proceeds will be loaned to the Wilmington Housing Partnership Corporation. No further action has been taken.

On December 12, 2013, an ordinance was presented by management for Council's review and approval. If approved, Council would be authorizing the City to assist the Community Education Building Corporation (CEBC) in converting the former MBNA Bracebridge IV Building into a facility to allow for the operation of up to four charter schools. Specifically, the Council would be authorizing the City to assist with financing through the City's Revenue Bonds Series 2014 in an aggregate principal amount not to exceed \$35,000,000. If approved, the City would assist the CEBC in refinancing an interim loan, financing a portion of renovations, funding a debt service reserve fund and paying costs associated with issuing the Bonds.

The City has applied for state revolving loans for various potential Water and Sewer Fund projects, but they have not yet been approved by the state and nor have they been brought to City Council for approval.

### **Pension Funding Status and Progress**

In accordance with GASB Statements No. 27 and 45, the following required supplementary information is provided with regard to pension funding progress. The City plans have a valuation performed every two years, and the schedule presents the last three completed valuations covering six years. Information for the Pension Healthcare Fund is presented for the transition and subsequent years. The multi-year employer plan and Pension Healthcare Fund have annual valuations.

Actuarial Valuation	icur	Actuarial Value	Li	Actuarial Accrued ability (AAL)		Unfunded Overfunded)	Funded		Covered	Unfunded (O verfunded) AAL as a Percentage of Covered
Date	_	of Assets	_	-Entry Age		AAL	Ratio	_	Payroll	Payroll
		(1)		(2)		(2-1)	(1/2)		(5)	((2-1)/5)
Firefighters										
7/1/2008	\$	45,725,133	\$	83,260,017	\$	37,534,884	54.9%	\$	4,838,319	775.8%
7/1/2010		43,650,025		85,157,711		41,507,686	51.3%		4,727,341	878.0%
7/1/2012		41,628,565		87,535,844		45,907,279	47.6%		3,368,492	1362.8%
Police										
7/1/2008	\$	75,328,966	\$	130,259,946	\$	54,930,980	57.8%	\$	8,385,569	655.1%
7/1/2010		71,741,304		133,269,787		61,528,483	53.8%		7,752,902	793.6%
7/1/2012		70,809,332		144,832,644		74,023,312	48.9%		6,764,132	1094.4%
Plan I Non-Unifo	orme	ed								
7/1/2008	\$	8,593,765	\$	10,218,256	\$	1,624,491	84.1%	\$	154,551	1051.1%
7/1/2010		6,821,635		8,374,719		1,553,084	81.5%		85,639	1813.5%
7/1/2012		5,914,142		7,184,749		1,270,607	82.3%		85,639	1483.7%
Plan II Non-Unit	form	ed								
7/1/2008	\$	15,301,793	\$	13,395,511	\$	(1,906,282)	114.2%	\$	682,296	-279.4%
7/1/2010	-	13,108,281	-	13,597,800	-	489,519	96.4%	-	660,701	74.1%
7/1/2012		12,047,063		14,431,838		2,384,775	83.5%		474,571	502.5%
Plan III Non-Uni	forn	ned								
7/1/2008	\$	32,645,945	\$	61,337,975	\$	28,692,030	53.2%	\$	27,715,995	103.5%
7/1/2010	-	35,943,842	-	76,611,097	-	40,667,255	46.9%	-	30,143,327	134.9%
7/1/2010		42,316,860		85,243,656		42,926,796	49.6%		27,114,263	158.3%
Wilmington Par	k Tr	ust Pension								
7/1/2009	\$	169,696	\$	195,116	\$	25,420	87.0%	\$	115,333	22.0%
7/1/2011	-	219,095	-	186,575	-	(32,520)	117.4%	-	76,789	-42.3%
7/1/2012		222,865		199,128		(23,737)	111.9%		76,082	-31.2%
Post-Retirement	Hes	althcare Rene	fit							
		4,916,523		55,083,567	\$	50,167,044	8.9%	\$	64,850,293	77.4%
7/1/2010	Ψ	7,214,969	Ψ	65,321,683	Ψ	58,106,714	11.0%	Ψ	63,501,676	91.5%
7/1/2010		10,033,538		83,238,324		73,204,786	12.1%		63,501,676	115.3%
Delaware's Cour	ntv 8		olic		ters'			กมร		
6/30/2011	\$	157,394	\$	160,150	\$	2,756	98.3%		59,418	4.6%
6/30/2012	Ψ	179,816	*	186,901	7	7,085	96.2%	+	67,091	10.6%
6/30/2013		203,832		207,740		3,908	98.1%		68,122	5.7%
Delaware's Cour	ntv 8	& Municinal C	) the	er Employees P	lan (	multi-emplove	r - in thousand	is o	f dollars)	
6/30/2011	\$	20,664	\$	22,859		2,195	90.4%		20,580	10.7%
6/30/2012	7	23,851	-	25,189		1,338	94.7%	-	22,435	6.0%
6/30/2013		27,492		29,312		1,820	93.8%		26,332	6.9%
		,		, <b>-</b>		-,	2 - 1 - 7 0		,	21270

# COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

### CITY OF WILMINGTON, DELAWARE

### MAJOR GOVERNMENTAL FUND

### GENERAL FUND

The General Fund is the general operating fund of the City of Wilmington. It is used to account for all financial resources except those required to be recorded in another fund.

The following budget and actual schedule presents General Fund activity at its lowest level of legal budgetary control – the department.

### **Budgetary Accounting Control**

Budgets are adopted on a basis consistent with GAAP. Annual appropriated budgets are adopted for the General Fund and certain Non-major Funds and, in addition, the annual appropriated Capital Budget is adopted. Unexpended appropriations in the operating budget of the General Fund lapse at year-end. Annual budgets are adopted on the basis that revenue estimates and/or accumulated unreserved fund balance are sufficient to fully fund appropriations. Budgets presented in these financial schedules include all amendments adopted during the year. Legally adopted Governmental Fund Budgets are discussed in Note 2 A.

Budgets for the other Special Revenue Funds, which are non-major funds, are appropriated based on grant agreements with various State, Federal, and private agencies. Based on the duration of these agreements, budget appropriations often overlap the City's fiscal year and remain open until completion of the grant. Therefore, the Special Revenue Funds' actual results of operations also represent the Funds' final appropriations through June 30, 2013, with the unspent appropriations becoming the succeeding year's authorization. The Director of Finance has the authority to re-appropriate these unspent appropriations into the succeeding fiscal year. Consequently, the budgeted appropriations for Special Revenue Funds represent the City's final appropriations for the fiscal year supported by the corresponding grant revenues. Budgetary comparison schedules for non-major special revenue funds with legally adopted budgets are presented in the combining and individual fund financial statements and schedules section of this report.

Ninety (90) days prior to the commencement of a new fiscal year, the Mayor must submit to City Council a proposed operating budget. City Council reviews the budget, conducts hearings, and proposes changes in expenditure levels. City Council cannot modify the Mayor's estimates of revenues, but may propose changes in the tax levy in the amount necessary, in the Mayor's estimate, to balance total appropriations and estimated revenues. The annual budget may not be adopted until City Council has enacted required revenue measures.

Thirty (30) days prior to the commencement of a new fiscal year, the annual operating budget is enacted through legislation. Appropriations are legislated at the functional level. By legislative action, the annual appropriated budget may be amended. Budgetary transfers within a function at the expense category (e.g., personal services or travel, materials, supplies) may be made without legislative approval. Appropriation control is maintained through a budget-tracking process within the accounting system at both the functional and object levels.

### CITY OF WILMINGTON, DELAWARE

### MAJOR GOVERNMENTAL FUND

### **GENERAL FUND**

### **Budgetary Accounting Control (continued)**

The actual results of operations as compared to the City Council-adopted appropriations at the functional level are presented in the Schedule of Revenues, Expenditures and Changes in Fund Balances. Budget and Actual (GAAP Basis) is presented for the General Fund to provide a meaningful comparison of actual results with the budget.

Appropriations for the Capital Projects Fund that remain open and carry over to succeeding years until the related expenditures are made, modified or canceled are adopted on a multi-year basis. Appropriations for this fund are controlled on a project basis, and therefore, budgetary comparison schedules on an annual basis do not provide meaningful information and, accordingly, are not presented.

### City of Wilmington, Delaware General Fund

# Schedule of Departmental Expenditures - Budget and Actual For the Year Ended June 30, 2013

Variance from

	<b>Budgeted Amounts</b>			Final Budget -	
	Original	Final	Actual Amounts	Positive (Negative)	
MAYOR'S OFFICES					
Office of the Mayor					
Personal Services	\$ 1,285,399	\$ 1,412,086	\$ 1,657,385	\$ (245,299)	
Materials, Supplies and Equipment	979,144	1,181,244	1,018,619	162,625	
Special Purpose	777,600	395,890	186,871	209,019	
Debt Service	729,060	729,060	682,292	46,768	
Office of the Mayor	3,771,203	3,718,280	3,545,167	173,113	
Management and Budget					
Personal Services	501,561	509,635	477,585	32,050	
Materials, Supplies and Equipment	71,327	71,327	57,759	13,568	
Management and Budget	572,888	580,962	535,344	45,618	
Office of Emergency Management					
Personal Services	61,236	63,389	69,811	(6,422)	
Materials, Supplies and Equipment	332,129	332,129	322,622	9,507	
Debt Service	49,098	49,098	48,858	240	
Office of Emergency Management	442,463	444,616	441,291	3,325	
<b>Economic Development</b>					
Personal Services	707,438	770,828	773,647	(2,819)	
Materials, Supplies and Equipment	115,441	115,441	89,767	25,674	
Special Purpose	32,000	32,000	32,000	-	
Debt Service	1,971,573	1,971,573	1,967,606	3,967	
<b>Economic Development</b>	2,826,452	2,889,842	2,863,020	26,822	
Cultural Affairs					
Personal Services	306,423	343,175	276,509	66,666	
Materials, Supplies and Equipment	447,888	447,888	436,012	11,876	
Special Purpose					
Cultural Affairs	754,311	791,063	712,521	78,542	
Constituent Services					
Personal Services	414,431	464,227	443,587	20,640	
Materials, Supplies and Equipment	127,462	132,462	109,667	22,795	
<b>Constituent Services</b>	541,893	596,689	553,254	43,435	
Mayor's Offices Total					
Personal Services	3,276,488	3,563,340	3,698,524	(135,184)	
Materials, Supplies and Equipment	2,073,391	2,280,491	2,034,446	246,045	
Special Purpose	809,600	427,890	218,871	209,019	
Debt Service	2,749,731	2,749,731	2,698,756	50,975	
Mayor's Offices Total	\$ 8,909,210	\$ 9,021,452	\$ 8,650,597	\$ 370,855	
CITY COUNCIL					
City Council					
Personal Services	\$ 551,760	\$ 593,376	\$ 574,883	\$ 18,493	
Materials, Supplies and Equipment	274,365	416,338	415,820	518	
Special Purpose	163,000	195,350	187,829	7,521	
Debt Service	708	1 205 772	1 170 240	26 522	
City Council	989,833	1,205,772	1,179,240	26,532	

	Budgeted	l Amounts		Variance from Final Budget -
	Original	Final	Actual Amounts	Positive (Negative)
CITY COUNCIL (Continued)				
City Clerk				
Personal Services	\$ 680,391	\$ 691,156	\$ 746,615	\$ (55,459)
Materials, Supplies and Equipment	67,758	64,764	55,285	9,479
City Clerk	748,149	755,920	801,900	(45,980)
Cable and Communication				
Personal Services	652,876	665,794	586,317	79,477
Materials, Supplies and Equipment	72,519	70,964	61,615	9,349
Debt Service	17,864	17,864	17,804	9,349 60
		<del></del>		
Cable and Communication	743,259	754,622	665,736	88,886
City Council Offices Total				
Personal Services	1,885,027	1,950,326	1,907,815	42,511
Materials, Supplies and Equipment	414,642	552,066	532,720	19,346
Special Purpose	163,000	195,350	187,829	7,521
Debt Service	18,572	18,572	18,512	60
City Council Offices Total	\$ 2,481,241	\$ 2,716,314	\$ 2,646,876	\$ 69,438
AUDIT				
Audit Department				
Personal Services	\$ 428,677	\$ 433,804	\$ 467,585	\$ (33,781)
Materials, Supplies and Equipment	284,872	295,092	261,796	33,296
Audit Department	\$ 713,549	\$ 728,896	\$ 729,381	\$ (485)
LAW				
Law Department				
Personal Services	\$ 2,268,913	\$ 2,313,256	\$ 2,376,888	\$ (63,632)
Materials, Supplies and Equipment	624,091	804,091	669,936	134,155
Law Department	\$ 2,893,004	\$ 3,117,347	\$ 3,046,824	\$ 70,523
-				
FINANCE Finance Administrative				
	\$ 186,790	\$ 189.729	\$ 216,339	¢ (26.610)
Personal Services	,			\$ (26,610)
Materials, Supplies and Equipment	121,912	160,862	94,887	65,975
Debt Service	5,647	<u>5,647</u>	5,619	28
Finance Administrative	314,349	356,238	316,845	39,393
Earned Income Tax				
Personal Services	1,565,923	1,546,707	1,611,223	(64,516)
Materials, Supplies and Equipment Debt Service	1,085,742	1,078,292	925,029	153,263
Earned Income Tax	2,651,665	2,624,999	2,536,252	88,747
Accounting	<del>-</del>	_	_	_
Personal Services	843,895	872,125	926,490	(54,365)
Materials, Supplies and Equipment	138,255	148,255	117,979	30,276
Accounting	982,150	1,020,380	1,044,469	(24,089)
Accounting	702,130	1,020,360	1,044,409	(24,009)

#### City of Wilmington, Delaware General Fund

#### Schedule of Departmental Expenditures - Budget and Actual (Continued) For the Year Ended June 30, 2013

Variance from

	Budgeted	Amounts		Variance from Final Budget -
	Original	Final	Actual Amounts	Positive (Negative)
FINANCE (Continued)				
Procurement and Records				
Personal Services	\$ 355,238	\$ 363,850	\$ 392,102	\$ (28,252)
Materials, Supplies and Equipment	143,151	143,151	87,373	55,778
Procurement and Records	498,389	507,001	479,475	27,526
<b>Delinquent Accounts Division</b>				
Personal Services	100,514	103,742	115,483	(11,741)
Materials, Supplies and Equipment	191,112	191,604	141,481	50,123
<b>Delinquent Accounts Division</b>	291,626	295,346	256,964	38,382
Central Cashier				
Personal Services	316,108	320,063	330,022	(9,959)
Materials, Supplies and Equipment	2,977,486	2,920,986	2,532,637	388,349
Central Cashier	3,293,594	3,241,049	2,862,659	378,390
Billing & Customer Service				
Personal Services	293,878	297,889	307,423	(9,534)
Materials, Supplies and Equipment	70,407	70,407	73,915	(3,508)
<b>Billing &amp; Customer Service</b>	364,285	368,296	381,338	(13,042)
Finance Parking				
Personal Services	1,494,726	1,507,755	1,154,089	353,666
Materials, Supplies and Equipment	231,713	246,713	233,822	12,891
Finance Parking	1,726,439	1,754,468	1,387,911	366,557
Finance Department Total				
Personal Services	5,157,072	5,201,860	5,053,171	148,689
Materials, Supplies and Equipment Debt Service	4,959,778	4,960,270	4,207,123	753,147
	5,647	\$ 10.167.777	5,619	\$ 001.864
Finance Department Total	\$ 10,122,497	\$ 10,167,777	\$ 9,265,913	\$ 901,864
HUMAN RESOURCES Personnel - Admin				
Personal Services	\$ 222,443	\$ 230,284	\$ 204,735	\$ 25,549
Materials, Supplies and Equipment	185,477	185,198	113,827	71,371
Personnel - Admin	407,920	415,482	318,562	96,920
Human Resource and Services	<del></del>			<del></del>
Personal Services	1,168,986	1,192,669	1,165,622	27,047
Materials, Supplies and Equipment	441,370	444,405	225,989	218,416
Debt Service	19,640	19,640	19,544	96
<b>Human Resource and Services</b>	1,629,996	1,656,714	1,411,155	245,559
<b>Human Resources Department Total</b>				
Personal Services	1,391,429	1,422,953	1,370,357	52,596
Materials, Supplies and Equipment	626,847	629,603	339,816	289,787
Debt Service	19,640	19,640	19,544	96
<b>Human Resources Department Total</b>	\$ 2,037,916	\$ 2,072,196	\$ 1,729,717	\$ 342,479
TREASURER				
Treasurer's Office	Φ 202.424	d 207.004	Ф 224.620	¢ (20.015)
Personal Services Materials Supplies and Equipment	\$ 283,424 129,929	\$ 295,804 129,929	\$ 334,620 111,671	\$ (38,816) 18,258
Materials, Supplies and Equipment Debt Service	129,929	129,929	111,671 16,145	18,258 (16,145)
Treasurer's Office	\$ 413,353	\$ 425,733	\$ 462,436	\$ (36,703)
	10,000	20,,00	.02,.00	. (20,700)

							Var	iance from
	_	Budgeted	Amou	ınts				al Budget -
		Original		Final		Actual Amounts		Positive Negative)
PLANNING								
Planning								
Personal Services	\$	1,031,628	\$	1,049,913	\$	1,121,017	\$	(71,104)
Materials, Supplies and Equipment		381,588		381,588		322,540		59,048
Debt Service	ф.	162,196	ф.	162,196	Φ.	145,544	Φ.	16,652
Planning	<u>\$</u>	1,575,412	\$	1,593,697	\$	1,589,101	\$	4,596
REAL ESTATE & HOUSING								
Real Estate and Housing - Admin								
Personal Services	\$	72,677	\$	83,120	\$	73,839	\$	9,281
Materials, Supplies and Equipment		170,257		170,257		137,780		32,477
Debt Service		805,300		805,300		770,078		35,222
Real Estate and Housing - Admin	_	1,048,234		1,058,677		981,697		76,980
Real Estate and Housing - Rehabilitation				04055		445.050		(22.00.1)
Personal Services		67,596		84,066		117,050		(32,984)
Materials, Supplies and Equipment Debt Service		229,922		229,922		219,228		10,694
		39,302		39,302		39,302		(22 200)
Real Estate and Housing - Rehabilitation		336,820	-	353,290		375,580		(22,290)
Real Estate & Housing Department Total		140.272		167 106		100.000		(22.702)
Personal Services  Materials, Supplies and Equipment		140,273 400,179		167,186 400,179		190,889 357,008		(23,703) 43,171
Debt Service		844,602		844,602		809,380		35,222
Real Estate & Housing Department Total	\$	1,385,054	\$	1,411,967	\$	1,357,277	\$	54,690
NUN IC WODES								
PUBLIC WORKS Public Works - Admin								
Personal Services	\$	851,850	\$	868,831	\$	931,473	\$	(62,642)
Materials, Supplies and Equipment		620,604		603,604		480,011		123,593
Debt Service		454,562		454,562		454,563		(1)
Public Works - Admin		1,927,016		1,926,997		1,866,047		60,950
Street Maintenance								
Personal Services		51,977		52,839		60,775		(7,936)
Materials, Supplies and Equipment		285,930		284,930		270,474		14,456
Debt Service		5,077,934		5,077,934		4,909,724		168,210
Street Maintenance	_	5,415,841		5,415,703		5,240,973		174,730
Transportation/WILDOT								
Personal Services		1,209,160		1,239,762		1,262,043		(22,281)
Materials, Supplies and Equipment Debt Service		1,255,845		1,261,824		1,304,927		(43,103)
	_	627,676		627,676		583,015		44,661
Transportation/WILDOT		3,092,681		3,129,262		3,149,985		(20,723)

	Budgeted	Amounts	A - 41	Variance from Final Budget -
	Original	Final	Actual Amounts	Positive (Negative)
PUBLIC WORKS (Continued)				
Street Cleaning				
Personal Services	\$ 3,040,028	\$ 3,121,842	\$ 2,678,861	\$ 442,981
Materials, Supplies and Equipment	1,847,126	1,633,544	1,374,646	258,898
Street Cleaning	4,887,154	4,755,386	4,053,507	701,879
Rubbish Collection				
Personal Services	2,989,500	3,078,527	3,231,018	(152,491)
Materials, Supplies and Equipment	4,113,446	4,363,870	3,911,624	452,246
Rubbish Collection	7,102,946	7,442,397	7,142,642	299,755
Property Maintenance				
Personal Services	309,437	318,049	350,380	(32,331)
Materials, Supplies and Equipment	1,850,966	1,833,085	1,727,415	105,670
Debt Service	370,967	370,965	350,293	20,672
Property Maintenance	2,531,370	2,522,099	2,428,088	94,011
Public Works Department Total				
Personal Services	8,451,952	8,679,850	8,514,550	165,300
Materials, Supplies and Equipment	9,973,917	9,980,857	9,069,097	911,760
Debt Service	6,531,139	6,531,137	6,297,595	233,542
Public Works Department Total	\$ 24,957,008	\$ 25,191,844	\$ 23,881,242	\$ 1,310,602
PARKS & RECREATION				
Parks and Recreation - Admin				
Personal Services	\$ 622,453	\$ 638,388	\$ 667,095	\$ (28,707)
Materials, Supplies and Equipment	267,418	275,418	134,807	140,611
Debt Service	974,083	974,083	891,699	82,384
Parks and Recreation - Admin	1,863,954	1,887,889	1,693,601	194,288
Park Maintenance				
Personal Services	1,832,186	1,874,205	1,873,126	1,079
Materials, Supplies and Equipment	1,194,883	1,183,882	965,816	218,066
Debt Service	619,154	619,154	603,169	15,985
Park Maintenance	3,646,223	3,677,241	3,442,111	235,130
Recreation				
Personal Services	421,609	446,543	450,410	(3,867)
Materials, Supplies and Equipment	348,473	348,473	337,743	10,730
Recreation	770,082	795,016	788,153	6,863

	Budgeted	l Amounts		Variance from Final Budget -
	Original	Final	Actual Amounts	Positive (Negative)
PARKS & RECREATION (Continued)				
William Hicks Anderson Center				
Personal Services	\$ 692,696	\$ 661,933	\$ 635,662	\$ 26,271
Materials, Supplies and Equipment	298,942	317,199	308,406	8,793
Debt Service	63,047	63,047	57,992	5,055
William Hicks Anderson Center	1,054,685	1,042,179	1,002,060	40,119
Youth and Families				
Personal Services	668,432	674,891	666,668	8,223
Materials, Supplies and Equipment	198,332	198,332	198,162	170
Youth and Families	866,764	873,223	864,830	8,393
Parks and Recreation Department Total				
Personal Services	4,237,376	4,295,960	4,292,961	2,999
Materials, Supplies and Equipment	2,308,048	2,323,304	1,944,934	378,370
Debt Service	1,656,284	1,656,284	1,552,860	103,424
Parks and Recreation Department Total	\$ 8,201,708	\$ 8,275,548	\$ 7,790,755	\$ 484,793
LICENSE & INSPECTION				
License and Inspection				
Personal Services	\$ 3,228,675	\$ 3,308,874	\$ 3,464,255	\$ (155,381)
Materials, Supplies and Equipment	1,045,112	1,064,782	857,676	207,106
Special Purpose Debt Service	251,970 2,249	341,970 2,249	345,000 2,249	(3,030)
License and Inspection	\$ 4,528,006	\$ 4,717,875	\$ 4,669,180	\$ 48,695
FIRE DEPARTMENT				
Fire - Admin				
Personal Services	\$ 5,305,333	\$ 5,321,362	\$ 6,048,513	\$ (727,151)
Materials, Supplies and Equipment	956,367	932,094	631,012	301,082
Debt Service	454,816	454,816	475,697	(20,881)
Fire - Admin	6,716,516	6,708,272	7,155,222	(446,950)
Fire - Suppression				
Personal Services	13,193,581	13,427,960	13,811,905	(383,945)
Materials, Supplies and Equipment	2,186,724	2,211,051	1,925,056	285,995
Fire - Suppression	15,380,305	15,639,011	15,736,961	(97,950)
Fire - Prevention				
Personal Services	756,742	771,679	891,549	(119,870)
Materials, Supplies and Equipment	292,125	292,125	254,050	38,075
Fire - Prevention	1,048,867	1,063,804	1,145,599	(81,795)
Fire Department Total				
Personal Services	19,255,656	19,521,001	20,751,967	(1,230,966)
Materials, Supplies and Equipment	3,435,216	3,435,270	2,810,118	625,152
Debt Service	454,816	454,816	475,697	(20,881)
Fire Department Total	\$ 23,145,688	\$ 23,411,087	\$ 24,037,782	\$ (626,695)

101	Budgeted	Amounts		Variance from Final Budget -
	Original	Final	Actual Amounts	Positive (Negative)
POLICE DEPARTMENT				
Police - Admin				
Personal Services	\$ 5,894,522	\$ 5,935,946	\$ 6,484,358	\$ (548,412)
Materials, Supplies and Equipment	917,206	922,006	1,009,361	(87,355)
Debt Service	-	-	-	(67,333)
Police - Admin	6,811,728	6,857,952	7,493,719	(635,767)
Police - Patrol				
Personal Services	21,093,944	21,385,570	21,389,816	(4,246)
Materials, Supplies and Equipment	2,242,068	2,242,068	2,121,419	120,649
Debt Service	208,662	208,662	208,637	25
Police - Patrol	23,544,674	23,836,300	23,719,872	116,428
Police - Special Operations				
Personal Services	2,122,691	2,162,036	3,092,568	(930,532)
Materials, Supplies and Equipment	536,120	539,720	254,697	285,023
Police - Special Operations	2,658,811	2,701,756	3,347,265	(645,509)
Police - Support Services				
Personal Services	1,070,073	1,100,638	1,186,267	(85,629)
Materials, Supplies and Equipment	769,958	803,958	529,729	274,229
Police - Support Services	1,840,031	1,904,596	1,715,996	188,600
Police - Investigations				
Personal Services	10,519,318	10,658,768	11,270,174	(611,406)
Materials, Supplies and Equipment	821,901	825,901	555,534	270,367
Police - Investigations	11,341,219	11,484,669	11,825,708	(341,039)
Police - Communications				
Personal Services	3,539,557	3,624,435	3,986,070	(361,635)
Materials, Supplies and Equipment	1,137,243	1,127,243	1,250,993	(123,750)
Debt Service	84,114	84,114	84,114	
Police - Communications	4,760,914	4,835,792	5,321,177	(485,385)
<b>Police Operations</b>				
Materials, Supplies and Equipment	607,000	570,630	716,422	(145,792)
Police Operations	607,000	570,630	716,422	(145,792)
Police Department Total				
Personal Services	44,240,105	44,867,393	47,409,253	(2,541,860)
Materials, Supplies and Equipment Debt Service	7,031,496 292,776	7,031,526 292,776	6,438,155 292,751	593,371 25
Police Department Total	\$ 51,564,377	\$ 52,191,695	\$ 54,140,159	\$ (1,948,464)
Total Expenditures	<u>\$ 142,928,023</u>	\$ 145,043,428	\$ 143,997,240	\$ 1,046,188

#### CITY OF WILMINGTON, DELAWARE

#### NON-MAJOR GOVERNMENTAL FUNDS

#### SPECIAL REVENUE FUNDS

Special Revenue Funds account for the proceeds of specific revenue sources that are legally restricted to expenditures for a specific purpose.

The **Park Recreation Assistance Fund** accounts for special park programs sponsored by the City of Wilmington. Monies designated for specific programs are contributed by the State of Delaware or private sources.

The **Wilmington Park Related Commissions** accounts for private funds received to finance the renovation and maintenance of parks, fountains, and other receptacles for water in the City of Wilmington. The Fund includes the blended component units Wilmington Park Trust Commission and Rock Manor Golf Corporation.

The **Homeless Prevention Rapid Re-Housing Program Fund** accounts for the HPRP grant as authorized under Title XII of the American Recovery and Reinvestment Act of 2009 to provide financial assistance and services to prevent individuals and families from becoming homeless and help those who are experiencing homelessness to be quickly re-housed and stabilized.

The Community Development & Recovery Block Grant Fund accounts for the City's Community Development Block Grants from the United States Department of Housing and Urban Development. Monies are specifically designated to revitalize certain underdeveloped areas of the City, remove artificial barriers, and improve slum areas.

The **Home Partnership Program Fund** accounts for United States Department of Housing and Urban Development Grants designated to carry out multi-year housing strategies through acquisition, rehabilitation, new construction of housing, and tenant-based rental assistance.

The **Home for People with AIDS (HOPWA) Grant Fund** accounts for a United States Department of Housing & Urban Development Grant dedicated to providing living areas to individuals with AIDS.

The **Delaware Neighborhood Stabilization Program Fund** provides assistance for the acquisition, demolition and redevelopment of foreclosed or abandoned properties to be rehabilitated for resale inorder to stabilize the neighborhoods by the non-profit agencies.

The **Delaware Criminal Justice Planning Fund** accounts for grants from the State of Delaware and the federal government for specific local law enforcement-related programs such as training, consulting, counseling, drug enforcement, and equipment.

The **Community Oriented Policing Fund** accounts for grants from the United States Department of Justice. The grants supplement police manpower by paying part of the cost of additional officers for enhanced community policing efforts.

The **Cable Television Fund** accounts for cable television franchise revenues in excess of operating expenses designated by City Code to support equipment and capital needs of the cable and television division of City Council.

The **Special Projects and Other Miscellaneous Special Revenue Funds** account for various small grants received by the City. The monies are received from various government and private sources.

# Combining Balance Sheet Non-Major Governmental Funds - Special Revenue Funds June 30, 2013

Total Nonmajor Governmental Funds	3,195,680 6,557,722 35,697 3,943,156 5,441 71,736	13,809,432		640,608	53,703 1,798,061 8,750 3,041,582 45,663	5,588,367	879,788 5,696,996 1,644,281	8,221,065	13,809,432
Special G. Projects	1,720,305	2,148,191 \$		165,034 \$	22,260 445,551 - 1,515,346	2,148,191	 		2,148,191 \$
Cable Television	\$1,652,868 \$	\$1,652,868 \$		\$ 6,229 \$	2,358	8,587	1,644,281	1,644,281	\$1,652,868
Community Oriented Policing Program	53,492	\$ 53,492		•	5,042 35,868 - 12,582	53,492			\$ 53,492
Delaware Criminal Justice Planning	\$1,114,926	\$1,259,175		\$ 96,395	5,277 6,487 - 1,151,016	1,259,175	1 1 1		\$1,259,175
Delaware Neighborhood Stablization Program	661,968	\$ 661,968		\$ 2,430	1,183 581,039 - 77,316	661,968	' '		\$ 661,968
Home for People with AIDS Grant	184,206	\$ 184,206		\$ 166,456	338	184,206			\$ 184,206
Home Partnership Program	. 153,432	\$ 153,432		€	750 114,682 - 38,000	153,432		1	\$ 153,432
Community Development & Recovery Block Grants	30,697	3 722,313		175,148	14,078 502,390 - 30,697	722,313			3 722,313
Homeless Prevention Rapid Re-Housing Program				,					
Wilmington Park Related F	\$ - \$ 6,557,722 41,334 5,441 71,736	\$ 6,676,233 \$		\$ 3,852 \$	1,491 37,460 8,750 2,233 45,663	99,449	879,788 5,696,996	6,576,784	\$ 6,676,233 \$
Park Recreation Assistance	5,000 292,554	\$ 297,554		\$ 25,064	926 57,172 - 214,392	297,554	1 1 1		\$ 297,554
ASSETS	Cash and Cash Equivalents (Note 3) Restricted Assets: Cash and Investments (Note 3) Receivables, Net (Note 4) Due from Other Governments Prepaid Items & Other Assets Due from Other Fund:	Total Assets	LIABILITIES AND FUND BALANCES	Liabilities: Accounts Payable Salaries and	Benefits Payable Due to Other Funds Prepaid Rent Deferred Revenue Other Liabilities	Total Liabilities	Fund Balances:  Nonspendable  Restricted  Committed	Total Fund Balances	Total Liabilities and Fund Balances

City of Wilmington, Delaware

## Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Non-Major Governmental Funds - Special Revenue Funds For the Year Ended June 30, 2013

	Park Recreation Assistance	Wilmington Park Related Commissions	Homeless Prevention Rapid Program	Community Development & Recovery Block Grants	Home Partnership Program	Home for People with AIDS Grant	Delaware Neighborhood Stablization Program	Delaware Criminal Justice Planning	Community Oriented Policing Program	Cable Television	Special Projects	Total Nonmajor Governmental Funds
REVENUES Intergovernmental Program Revenue Investment Earning	\$ 1,072,272 58,480	\$ 145,371 254,303 586,907	 ↔	\$ 1,894,660	\$ 175,582	\$ 629,125	\$ 352,745	\$ 1,607,324	\$ 750,476	\$ 550,000	\$ 4,176,457	\$ 11,354,012 312,783 586,907
Total Revenues	1,130,752	986,581	1	1,894,660	175,582	629,125	352,745	1,607,324	750,476	550,000	4,176,457	12,253,702
EXPENDITURES Current: General Governmental Services Real Estate and Housing Public Works Parks and Recreation Public Safety Capital Outdays	1,130,752	72,774	1 1 1 1 1 1	1,961,093	175,582	629,125	352,745	1,688,978	750,476	125,967	202,541 574,310 1,012,730 61,971 1,255,126 1,139,753	401,282 3,692,855 1,012,730 1,464,085 3,694,580 1,139,753
Total Expenditures	1,130,752	344,136		1,961,093	175,582	629,125	352,745	1,688,978	750,476	125,967	4,246,431	11,405,285
Excess (Deficiency) of Revenues Over (Under) Expenditures		642,445		(66,433)				(81,654)	1	424,033	(69,974)	848,417
Other Financing Sources Transfers in Transfers out			1 1	66,433	1 1	1 1	1 1	81,654		486,660 (41,616)	69,974	704,721 (41,616)
Total Other Financing Sources	1 1		1	66,433				81,654	1	445,044	69,974	663,105
Net change in Fund Balances	ı	642,445	1	ı	1	1	ı	1	1	869,077	1	1,511,522
Fund Balance - Beginning	1	5,934,339		1						775,204		6,709,543
Fund Balance - Ending	· ·	\$ 6,576,784	· •	\$	\$	\$	· ·	· ·	- -	\$ 1,644,281	\$	\$ 8,221,065

### Schedule of Revenues, Expenditures Changes in Fund Balances - Budget and Actual Non-Major Funds - Special Revenue Funds For the Year Ended June 30, 2013

	Budgeted	l Amo	unts			riance with al Budget-
	Original		Final		Actual Amounts	Positive Negative)
Park Recreation Assistance						
Revenues	\$ 1,130,752	\$	1,130,752	\$	1,130,752	\$ -
Expenditures	 1,130,752		1,130,752		1,130,752	 
Deficiency of Revenues Under Expenditures	\$ 	\$		\$		\$ 
Homeless Prevention Rapid Re-Housing Program Revenues	\$ _	\$	_	\$	-	\$ _
Expenditures	 				<u>-</u>	 _
Excess Revenues Over Expenditures	\$ <u>-</u>	\$		\$		\$ _
Community Development Block Grant						
Revenues	\$ 1,894,660	\$	1,961,093	\$	1,894,660	\$ (66,433)
Expenditures	 1,894,660		1,961,093		1,961,093	 <u>-</u>
Deficiency of Revenues Under Expenditures	\$ 	\$		\$	(66,433)	\$ (66,433)
Home Partnership Program						
Revenues	\$ 175,582	\$	175,582	\$	175,582	\$ -
Expenditures	 175,582		175,582		175,582	 
<b>Excess Revenues Over Expenditures</b>	\$ _	\$	<u>-</u>	\$	<u> </u>	\$ 
Home for People With AIDS						
Revenues	\$ 629,125	\$	629,125	\$	629,125	\$ -
Expenditures	 629,125		629,125	_	629,125	 
<b>Deficiency of Revenues Under Expenditures</b>	\$ 	\$	<u>-</u>	\$	<u>-</u>	\$ 
Delaware Neighborhood Stablization Program						
Revenues	\$ 352,745	\$	352,745	\$	352,745	\$ -
Expenditures	 352,745		352,745		352,745	 
<b>Deficiency of Revenues Under Expenditures</b>	\$ <u>-</u>	\$		\$	<u>-</u>	\$ 
Community Oriented Policing Program						
Revenues	\$ 750,476	\$	750,476	\$	750,476	\$ -
Expenditures	 750,476	_	750,476		750,476	 <u>-</u>
<b>Excess Revenues Over Expenditures</b>	\$ -	\$	_	\$	_	\$ _

#### CITY OF WILMINGTON, DELAWARE

#### INTERNAL SERVICE FUNDS

The Internal Service Funds account for certain services provided to operating departments of the City.

The primary services, accounted for in similarly named funds, include data processing, word processing, mail service, duplication and reproduction, mapping and graphics, motor vehicle, and communications. The costs of these funds are charged to the operating departments based on usage.

Additional internal service funds are as follows:

<u>The Risk Management Fund</u> accounts for the City's risk management efforts and includes an actuarially determined reserve under its self-insurance program. Under the self-insurance program, the City assumes the risk for general liability, automobile liability, police professional liability, public officials' liability, and certain property losses. The City pays insurance premiums to cover specific city-owned properties.

The Workers' Compensation Fund accounts for the administration and funding of the City's employee injury claims subject to the Workers' Compensation Laws of the State of Delaware. The City is completely self-insured for its workers' compensation exposure and starting in 1995, the City has contracted an actuary to determine those losses. The City reflects the liability in the Workers' Compensation Fund.

<u>The Health and Welfare Fund</u> accounts for the administration and funding of the City's employee health, life, and dental coverages in addition to an employee assistance program.

### Combining Statement of Fund Net Position Internal Service Funds June 30, 2013

	Data Processing	Document Management	Mail Service	Duplication and Reproduction	Mapping and Graphics	Motor Vehicle	Risk Communications Management		Workers' Compensation	Health and Welfare	Internal Service Funds
ASSETS											
Current Assets:  Cash and Cash Equivalents (Note 3)	<del>∨</del>	\$ 46,873	\$ 21,730	\$ 487	\$ 14,980	∻	\$ 250	\$ 2,884,017	\$ 2,900,855	\$ 2,345,096	\$ 8,214,288
Restricted Assets:  Cash and Investments (Note 3)  Receivables. Net (Note 4)	104,102					2,509					39,671
Prepaid Items and Other Assets	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	1 000	1 00	70	- 000	1 0	1 0	1 0	255,000	109,908	364,978
Total Current assets	104,855	46,873	21,730	557	14,980	41,427	250	2,884,017	3,155,855	2,455,004	8,725,548
Noncurrent Assets: Advances to Other Funds (Note 7)	1	•	'	•	•		1	4,827,349	4,827,349	1	9,654,698
Deferred Charges	21,690	•	•	•	•	34,092	2,447	•	•	•	58,229
Construction In Progress	437,953	1	1	1	1	- 00 575 5	913,333	1	1	ı	1,351,286
Burtaings and unprovements Machinery and Equipment Vehicles	3,095,274					959,384 959,384 13,682,716	1,060,411	6,277			5,402,308 5,121,346 13,682,716
Total Noncurrent Assets	3,575,374	'	'	'	'	18,050,089	1,984,145	4,833,626	4,827,349		33,270,583
Total Assets	3,680,229	46,873	21,730	557	14,980	18,091,516	1,984,395	7,717,643	7,983,204	2,455,004	41,996,131
LIABIL/THES Current Liabilities: Accounts Payable	137,360	300	9,579	,	2,072	460,186	92,612	141,714	91,691	1,281,739	2,217,253
Salaries and	027.01	013 3	133	133	0,70		9909	1770	0000	1 044	40 134
Benents rayable Accrued Interest Payable Due to Orber Funde	21,672	8/6,6	· ·	· ·	5,043	40,530	6,560 6,560	- 2,017	6,000	1,944	48,134 68,762 5 207 5 23
Bonds Payable	139,903					191,503	4,553	1,0,398	110,002		335,959
Capital Lease Claims Liability Compensated Absences	- 63,023	40,995	11,594		9,265	2,222,413	179,247	516,135 16,236	1,421,815 8,539	1,167,286 4,035	2,401,002 3,105,236 181,810
Total Current Liabilities	1,246,478	46,873	21,730	557	14,980	6,021,622	966,936	1,147,100	1,735,059	2,455,004	13,656,339
Noncurrent Liabilities: Advances Due to Other Funds (Note 7) Bonds Payable Capital Lease Claint Liability	2,433,751	1 1 1 1				3,000,000 3,294,587 4,733,798	326,877	- - - - - - - - - -		1 1 1 1	3,000,000 6,055,215 5,424,380
Total Noncurrent Liabilities	2,433,751		1			11,028,385	1,017,459	4,067,039	6,248,145	1	24,794,779
Total Liabilities	3,680,229	46,873	21,730	557	14,980	17,050,007	1,984,395	5,214,139	7,983,204	2,455,004	38,451,118
NET POSITION											
Net Investement in Capital Assets Unassigned	1,084,132 (1,084,132)			1 1	1 1	7,576,203 (6,534,694)	780,439 (780,439)	6,277 2,497,227	1 1	1 1	9,447,051 (5,902,038)
Total Net Position	<del>\$</del>	- -	· •	\$	· •	\$ 1,041,509	↔	\$ 2,503,504		· ·	\$ 3,545,013

City of Wilmington, Delaware

# Combining Statement of Revenues, Expenses and Changes in Fund Net Position Internal Service Funds For the Year Ended June 30, 2013

	Data Processing	Document Management	Mail Service	Duplication and Reproduction	Mapping and Graphics	Motor Vehicle	Risk Workers' Communications Management Commensation	Risk Management	Workers' Compensation	Health and Welfare	Total Internal Service Funds
OPERATING REVENUES Charges for Services	\$ 4,159,848	\$ 439,336	\$ 251,215	\$ 220,995	• ,	0	\$ 1,703,643	\$ 685,396	\$ 2,978,926	\$17,852,636	\$ 35,697,142
Employee Contributions Other	53,429	1 1	' '	1 1	1 1			6,610	1 1	367,046	567,646 60,039
Total Operating Revenues	4,213,277	439,336	251,215	220,995	352,557	7,052,590	1,703,643	692,006	2,978,926	18,220,282	36,124,827
OPERATING EXPENSES Personal Services	1,075,006	326,912	53,265	39,489	220,689	ı	361,828	146,321	433,507	118,527	2,775,544
Materials, Supplies, Equipment and Contractual Services Depreciation and Amortization Claims Expense Insurance Premiums	2,512,092 538,369	121,036	200,103	181,506	136,174	4,212,433	1,111,657 215,433	225,517 12,554 368,666 12,173	347,493	98,498	9,146,509 3,811,507 20,652,549 12,173
Total Operating Expenses	4,125,467	447,948	253,368	220,995	356,863	7,257,584	1,688,918	765,231	3,059,042	18,222,866	36,398,282
Operating Income (Loss)	87,810	(8,612)	(2,153)		(4,306)	(204,994)	14,725	(73,225)	(80,116)	(2,584)	(273,455)
NON-OPERATING REVENUES (EXPENSES) Investment Earnings Interest Expense Bond Issuance Costs Gain on Sale of Assets	(106,740)					- (218,170) (5,434) 264,230	(21,451)	70,427	70,427		140,854 (346,361) (10,996) 264,230
Total Non-Operating Revenues (Expenses)	(111,493)		'			40,626	(22,260)	70,427	70,427		47,727
Income before Capital Grants and Transfers	(23,683)	(8,612)	(2,153)	1	(4,306)	(164,368)	(7,535)	(2,798)	(6,689)	(2,584)	(225,728)
Transfers In	23,683	8,612	2,153	1	4,306		7,535	2,798	689,6	2,584	61,360
Change in Net Position	ı	1	'	ı	1	(164,368)	1	ı	1	'	(164,368)
Total Net Position - Beginning	1			1	1	1,205,877		2,503,504	1		3,709,381
Total Net Position - Ending	€	<del>S</del>	€	€	-	\$ 1,041,509	<i>S</i>	\$ 2,503,504	\$	\$	\$ 3,545,013

#### Combining Statement of Cash Flows Internal Service Funds June 30, 2013

				Dumlinotion	Monning					Поодер	Total
	Data Processing	Document Management	Mail Service I	and Reproduction	and and Graphics	Motor Vehicle	Risk Communications Management		Workers' Compensation	and Welfare	Service Funds
Cash Flows From Operating Activities: Receipts from Customers and Users Payments to Suppliers Payments to Employees	\$ 4,214,030 (2,610,632) (1,055,619)	\$ 439,336 (130,502) (329,420)	\$ 251,215 \$ (203,573) (46,917)	\$ 220,995 (170,170) (56,329)	\$ 352,557 \$ (143,211) (218,639)	7,022,897 (3,993,454)	\$ 1,703,643 (1,151,937) (341,018)	\$ 692,006 (1,819,616) (146,275)	\$ 2,978,926 (3,187,797) (440,957)	\$ 18,220,282 (17,062,086) (114,431)	\$ 36,095,887 (30,472,978) (2,749,605)
Net Cash Provided by (Used in) Operating Activities	547,779	(20,586)	725	(5,504)	(9,293)	3,029,443	210,688	(1,273,885)	(649,828)	1,043,765	2,873,304
Cash Flows from Noncapital Financing Activities Advances From Other Funds Advances (Tr.) Other Funds	- (543.403)			1		340,047	- 010 92)	1,783,988	1,518,602		3,642,637
Advances (10) Other Funds Investment Earnings	(343,403)						(010,01)	70,427	70,427		(619,413)
Transfers From Other Funds	23,683	8,612	2,153	1	4,306	1	7,535	2,798	689'6	2,584	61,360
Net Cash Provided by (Used in) Noncapital Financing Activities	(519,720)	8,612	2,153		4,306	340,047	(68,475)	1,857,213	1,598,718	2,584	3,225,438
Cash Flows from Capital and Related Financing Activities:											
Proceeds from Capital Debt Acquisition and Construction of Capital Assets	263,067 (403.826)					1,339,111 (5.649,281)	98,387				1,700,565
Principal Paid on Bonds	(248,314)		٠	•	٠	(99,820)	(80,298)	•	•	•	(428,432)
Interest Paid on Bonds	(109,484)	•	•	1		(62,430)	(9,111)	•	•	1	(181,025)
Proceeds from Capital Lease	•	•	•	1		3,122,564	913,333	•	•		4,035,897
Fincipal Paid on Capital Leases Interest Paid on Capital Leases	' '					(1,729,542)	(43,504)				(1,7/3,046)
Bond Issuance Costs Capitalized	(2,458)	•	•	1	٠	(12,514)	(920)	•	•	1	(15,892)
Proceeds from Sale of Capital Assets		1	•	•	•	437,290		•	1	1	437,290
Funds Paid to Escrow	(260,610)		Ì	'		(1,326,598)	(97,468)				(1,684,676)
Net Cash Used in Capital and Related Financing Activities	(761,625)					(4,117,131)	(142,263)				(5,021,019)
Net Increase (Decrease) in Cash and Cash Equivalents	(733,566)	(11,974)	2,878	(5,504)	(4,987)	(747,641)	(50)	583,328	948,890	1,046,349	1,077,723
Cash and Cash Equivalents - July 1, 2012 (including \$855,368 for the Data Processing Fund reported in restricted accounts)	837,668	58,847	18,852	5,991	19,967	750,150	300	2,300,689	1,951,965	1,298,747	7,243,176
Cash and Cash Equivalents - June 30, 2013 (including \$104, 102 for the Dan Processing Fund & \$2,509 for the Motor Vehicle Fund reported in restricted accounts)	\$ 104,102	\$ 46,873	\$ 21,730	\$ 487	\$ 14,980 \$	2,509	\$ 250	\$ 2,884,017	\$ 2,900,855	\$ 2,345,096	\$ 8,320,899
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities: Operating Income (Loss)	\$ 87,810	\$ (8,612)	\$ (2,153) \$	· · · · · · · · · · · · · · · · · · ·	\$ (4,306) \$	(204,994)	\$ 14,725	\$ (73,225)	\$ (80,116)	\$ (2,584)	(273,455)
Adjustments to Reconcile Operating Income to Cash Provided by (Used in) Operating Activities: Depreciation and Amortization	538,369	,		•	•	3,045,151	215,433	12,554	•	,	3,811,507
Changes in Assets and Liabilities: Increase in Receivables	753	•	٠							•	753
Increase (Decrease) in Prepaid Expenses	'	•	٠	2,916	•	•	•		,	790	3,706
Increase (Decrease) in Accounts Payable	(98,540)	(10,720)	(296)	- (TFO 9)	(7,037)	218,979	(29,875)	(141,735)	(112,757)	637,607	455,626
increase (Decrease) in Compensated Absences (Decrease) in Accrued Salaries Increase (decrease) in Accrued Interest	18,769	5,578	557	557	3,643	- - (29,693)	6,466	2,617	8,003	1,944	(24,423) 48,134 (29,693)
Increase (Decrease) in Claims Liability						'		(1,071,525)	(453,230)	405,904	(1,118,851)
Net Cash Provided by (Used In) Operating Activities	\$ 547,779	\$ (20,586)	\$ 725	\$ (5,504)	\$ (9,293) \$	3,029,443	\$ 210,688	\$ (1,273,885)	\$ (649,828)	\$ 1,043,765	\$ 2,873,304

#### CITY OF WILMINGTON, DELAWARE

#### FIDUCIARY FUNDS

#### PENSION TRUST FUNDS

#### **Retirement Funds**

The following pension funds account for the City's pension plans in the following six pension funds:

<b>Uniformed Plans</b>	Non-Uniformed Plans
Firefighter's Pension	Plan I
Police Pension	Plan II
	Plan III
	Park Trust

The Police and Fire Pension Funds represent the consolidated financial activity of the old and 1984 Police and Fire Pension Plans, respectively. Both funds include contributions from employees, the State of Delaware, and the City.

Non-Uniformed Plan I and Plan II represent the old and 1979 pension plans for non-uniformed employees and are noncontributory plans solely funded by the City. Both plans are closed.

In fiscal year 1991 and again in 2006, the City offered its active non-uniformed employees an option to transfer to Plan III. This plan is contributory for employees based on options taken. The City also contributes to the plan.

The Park Trust Commission Employees Plan is a single-employer defined benefit plan that covers all Park Trust Commission employees.

#### Post-Retirement Healthcare Benefit Fund

<u>The Retiree Medical Program</u> is a post-employment healthcare benefit program that provides post-retirement health care benefits to all employees who retire from the City on or after January 1, 2000, and meet certain eligibility requirements.

City of Wilmington

### Combining Statement of Fiduciary Net Position Pension Trust Funds June 30, 2013

	ě	:	Plan I Non-	Plan II Non-	Plan III Non-	Wilmington Park	Total	Post - Retirement	Total
	Firefighters Pension	Ponce Pension	umformed Pension	uniformed	uniformed	I rust Pension	Ketirement Funds	Healthcare Benefit	Fension Trust Funds
ASSETS Cash and Cash Equivalents (Note 3)	\$ 3,028,622	\$ 1,191,807	\$ 1,528	\$ 1,292	\$ 7,679,704	€	\$ 11,902,953	\$ 52,357	\$ 11,955,310
Receivables: Accrued Interest & Other Receivables	122,582	228,404	18,448	38,177	157,062	1	564,673	34,370	599,043
Total Receivables	122,582	228,404	18,448	38,177	157,062	1	564,673	34,370	599,043
Investments, at Fair Value: Money Market Funds	842,610	1,570,015	126,813	262,422	953,216	50,253	3,805,329	1,387,751	5,193,080
U.S. Treasury Obligations	4,205,600	7,836,198	632,942	1,309,788	4,757,654	ı	18,742,182	1,685,535	20,427,717
U.S. Government Agencies - Guaranteed	28,957	53,954	4,358	9,018	32,758	1	129,045	1	129,045
U.S. Government Agencies - Other	2,724,516	5,076,527	410,039	848,521	3,082,153	1	12,141,756	1,538,574	13,680,330
Corporate & Foreign Bonds Common Equity & Marketable Securities	5,449,349	10,153,646 36,441,929	820,126 2 943 476	1,697,140	6,164,665	205 431	24,284,926 87 365 214	2,151,076	26,436,002
Global & International Funds	25,771	48,019	3,880	8,026	29,154	101,007	114,850	-	114,850
Mutual Funds	6,479,120	12,072,396	975,108	2,017,851	7,329,611	27,856	28,901,942		28,901,942
Total Investments	39,313,901	73,252,684	5,916,742	12,243,884	44,474,493	283,540	175,485,244	10,903,960	186,389,204
Due from Other Pension Trust Fund	1	1		1	1	1		1,107,133	1,107,133
Total Assets	42,465,105	74,672,895	5,936,718	12,283,353	52,311,259	283,540	187,952,870	12,097,820	200,050,690
LIABILITIES									
Accounts Payable	627	685	136	161	166,101	8,910	176,617	96,578	273,195
Salaries and Benefits Payable	609	609	609	1,252	3,158	•	6,237	1	6,237
Due to Other Pension Trust Fund	•	•	•	•	1,107,133	•	1,107,133	1	1,107,133
Due to Other Governments	•	•	•	•	2,634,771	48,765	2,683,536	1	2,683,536
Compensated Absences	1	•	•	•	25,558	•	25,558	1	25,558
Liability for Stale-dated Pension Checks	45,426	77,339	38,911	8,517	8,453	1	178,646	1	178,646
	77 77	000	737.00	000	2000	200	100	000	200 100 1
Total Liabilities	40,002	/8,630	39,636	9,930	3,945,1/4	6/9//6	4,177,727	8/5,06	4,2/4,305
Net Position Held in Trust for Pension & OPEB Benefits	\$ 42,418,443	\$ 74,594,265	\$ 5,897,062	\$ 12,273,423	\$ 48,366,085	\$ 225,865	\$183,775,143	\$ 12,001,242	\$ 195,776,385

City of Wilmington, Delaware

## Combining Statement of Changes in Fiduciary Net Position Pension Trust Funds For the Year Ended June 30, 2013

	Firefighters Pension	Police Pension	Plan I Non- uniformed Pension	Plan II Non- uniformed Pension	Plan III Non- uniformed Pension	Wilmington Park Trust Pension	Total Retirement Funds	Post - Retirement Healthcare Benefit	Total Pension Trust Funds
ADDITIONS Contributions: City Paid Directly by the City	\$ 161,126	\$ 5,977,571	\$ 333,400	\$ 394,825	\$ 5,730,033	. ↔	\$ 12,596,955	\$ 2,177,092	\$ 14,774,047
raut by the State On-Behalf of the City Employees Federal Drug Subsidies & Other	4,878,914 236,389	2,251,819 387,079	24,582	17,820	- 541,031 26,676		7,155,315 1,164,499 44,496	391,602 60,538	7,155,315 1,556,101 105,034
Total Contributions	5,276,429	8,616,469	357,982	412,645	6,297,740	1	20,961,265	2,629,232	23,590,497
Investment Income Interest Income Investment Earnings Net Anneciation	1,084,872	2,014,802	162,590	336,458	1,237,806	3,762	3,762 4,836,528	1,169,137	3,762 6,005,665
(Depreciation) in Fair Value	2,826,586	5,266,712	425,401	880,309	3,197,624	23,416	12,620,048	(570,426)	12,049,622
Total Investment Earnings Less: Investment Expense	3,911,458 (159,797)	7,281,514 (297,747)	587,991 (24,049)	1,216,767 (49,767)	4,435,430 (180,774)	27,178	17,460,338 (712,134)	598,711	18,059,049 (712,134)
Net Investment Income	3,751,661	6,983,767	563,942	1,167,000	4,254,656	27,178	16,748,204	598,711	17,346,915
Total Additions	9,028,090	15,600,236	921,924	1,579,645	10,552,396	27,178	37,709,469	3,227,943	40,937,412
<b>DEDUCTIONS</b> Benefits Paid Administrative Expenses	6,602,010 69,150	9,636,739	737,937 41,220	959,705 72,754	3,203,994	17,820 2,588	21,158,205 495,621	894,006	22,052,211 551,271
Total Deductions	6,671,160	9,724,605	779,157	1,032,459	3,426,037	20,408	21,653,826	949,656	22,603,482
Net Increase in Plan Net Position Net Position - Beginning	2,356,930	5,875,631	142,767 5,754,295	547,186	7,126,359	6,770	16,055,643	2,278,287	18,333,930 177,442,455
Net Position - Ending	\$ 42,418,443	\$ 74,594,265	\$ 5,897,062	\$ 12,273,423	\$ 48,366,085	\$ 225,865	\$ 183,775,143	\$ 12,001,242	\$ 195,776,385



#### CITY OF WILMINGTON, DELAWARE

#### STATISTICAL SECTION (Unaudited)

This part of the City of Wilmington's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents	<b>Page</b>
Financial Trends  These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	107
Revenue Capacity  These schedules contain information to help the reader assess the City's most consistent year-to-year revenue source, the property tax.	112
Debt Capacity  These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	116
Demographic and Economic Information  These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.	120
Operating Information  These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the services it performs.	122

#### **Sources:**

Unless otherwise noted, the information in these schedules is derived from the comprehensive annual reports for the relevant year. The City implemented GASB Statement No. 34 in phases starting in 2002 and implemented the final provisions with regard to infrastructure in 2006; schedules presenting government-wide information include information beginning in 2002 unless otherwise explained.



Table I

## NET POSITION BY COMPONENT LAST TEN FISCAL YEARS (Accrual Basis of Accounting) (Unaudited)

CLERIOLEC TARRESTEE	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
GOVERNMENTAL ACTIVITIES  Net Investment in Capital Assets  Restricted  Unrestricted	\$ 46,418,603 18,881,357 19,257,293	\$ 29,495,222 18,550,295 47,765,158	\$ 44,920,136 47,553,927 37,510,699	\$ 72,981,412 37,550,546 42,222,663	\$ 77,387,019 32,130,891 39,978,018	\$ 75,133,657 21,463,882 31,145,169	\$ 81,867,549 4,970,647 25,986,816	\$ 82,216,326 5,470,837 23,402,664	\$ 79,317,727 5,934,339 25,864,401	\$ 68,699,894 21,403,317 17,545,747
Total Governmental Activities Net Position	\$ 84,557,253	\$ 95,810,675	\$ 129,984,762	\$ 152,754,621	\$ 149,495,928	\$ 127,742,708	\$112,825,012	\$111,089,827	\$111,116,467	\$107,648,958
BUSINESS-TYPE ACTIVITIES  Net Investment in Capital Assets  Restricted  Unrestricted	\$ 81,489,353	\$ 83,342,256 - (8,916,359)	\$ 82,303,094 13,216,350 (22,727,559)	\$ 99,552,941 13,216,350 (29,954,329)	\$ 102,115,411 35,632,265 (50,893,003)	\$ 109,256,602 19,441,751 (41,690,813)	\$ 110,672,786 - (25,777,628)	\$110,672,786 \$112,071,075 \$118,391,959 .(16,294,598)	\$ 118,391,959 - (16,294,598)	\$118,345,142 - (8,337,387)
Total Business-type Activities Net Position	\$ 81,666,622	\$ 74,425,897	\$ 72,791,885	\$ 82,814,962	\$ 86,854,673	\$ 87,007,540	\$ 84,895,158	\$ 97,624,885	\$ 102,097,361	\$110,007,755
PRIMARY GOVERNMENT  Net Investment in Capital Assets Restricted Unrestricted  Total Primary Government Net Position	\$ 127,907,956 18,881,357 19,434,562 \$ 166,223,875	\$ 112,837,478 18,550,295 38,848,799 \$ 170,236,572	\$ 127,223,230 60,770,277 14,783,140 \$ 202,776,647	\$ 172,534,353 50,766,896 12,268,334 \$ 235,569,583	\$ 179,502,430 67,763,156 (10,914,985) \$ 236,350,601	\$ 184,390,259 40,905,633 (10,545,644) \$ 214,750,248	\$192,540,335 4,970,647 209,188 \$197,720,170	\$ 194,287,401 5,470,837 8,956,474 \$ 208,714,712	\$ 197,709,686 5,934,339 9,569,803 \$ 213,213,828	\$ 187,045,036 21,403,317 9,208,360 \$ 217,656,713

Governmental activities infrastructure was not fully included in net position until June 30, 2006.

Net position for 2004 and 2005 are as restated in 2008 to reflect additions of infrastructure and other items; the main net effect was to add \$19,442,011 to governmental activities net position to 2004 and reduce business activities by \$7,520,427 for 2005.

Net position for 2007 are as restated in 2008 to record less revenue than anticipated when a grant ended.

Net position for 2011 are restated due to an inclusion of a new blended component unit. Note:

Table II

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			CHANGES LAST TE (Accrual Ba	CHANGES IN NET POSITION LAST TEN FISCAL YEARS (Accrual Basis of Accounting)	SITION EARS ounting)					9000
	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
EXPENSES										
Governmental Activities: General Government Commerce Real Estate and Housing Public Works Parks and Recreation Public Safety Interest on Long-Term Debt	\$ 27,860,683 1,906,066 8,108,654 14,338,205 8,559,178 48,632,288 5,502,044	\$ 33,731,581 2,112,027 9,058,065 14,583,093 7,311,483 65,426,116 6,116,357	\$ 17,908,626 2,541,506 7,178,124 16,916,066 7,805,055 65,487,887 7,473,268	\$ 21,059,597 1,678,227 6,554,301 18,308,616 9,641,670 74,738,935 5,342,897	\$ 22,779,627 7,022,739 7,427,235 21,562,949 11,460,259 74,915,049 4,569,496	\$ 26,059,767 9,454,881 8,156,663 22,601,418 10,027,975 86,901,639 5,352,455	\$ 26,393,092 7,711,248 11,672,335 23,110,033 10,605,259 86,039,994 4,519,308	\$ 29,488,557 - 9,558,053 23,033,197 9,423,690 82,913,341 5,616,097	\$ 35,708,148 - 10,276,370 23,177,193 9,632,204 84,777,539 4,768,486	\$ 28,485,274 4,925,920 23,242,074 9,196,557,399 5,150,078
Total Governmental Activities Expenses	114,907,098	138,338,722	125,310,532	137,324,243	149,737,354	168,554,798	170,051,269	160,032,935	168,339,940	161,570,798
Business-type Activities: Water/Sewer	35,987,710	38,501,176	42,614,504	46,666,607	48,562,013	53,181,200	55,033,937	54,723,619	60,884,644	59,908,774
Total Business-Type Activities Expenses	35,987,710	38,501,176	42,614,504	46,666,607	48,562,013	53,181,200	55,033,937	54,723,619	60,884,644	59,908,774
Total Primary Government Expenses	\$ 150,894,808	\$ 176,839,898	\$ 167,925,036	\$ 183,990,850	\$ 198,299,367	\$ 221,735,998	\$ 225,085,206	\$ 214,756,554	\$ 229,224,584	\$ 221,479,572
PROGRAM REVENUES										
Governmental Activities: Charges for Services: General Government Commerce	\$ 8,929,547	\$ 9,312,768	\$ 8,304,184	\$ 7,129,053	\$ 7,137,885	\$ 7,438,126 30,893	\$ 7,619,652 161,203	\$ 8,906,826	\$ 8,937,613	\$ 9,710,578
Note Locate and rooming Purke and Decreation	6,194	19,329	29,839	217,669	263,071	254,077	273,147	374,128	283,289	294,972
Public Safety Operating Grants and Contributions Capital Grants and Contributions	6,516,985 11,751,700 2,300,217	8,034,678 24,244,134 5,211,389	9,209,946 26,298,656 11,066,220	12,085,150 19,969,298 8,135,550	11,609,610 11,609,610 1,639,225	12,854,296 17,706,081 1,841,887	15,433,702 19,236,629 1,103,155	13,774,372 20,569,251 1,908,256	16,408,085 19,362,707 1,311,524	10,843,278 17,388,953 1,933,252
Total Governmental Activities Revenues	29,504,643	46,822,298	55,722,714	47,537,720	39,587,393	40,165,158	44,391,635	46,387,177	48,502,781	40,483,816
Business-type Activities: Charges for Services: Water Operating Grants and Contributions	37,917,607 1,901,533	38,632,385 148,49 <u>3</u>	40,980,492	51,143,730	52,221,925	53,020,756	52,217,917 572,410	58,346,241 9,092,105	64,744,275 574,876	67,065,579 469,271
Total Business-type Activities Revenues	39,819,140	38,780,878	40,980,492	51,143,730	52,221,925	53,020,756	52,790,327	67,438,346	65,319,151	67,534,850
Total Primary Government Revenues	\$ 69,323,783	\$ 85,603,176	\$ 96,703,206	\$ 98,681,450	\$ 91,809,318	\$ 93,185,914	\$ 97,181,962	\$ 113,825,523	\$ 113,821,932	\$ 108,018,666

#### (Accrual Basis of Accounting) (Unaudited) **CHANGES IN NET POSITION LAST TEN FISCAL YEARS**

2004 2005 2006 2007 2008 2009	\$ 30,268,835 \$ 32,690,788 \$ 54,438,848 57,543,505 4,978,122 2,668,996	3,113,915 5,268,048 275,000 275,000	1,840,997 1,583,893 11,614 10,002,069	<u>97,208,781 101,524,439 103,761,905 112,556,382 106,891,268 106,636,420 11</u>		(1,000,000) - 45,954	(1,000,000) - 5,545,954 379,799 313,311	96,208,781 \$ 101,524,439 \$ 103,761,905 \$ 118,102,336 \$ 107,271,067 \$ 106,949,731 \$ 11	11,806,326 \$ 10,008,015 \$ 34,174,087 \$ 22,769,859 \$ (3,258,693) \$ (21,753,220) \$ (1 2,831,430	\$ 14 637 756 \$ 10 287 717 \$ 32 540 075 \$ 32 702 036 \$ 781 018 \$ (21 600 353) \$ (4
2010 2011	\$ 39,428,237 55,958,208 1,561,633	1,161,077 1,244,958 1,708,886 1,287,448 		110,741,938 111,378,392	131,228 15,000		131,228 15,000	\$ 110,873,166 \$ 111,393,392	\$ (14,917,696) \$ (2,267,366) \$ (2,112,382) 12,729,727	\$ (17 030 078) \$ 10 462 361 \$
2012 2013	& O W	1,106,677 1,040,162 494,437 1,049,413	- 12,437,046 12,505,037 - (232,176)	119,863,799 117,619,473	37,969 52,142 - 232,176		37,969 284,318	\$ 119,901,768 \$ 117,903,791	\$ 26,640 \$ (3,467,509) 4,472,476 7,910,394	\$ 4499116 \$ 4442885

Note:

Governmental activities infrastructure was not fully included in net position until June 30, 2006.

Net position for 2004 and 2005 are as restated in 2006 to reflect additions of infrastructure and other items; the net effect was to add \$16,108,901 of net position to 2004.

Net position for 2007 are as restated in 2008 to record \$945,996 less revenue than anticipated when a grant ended.

Table III

### FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (Modified Accrual Basis of Accounting) (Unaudited)

	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
GENERAL FUND  Nonspendable  Long-term Note Receivable	₩			<del>⇔</del>	\$ 10,987,648	\$ 7,962,476	\$ 10,508,968	\$ 6,500,000	\$ 9,988,293	\$ 8,771,914
Special Designations Budget Reserve Account Other Purposes	- 25,547,644 192,901	- 31,437,057 314,797	20,378,110 37,466,306 200,000	5,500,000 46,352,802 250,000	18,562,766 15,200,256 1,633	- 14,560,571 294,828	- 14,761,419 -	- 13,933,709 430,000	- 14,292,802	- 14,537,615 -
Oassigned Other Purposes		•	'	'	15,282,782	9,912,050	5,774,119	16,937,671	20,964,373	23,262,923
Total General Fund	\$ 25,740,545	\$ 31,751,854	\$ 58,044,416	\$ 52,102,802	\$ 60,035,085	\$ 32,729,925	\$ 31,044,506	\$ 37,801,380	\$ 45,245,468	\$ 46,572,452
ALL OTHER GOVERNMENTAL FUNDS										
Nonspendable Park Operations	1	•	ı	•	•	•	•	820,344	799,803	879,788
Park Operations Other Purposes	609,248 5,396,359 13,484,998	(2,674,890) 5,763,979 12,418,696	23,757,025 5,911,539 6,395,446	13,934,737 6,429,519 5,208,207	25,490,794 5,865,380 447,309	16,820,184 4,554,207 89,491	10,756,912 4,970,647	11,301,494 4,650,493	22,033,428 5,134,536	14,826,533 5,696,996
Committed Affordable Housing Economic Development Other Purposes			10,517,702	2,300,000 8,620,524	1,880,167 178,878 407,628	5,378,951 8,793,057 608,060	3,603,392 8,124,949 874,627	2,219,614 6,685,727 790,556	1,329,261 5,639,243 775,204	1,178,585 5,550,802 1,644,281
Total All Other Governmental Funds	\$ 19,490,605	\$ 15,507,785	\$ 46,581,712	\$ 36,492,987	\$ 34,270,156	\$ 36,243,950	\$ 28,330,527	\$ 26,468,228	\$ 35,711,475	\$ 29,776,985

Notes: The components of fund balances for 2003 to 2008 have been restated for comparative purposes after the implementation of GASB 54 (see Note 1).

# CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (Modified Accrual Basis of Accounting) (Unaudited)

	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
REVENUES										
Taxes, Related Penalties and Interest										
Property Taxes	068,010	\$ 28,417,535 \$	30,289,277	\$ 30,227,452 \$		\$ 31,911,858 \$	35,398,064 \$	39,187,019 \$		
Wage Taxes	41,030,254	43,801,665	51,536,049	47,836,558	49,791,625	51,845,669	54,146,338	51,732,408	55,815,188	56,558,250
Net Profit	3,240,693	3,546,455	3,541,769	4,093,904	4,599,819	4,059,847	4,693,460	4,818,119	5,040,088	5,439,220
Franchise	2,431,540	2,689,238	2,841,710	2,044,715	1,814,216	2,006,557	1,775,266	1,771,473	1,716,982	1,863,137
Real Estate Transfer		6,021,220	5,663,155	5,940,697	4,978,122	2,668,996	1,883,389	1,561,633	2,971,602	2,999,468
Head Taxes		2,433,334	2,239,433	2,154,655	2,420,998	2,787,027	3,178,931	3,665,320	3,662,183	3,538,656
Lodging & Natural Gas		3,292,262	495,389	1,303,322	1,227,140	1,306,744	1,161,077	1,244,958	1,106,677	1,040,162
Intergovernmental		25,839,008	52,478,305	40,398,789	31,908,829	31,977,973	35,914,336	34,753,438	34,272,415	32,911,841
Licenses and Permits	2,479,805	4,174,056	4,395,440	4,597,081	4,380,848	4,382,137	4,489,246	3,987,861	4,843,537	4,573,516
Fines and Forfeitures		2,818,007	3,705,122	4,512,276	5,422,146	6,395,262	7,583,731	8,698,896	9,484,531	7,096,186
Charges for Services	5,125,897	4,561,492	4,865,271	4,512,407	6,241,932	4,610,583	5,035,301	5,958,581	7,495,032	5,865,902
Investment Earnings Other	2,857,460 1,333,567	3,113,915 1,303,121	5,268,048	6,523,991	3,471,478	1,162,296	1,708,886	1,287,448	494,437	1,049,413
Total Revenues	118,010,224	132,011,308	167,318,968	154,145,847	146,760,824	145,114,949	156,968,025	158,667,154	165,916,551	161,116,828
EXPENDITURES										
General Government	13,439,612	14,639,238	18,009,115	20,628,512	21,429,638	25,436,843	25,033,199	31,650,965	34,037,673	26,751,489
Commerce	1,810,417	1,236,442	1,746,783	1,613,148	6,892,580	9,324,722	7,711,248		•	
Real Estate and Housing	7,935,627	8,863,045	7,157,916	6,567,453	7,356,072	8,137,793	11,099,966	9,543,270	10,253,569	4,909,695
Public Works	11,570,411	14,065,151	12,490,776	15,202,695	17,531,847	18,488,759	18,883,832	18,619,338	18,629,588	18,596,378
Parks and Recreation	6,390,136	7,449,084	7,164,413	9,228,449	10,113,079	9,133,636	9,636,781	8,452,461	8,607,042	8,145,406
Public Safety	50,891,648	64,731,825	65,640,898	74,677,708	74,091,861	84,168,848	82,336,748	79,671,627	80,231,287	85,840,469
Debt Service:										
Principal		9,574,847	11,490,624	11,649,630	12,490,844	10,134,948	6,477,638	2,775,559	5,615,432	7,177,478
Interest	5,502,554	4,611,213	4,818,692	6,173,566	5,059,028	5,352,913	5,002,246	5,403,006	5,315,850	5,071,563
Capital Outlay - Capital Projects		9,430,000	13,300,77	29,700,000	7,110,040	4,049,033	1,007,100,1	2,021,933	1,190,230	9, 12, 10
Total Expenditures	113,865,290	134,666,533	148,485,994	175,524,161	162,074,989	174,828,315	173,789,362	158,138,179	169,888,699	165,613,688
Excess (Deficiency) of Revenues										
Over (Under) Expenditures	4,144,934	(2,655,225)	18,832,974	(21,378,314)	(15,314,165)	(29,713,366)	(16,821,337)	528,975	(3,972,148)	(4,496,860)
OTHER FINANCING SOURCES (USES) Proceeds from Sales of Capital Assets	2,054,060	1,813,433	1,579,114	10,002,069	500,000	200,000	110,976	3,566,586	٠	٠
Bond Anticipation Notes	4,500,000	1,350,000	•	•	•		•	•	i	•
bond Antidpation Note Repayment Ronds Issued		(4,500,000)	34 155 000	27 356 540	34 100 000	3 882 000	35 598 915	799 014	33 404 051	16 853 656
Premium on Debt Issued	•	777,555	1,365,925	883,112	1,061,991	-	3,042,569		686,181	3,604,591
Payment to Refunded Bond Escrow Agent	•	(17,191,175)	•	(27,893,746)	(13,692,378)	•	(31,529,965)	•	(12,012,682)	(20,275,357)
Transfers In Transfers Out	3,051,615 (2,051,615)		645,992 (645,992)	8,859,255 (13,859,255)	1,666,236 (1,666,236)	21,795,110 (21,795,110)	1,497,943 (1,497,943)	1,549,497 (1,549,497)	6,500,356 (6,500,356)	676,363 (969,899)
Total Other Financing Sources (Uses)		3.561.008	37,100.039	5.347.975	21.969.613	4.382.000	7,222,495	4.365.600	22.077.550	(110.646)
Net Change in Fund Balances	11,698,994	905,783	55,933,013	(16,030,339)	6,655,448	(25,331,366)	(9,598,842)	4,894,575	18,105,402	(4,607,506)
Prior Period Adjustments			2,556,183		•					
Net Change in Fund Balances	\$ 11,698,994	\$ 905,783	\$ 58,489,196	\$ (16,030,339)	\$ 6,655,448	\$ (25,331,366) \$	(9,598,842) \$	4,894,575	\$ 18,105,402 \$	(4,607,506)
Debt Service as a Percentage										
of Noncapital Expenditures	13.34%	11.33%	12.69%	12.23%	11.33%	9.10%	6.91%	5.24%	6.72%	7.83%

Notes Within expenditures of 2003 to 2008, departments have been reclassified to their current categories for comparative purposes.

For 2011, \$3,566,586 has been reclassified from capital outlays to General Government Services as these assets were not retained by the City.

Table V

# ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS (Unaudited)

Total Direct	Tax	Rate	\$ 1.7670	1.7670	1.7670	1.6064	1.3969	1.3969	1.3969	1.3969	1.3067	1.3067
Total Taxable	Assessed	Value	\$ 2,164,668,210	2,470,181,036	2,300,685,805	2,209,894,111	2,375,995,952	2,360,613,845	2,325,550,660	2,293,584,532	2,303,150,208	2,099,767,177
Less:	Tax Exempt	Property	\$ 1,418,575,450	1,405,372,460	1,472,485,271	1,478,226,550	1,422,057,150	1,403,978,865	1,414,647,350	1,406,173,892	1,409,994,116	1,408,520,233
roperty		Other	98,100,900 \$ 262,138,400	263,908,000	227,704,830	227,199,700	227,199,692	236,342,000	237,787,300	239,301,300	272,381,300	55,157,325
Personal Property	Public	Utilities	98,100,900	118,312,800	118,312,800	112,165,100	110,443,800	123,900,000	125,594,500	137,639,800	137,516,600	137,476,200
Real Property	Commercial /	Industrial	\$ 1,025,801,750 \$ 2,459,341,010 \$	2,469,541,410	2,400,906,910	2,285,784,000	2,394,501,500	2,406,394,910	2,390,860,410	2,336,804,824	2,336,804,824	2,351,743,885
Real Pr	Residential	Property	\$ 1,025,801,750	1,023,791,286	1,026,246,536	1,062,971,861	1,065,908,110	997,955,800	985,955,800	986,012,500	966,441,600	963,910,000
Fiscal Year	Ended	June 30	2013	2012	2011	2010	2009	2008	2007	2006	2005	2004

Source: New Castle County Board of Taxable Assessment

Property in the city is assessed at ESTIMATED actual value; therefore, the assessed values are equal to actual value. Notes:

<sup>1</sup> Tax rate per \$100 of assessed value.

Table VI

#### DIRECT AND OVERLAPPING PROPERTY TAX RATES (per \$100 of Assessed Value) LAST TEN FISCAL YEARS (Unaudited)

	City	of Wilming	ton	Nev	v Castle Co	unty	School I	Districts	Total	Total
Fiscal Year	Operating Millage	Debt Service Millage	Total City Millage	Operating Millage	Debt Service Millage	Total County Millage	Operating Millage	Debt Service Millage	School District Millage	Direct & Overlapping Rates
2013	\$1.6470	\$ 0.1200	\$ 1.7670	\$ 0.0219	\$ 0.0024	\$ 0.0244	\$ 1.6620	\$ -	\$ 1.6320	\$ 3.4234
2012	1.6470	0.1200	1.7670	0.0219	0.0024	0.0244	1.6620	-	1.6620	3.4534
2011	1.6770	0.0900	1.7670	0.2192	0.0244	0.2436	1.6870	-	1.6870	3.6976
2010	1.4964	0.1100	1.6064	0.1754	0.0195	0.1949	1.6740	-	1.6740	2.8883
2009	1.2969	0.1000	1.3969	0.1754	0.0195	0.1949	1.0870	-	1.6240	3.2158
2008	1.2969	0.1000	1.3969	0.1793	0.0156	0.1949	1.0870	-	1.4830	3.0748
2007	1.2969	0.1000	1.3969	0.1559	0.0100	0.1659	1.0870	-	1.3310	2.8938
2006	1.2267	0.0800	1.3067	0.1485	0.0095	0.1580	1.0870	-	1.2270	2.6917
2005	1.2267	0.0800	1.3067	0.1501	0.0079	0.1580	1.0870	-	1.1360	2.6007
2004	1.2167	0.0900	1.3067	0.1501	0.0079	0.1580	1.0870	-	1.0820	2.5467

Sources: City of Wilmington, Revenue Division

Notes: The city's basic property tax rate may be increased by majority vote of the thirteen City Council members.

Real property was taxed at 100% of the assessed value of the property.

Overlapping rates are those of State, Local and County governments that apply to property owners

within the City of Wilmington.

Table VII

#### PRINCIPAL PROPERTY TAXPAYERS CURRENT FISCAL YEAR AND NINE YEARS AGC

(Unaudited)

			2004				2013	
Taxpayer	_	Taxable Assessed Value	Rank	Percentage of Total Assessed Value		Taxable Assessed Value	Rank	Percentage of Total Assessed Value
BPG Office Partners and	•				•			0.040/
and Related Entities	\$	-		-	\$	90,000,000	1	2.34%
Chase Bank	\$	-		-	\$	63,700,000	2	1.66%
E.I. Du Pont Nemours & Company		61,411,800	4	2.46%		58,500,000	3	1.52%
Bracebridge Corp		-		-		54,250,000	4	1.41%
M & T Bank		-		-		52,300,000	5	1.36%
D C L Leasing Partners LPL		<del>-</del>	_	<u>-</u>		41,000,000	6	1.07%
Delmarva Power		75,571,700	2	3.03%		36,900,000	7	0.96%
1201 Market Street LLC		51,775,000	6	2.08%		35,000,000	8	0.91%
Calpine Mid-Atlantic		-		-		32,300,000	9	0.84%
HUB Properties Trust		36,039,800	8	1.45%		31,100,000	10	0.81%
Rodney Square Investors LP		27,054,360	10	1.09%		29,300,000	11	0.76%
MBNA		91,247,900	1	3.66%		-		-
Tatten Partners		27,608,600	9	1.11%		-		-
Barrow Street Hen Partnerships		-		-		-		-
Verizon		49,610,500	7	1.99%		-		-
Hercules Inc		58,084,300	5	2.33%		-		-
Brandywine Partners		-		-		-		-
and Related Entities		63,707,500	3	<u>2.56</u> %		-		
Totals	\$	542,111,460		<u>21.76</u> %	\$	524,350,000		<u>13.64</u> %

Source: City of Wilmington, Revenue Division

**Table VIII** 

#### PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

(Unaudited)

	Total	Collected w	vithin the	Col	lections	Tota	al
	Tax Levy <sup>1</sup>	Fiscal Yea	r of Levy		in	Collections	s to Date
Fiscal	for		Percentage		sequent		Percentage
Year	Fiscal Year	Amount	of Levy		<u>rears</u>	Amount	of Levy
2013	\$ 38,259,246	\$ 37,731,960	98.6%	\$	28,896	\$ 37,760,856	98.7%
2012	39,745,263	38,702,002	97.4%		n/a	38,702,002	97.4%
2011	38,895,688	38,125,142	98.0%		197,494	38,322,636	98.5%
2010	35,194,544	34,274,358	97.4%		735,955	35,010,313	99.5%
2009	30,584,384	29,860,037	97.6%		612,904	30,472,941	99.6%
2008	30,655,108	29,066,946	94.8%	1	,491,236	30,558,182	99.7%
2007	30,077,143	28,873,327	96.0%	1	,173,881	30,047,208	99.9%
2006	29,795,315	28,611,393	96.0%	1	,172,459	29,783,852	100.0%
2005	29,766,510	26,965,293	90.6%		862,418	27,827,711	93.5%
2004	28,086,411	27,480,668	97.8%		311,805	27,792,473	99.0%

**Source:** City of Wilmington, Finance Department

**Note:** <sup>1</sup> For presentation purposes, the City considers Tax Levy to be the taxes levied during the normal tax year and excludes adjustments to prior year taxes.

**Table IX** 

#### RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

(Unaudited)

Government	al /	Activities	Business-Ty	pe .	Activities			Percentage	
General Obligation		Capital	General Obligation		Capital		Total Primary	of Personal	Per
Bonds		Leases	Bonds		Leases		Government	Income	Capita <sup>1</sup>
\$ 131,313,797	\$	7,826,042	\$ 177,282,263	\$	-	\$	316,424,115	17.34%	4,438
138,515,466		5,563,191	154,748,260		-		298,828,929	16.03%	4,103
121,026,852		5,622,812	141,934,292		-		268,585,967	15.48%	3,791
123,300,093		4,617,605	135,126,708		351,043		263,397,459	14.96%	3,718
122,296,222		1,203,743	128,412,490		1,470,834		253,385,298	15.70%	3,568
128,955,298		2,067,918	130,553,017		2,893,623		264,471,864	15.20%	3,715
119,616,161		2,897,922	93,391,609		4,247,003		220,154,702	11.85%	3,084
131,113,471		3,930,893	88,539,446		5,549,470		229,135,286	12.57%	3,201
104,768,155		2,408,836	52,020,464		4,977,886		164,177,346	9.95%	2,287
108,436,971		2,777,856	55,763,675		2,195,627		169,176,133	7.78%	2,351
	General Obligation Bonds \$ 131,313,797 138,515,466 121,026,852 123,300,093 122,296,222 128,955,298 119,616,161 131,113,471 104,768,155	General Obligation Bonds \$ 131,313,797 138,515,466 121,026,852 123,300,093 122,296,222 128,955,298 119,616,161 131,113,471 104,768,155	Obligation Bonds         Capital Leases           \$ 131,313,797         \$ 7,826,042           138,515,466         5,563,191           121,026,852         5,622,812           123,300,093         4,617,605           122,296,222         1,203,743           128,955,298         2,067,918           119,616,161         2,897,922           131,113,471         3,930,893           104,768,155         2,408,836	General Obligation Bonds         Capital Leases         General Obligation Bonds           \$ 131,313,797         \$ 7,826,042         \$ 177,282,263           138,515,466         5,563,191         154,748,260           121,026,852         5,622,812         141,934,292           123,300,093         4,617,605         135,126,708           122,296,222         1,203,743         128,412,490           128,955,298         2,067,918         130,553,017           119,616,161         2,897,922         93,391,609           131,113,471         3,930,893         88,539,446           104,768,155         2,408,836         52,020,464	General Obligation         Capital Dobligation           Bonds         Leases         Bonds           \$ 131,313,797         \$ 7,826,042         \$ 177,282,263         \$ 138,515,466         5,563,191         154,748,260         \$ 121,026,852         5,622,812         141,934,292         123,300,093         4,617,605         135,126,708         122,296,222         1,203,743         128,412,490         128,955,298         2,067,918         130,553,017         119,616,161         2,897,922         93,391,609         131,113,471         3,930,893         88,539,446         104,768,155         2,408,836         52,020,464	General Obligation         Capital Leases         General Obligation         Capital Leases           \$ 131,313,797         \$ 7,826,042         \$ 177,282,263         \$ - 138,515,466         5,563,191         154,748,260         - 121,026,852         5,622,812         141,934,292         - 123,300,093         4,617,605         135,126,708         351,043         122,296,222         1,203,743         128,412,490         1,470,834         128,955,298         2,067,918         130,553,017         2,893,623         119,616,161         2,897,922         93,391,609         4,247,003         131,113,471         3,930,893         88,539,446         5,549,470         104,768,155         2,408,836         52,020,464         4,977,886	General Obligation         Capital Leases         Bonds         Leases         Bonds         Leases         Capital Leases         Capit	General Obligation         Capital Leases         General Obligation         Capital Primary           Bonds         Leases         Bonds         Leases         Government           \$ 131,313,797         \$ 7,826,042         \$ 177,282,263         \$ -         \$ 316,424,115           138,515,466         5,563,191         154,748,260         -         298,828,929           121,026,852         5,622,812         141,934,292         -         268,585,967           123,300,093         4,617,605         135,126,708         351,043         263,397,459           122,296,222         1,203,743         128,412,490         1,470,834         253,385,298           128,955,298         2,067,918         130,553,017         2,893,623         264,471,864           119,616,161         2,897,922         93,391,609         4,247,003         220,154,702           131,113,471         3,930,893         88,539,446         5,549,470         229,135,286           104,768,155         2,408,836         52,020,464         4,977,886         164,177,346	General Obligation         Capital Leases         General Obligation         Capital Leases         Total Primary         Of Personal Income           \$ 131,313,797         \$ 7,826,042         \$ 177,282,263         \$ -         \$ 316,424,115         17.34%           \$ 138,515,466         5,563,191         154,748,260         -         298,828,929         16.03%           \$ 121,026,852         5,622,812         141,934,292         -         268,585,967         15.48%           \$ 123,300,093         4,617,605         135,126,708         351,043         263,397,459         14.96%           \$ 122,296,222         1,203,743         128,412,490         1,470,834         253,385,298         15.70%           \$ 128,955,298         2,067,918         130,553,017         2,893,623         264,471,864         15.20%           \$ 119,616,161         2,897,922         93,391,609         4,247,003         220,154,702         11.85%           \$ 131,113,471         3,930,893         88,539,446         5,549,470         229,135,286         12.57%           \$ 104,768,155         2,408,836         52,020,464         4,977,886         164,177,346         9.95%

**Source:** City of Wilmington, Treasurer's Office State of Delaware, Department of Labor

**Notes:** Details regarding the City's outstanding debt can be found in the notes to the financial statements.

This ratio uses population data from the prior calendar year.

Numbers for prior years revised due to releases of updated data by the United States Census Bureau. 2011 general obligation bonds restated due to an inclusion of a new blended component unit.

<sup>&</sup>lt;sup>1</sup> See Table XIII on page 120 for population data.

Table X

#### RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

(Unaudited)

Fiscal Year	General Obligation Bonds	Percentage of Actual Taxable Value of Property <sup>1</sup>	С	Per apita <sup>2</sup>
	 _			
2013	\$ 308,596,060	14.26%	\$	4,329
2012	293,263,726	11.62%		4,025
2011	262,961,144	11.43%		3,711
2010	258,426,801	11.69%		3,648
2009	250,708,712	10.55%		3,530
2008	259,508,315	10.99%		3,646
2007	213,007,770	9.16%		2,984
2006	219,652,917	9.58%		3,068
2005	156,788,619	6.81%		2,185
2004	164,200,646	7.82%		2,282

**Source:** City of Wilmington, Treasurer's Office

Note:

See Table V on page 112 for Actual Taxable Value of Property data.

See Table XIII on page 120 for population data. Numbers for prior years revised due to releases of the updated data by the United States Census Bureau.

**Table XI** 

#### DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF JUNE 30, 2013 (Unaudited)

Government Unit	Debt Outstanding	Estimated Percentage Applicable	Estimated Share of Overlapping Debt
New Castle County Debt Various School Districts	\$ 402,680,000 415,245,361	15% 16%	\$ 61,610,040 64,778,276
Subtotal - Overlapping Debt			126,388,316
City of Wilmington Direct Debt	139,139,839	100%	139,139,839
Totals			\$ 265,528,155

**Sources:** New Castle County Finance Department

State of Delaware, Treasurer's Office

**Note:** The Estimated Percentage Applicable is based on the

real estate assessable base estimated to be within City boundaries.

Table XII

## CITY OF WILMINGTON LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS (Unaudited)

I	2004	2005	200	90	2007	2008	2009	2010	2011	2012	2013
Operating Budget \$	88,029,760	\$ 88,029,760 \$ 92,182,803 \$ 104,480,969	03 \$ 104,4		120,349,099	\$ 120,349,099 \$ 132,211,249 \$ 157,594,361 \$ 147,521,170 \$ 143,952,638 \$ 140,363,055 \$ 145,043,428	\$ 157,594,361	\$ 147,521,170	\$ 143,952,638	\$ 140,363,055	\$ 145,043,428
Debt Service Limit	15,405,208	16,131,991		18,284,170	21,061,092	23,136,969	27,579,013	25,816,205	25,191,712	24,563,535	25,382,600
Total Net Debt Service Applicable to Limit	8,310,947	8,720,315		9,076,566	11,921,182	11,772,993	11,713,497	11,479,884	8,178,565	10,931,282	12,249,041
Legal Debt Service Margin	7,094,261	\$ 7,094,261 \$ 7,411,676 \$		9,207,604 \$	9,139,910	\$ 11,363,976	\$ 15,865,516	\$ 14,336,321	\$ 15,865,516 \$ 14,336,321 \$ 17,013,147 \$ 13,632,253		\$ 13,133,559
Total Net Debt Service Applicable to the Limit as a Percentage of Debt Limit	54.00%	6 54.00%		20.00%	27.00%	51.00%	42.00%	44.00%	32.00%	45.00%	48.00%

The City is limited to the issuance of general obligation debt provided that the payments of principal and interest in the fiscal year do not exceed 17.5% of the annual operating budget of that fiscal year. The limitation excludes amounts issued for Water and Sewer purposes.

Note:

Table XIII

Modian

#### DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN CALENDAR YEARS (Unaudited)

Calendar Year	Population	Personal Income	r Capita ncome	Employment	Unemployment Rate	Median Age	_ H	Median Household Effective Buying Income
2013	71,292	\$ 1,824,362,280	\$ 25,590	27,985	11.2%	33.70	\$	39,019
2012	71,305	1,824,694,950	25,590	27,718	10.3%	34.40		37,352
2011	70,851	1,734,928,437	24,487	27,418	12.1%	34.90		38,325
2010	70,839	1,761,128,379	24,861	26,990	11.7%	34.00		32,884
2009	71,014	1,614,290,248	22,732	28,562	12.1%	35.60		34,381
2008	71,182	1,740,471,082	24,451	30,233	7.7%	37.80		39,154
2007	71,394	1,857,100,728	26,012	30,403	6.5%	37.90		37,149
2006	71,588	1,822,558,892	25,459	30,345	5.2%	37.70		36,069
2005	71,772	1,649,392,332	22,981	30,050	5.8%	31.90		35,116
2004	71,969	2,173,535,769	30,201	30,019	6.5%	33.70		31,499

Sources: Delaware Office of State Planning

United States Census Bureau

United State Department of Labor - Bureau of Labor Statistics

**Notes:** <sup>1</sup> Numbers for prior years revised due to releases of updated data by the United States Census Bureau and the United States Department of Labor.

Table XIV

#### PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

(Unaudited)

	Ca	lendar 2004		Ca	lendar 2013	
Taxpayer	Employees	Rank	Percentage of Total <sup>2</sup> Employment	Employees	Rank	Percentage of Total <sup>2</sup> Employment
State of Delaware	14,573	1	5.73%	13,000	1	4.62%
Christiana Care Health Services	7,300	4	2.87%	10,400	2	3.69%
E.I. Du Pont Nemours & Company	9,900	3	3.90%	8,100	3	2.88%
Bank of America (MBNA)	10,326	2	4.06%	7,100	4	2.52%
AstraZeneca, Inc.	4,500	6	1.77%	4,500	5	1.60%
Wal-Mart Stores, Inc.	3,068	9	1.21%	4,700	6	1.67%
University of Delaware	3,860	7	1.52%	4,000	7	1.42%
A. I. Dupont Institute	-	-	0.00%	2,821	8	1.00%
Christina School District	2,789	11	1.10%	2,300	9	0.82%
The Y of Delaware	1,700	• • •	0.67%	2,300	10	0.82%
Citibank Delaware	1,984	16	0.78%	2,000	11	0.71%
Red Clay School District	1,862	17	0.73%	1,750	12	0.62%
M&T Bank (Wilmington Trust Corp.)	2,289	14	0.90%	1,700	13	0.60%
Walgreen's, Inc (Happy Harry's)	1,397	24	0.55%	1,700	14	0.60%
Siemens	1,007	2-7	0.00%	1,630	15	0.58%
Delaware Park	_		0.00%	1,550	16	0.55%
Brandywine School District	1,355	25	0.53%	1,450	17	0.52%
Comcast	1,333	23	0.00%	1,450	18	0.52%
Delmarva Power/Pepco. (Connectiv)	1,482	22	0.58%	1,438	19	0.51%
Amtrak	1,402	22	0.00%	,	20	0.51%
Colonial School District	1,400	23	0.55%	1,400 1,271	21	0.45%
	1,400	23	0.55%	,	22	0.45%
New Castle County Government	4 500			1,250		
St. Francis Hospital	1,500		0.59%	1,200	23	0.43%
ING Direct	- 0000	_	0.00%	1,122	24	0.40%
Total County/Municipal Government	6,800	5	2.68%	4.400	05	0.000/
PNC Financial Services Group	1,705	19	0.67%	1,100	25	0.39%
Bank One Card Services	2,800	10	1.10%	-		0.00%
U.S. Government	2,709	12	1.07%			
Nemours	2,566	13	1.01%			0.000/
DiamlerChrysler Corp.	2,235	15	0.88%	-		0.00%
General Motors Corp.	1,845	18	0.73%	-		0.00%
DuPont Merck Pharmaceuticals	1,900		0.75%	-		0.00%
Greenwood Trust Company	1,900		0.75%	-		0.00%
J.P. Morgan Bank	3,500	8	1.38%	-		0.00%
Acme Markets	1,700		0.67%	-		0.00%
Delaware National Guard	1,500	21	0.59%			
Sears, Roebuck & Co.	1,557	20	0.61%	-		0.00%
Bank of New York	1,400		<u>0.55</u> %			<u>0.00</u> %
Totals	105,402		<u>41.48</u> %	81,232		<u>28.86</u> %

Sources: City of Wilmington Department of Economic Development

City of Wilmington Annual Budget FY2014

**Note:** <sup>1</sup> Employment in the Wilmington Metropolitan area.

<sup>2</sup> Total employment in New Castle County.

Table XV

FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES

BY FUNCTION
LAST TEN FISCAL YEARS
(Unaudited)

Function	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
General Government										
Mayor's Office	45.00	45.00	46.00	61.00	00.09	00.09	00.09	29.00	58.00	57.00
City Council	25.00	29.00	29.00	29.00	29.00	29.00	29.00	29.00	28.00	27.00
Audit	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	4.00	4.00
Law	19.00	20.00	20.00	21.00	23.00	23.00	23.00	23.00	21.00	21.00
Finance	68.00	00.69	00'29	00.09	68.00	70.00	75.00	97.00	93.00	90.00
Human Resources	21.00	21.00	21.00	22.00	22.00	23.00	23.00	23.00	22.00	22.00
Treasurer	00.9	00.9	7.00	7.00	7.00	7.00	7.00	7.00	00.9	0.00
Planning	10.00	10.00	11.00	11.00	12.00	12.00	12.00	12.00	11.00	11.00
Dool Estate and Housing	200	24.00	00.00	16.00	17.00	17.00	17.00	17.00	9	75.00
Neal Estate and Housing	20.12	00.12	20.00	0.00	80.2	00: /-	00.7	00.7	00.0	2.00
Parks and Recreation Public Safety	52.00	52.00	52.00	53.00	54.00	58.00	53.00	20.00	44.00	44.00
Police	368.00	377.00	386.00	407.00	429.00	431.00	416.00	402.00	390.00	382.00
Fire	176.00	176.00	176.00	177.00	177.00	180.00	172.00	172.00	177.00	177.00
License and Inspection	36.00	37.00	39.00	44.00	45.00	46.00	44.00	42.00	38.00	38.00
Public Works	212.00	212.00	212.00	228.00	231.00	235.00	229.00	229.00	226.00	226.00
Totals	1,064.00	1,080.00	1,091.00	1,141.00	1,179.00	1,196.00	1,165.00	1,167.00	1,134.00	1,120.00

City of Wilmington, Office of Management and Budget Sources:

Budgeted Positions at the end of the fiscal year. Note: Table XVI

## OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS (Unaudited)

2013	12,991	31,345	20,201	1,416	68,465	60,004	3,119		213,549	98,555	516	147	•		5,835	3,286		75.00	0	16,838
2012	16,051	28,449	18,932	1,677	71,229	58,708	3,419		211,263	114,201	230	177	24		6,541	069'9		72.35	000	20,904
2011	n/a n/a	n/a	18,448	1,589	83,149	25,318	4,077		235,608	112,850	438	230	726		6,541	069'9		72.35	700	30,331
2010	11,737	56,072	17,659	1,862	70,030	32,948	4,225		192,159	229,590	469	141	726		6,154	4,705		85.03	1	73,527
2009	n/a n/a	n/a	16,976	1,802	79,262	n/a	4,330		325,381	120,631	354	169	n/a		6,720	5,069		69.32	1	73,727
2008	6,155	261,462	15,584	614	87,327	n/a	2,848		294,708	71,928	443	126	n/a		6,830	5,419		71.60	1	37,837
2007	9,534	114,000	16,596	1,710	72,990	n/a	4,250		252,706	77,092	911	474	n/a		6,877	5,933		82.43	0	42,500
2006	10,230 n/a	n/a	15,124	778	68,719	n/a	n/a		231,189	n/a	329	352	n/a		7,201	6,032		78.48	30	41,689
2005	13,456	n/a	15,902	1,121	52,708	n/a	n/a		207,599	332,509	268	1,075	n/a		7,918	6,925		81.56	70	42,897
2004	12,473	n/a	15,301	710	54,081	n/a	n/a		215,180	185,109	326	595	n/a		7,983	7,222		87.95		43,376
Function	Public Safety Physical Arrests/Charges Police Calls - Incident	Police Calls - Administrative	Fire/EMS Calls	Inspections	Parking Violations Issued	Redlight Tickets Issued	Building Permits Issued	Health and Welfare	Meals served-Summer	Meals served-Evening	Emergency Shelter	HOPWA (Housing) *	HPRP	Water	Water Production (millions of gallons)	Water Sold (millions of gallons)	Wastewater	Average Daily Sewage Treatment (Millions of gallons)	Landfill	Annual Ions of Kefuse

Various City of Wilmington Departments Sources: Notes:

Quantifiable and meaningful operating indicators are not available for all functions.

\* = Housing for Persons with AIDS

n/a = Not available

More accurate figures were used for the FY2011 Health and Welfare Meals served

Table XVII

CAPITAL ASSET STATISTICS BY FUNCTION LAST TEN FISCAL YEARS (Unaudited)

Function	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
Public Safety Police Patrol Units	6/2	6/0	o/2	2	251	230	790	7.77	241	233
Paramedic Units	უ რ -	უ რ -	უ <b>რ</b>	<u> </u>		) (2)				) (N
Fire Units	n/a	n/a	n/a	n/a	47	45	42	, 4	4 ,	42
Highways, Streets, and Bridges Roads & Streets (miles)	147	147	147	147	147	147	147	147	147	148
Health and Welfare Buses	2	2	2	2	8	2	2	7	2	2
Water Production Capacity (millions of gallons per day)	40	40	40	40	40	40	40	40	40	40
Wastewater Watewater Treatment Capacity (millions of gallons per day)	105	105	105	105	105	105	105	105	105	105

Various City of Wilmington departments. Sources:

Quantifiable and meaningful capital asset indicators are not available for all functions. Note:

Public Safety Police Patrol Units report the units in active duty use.

n/a = Not available Public Safety Police Patrol Units and Fire Units figures prior to FY2008 are marked as n/a due to the unreliability of previously reported figures.

