

2024 ANNUAL ACTION PLAN DRAFT



DEPARTMENT OF REAL ESTATE AND HOUSING
800 N. French Street, 7th Floor, Wilmington, DE 19801

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Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

One of the requirements for receiving federal funds through the U.S. Department of Housing and Urban Development (HUD) is the development of a five-year Consolidated Plan for Housing and Community Development (CP) to provide policy direction for the next five years of funding decisions. The County prepared a new Five-Year Consolidated Plan for FY 2020-2024. The Consolidated Plan is the basis for allocation priorities and actions for Federal Fiscal Year (FFY) 2024. The City designates this year as CFY (City Fiscal Year) 2025. The year runs from July 1, 2024, to June 30, 2025.

Annually, the City of Wilmington develops its Action Plan to describe the planned investment of federal resources to implement specific activities related to the goals and priorities of the Consolidated Plan. The Consolidated Plan (Con Plan) is mandated by federal law and regulations promulgated by the U.S. Department of Housing and Urban Development (HUD) in order for the City to receive federal funding for affordable housing and community development initiatives benefitting primarily low- and moderate-income persons.

The purpose of the plan is to:

- To provide decent housing by preserving the affordable housing stock, increasing the availability of affordable housing, reducing discriminatory barriers, increasing the supply of supportive housing for those with special needs, and transitioning homeless persons and families into housing.
- To provide a suitable living environment through safer, more livable and accessible neighborhoods, greater integration of low- and moderate-income residents throughout the City, increased housing opportunities, and reinvestment in aging neighborhoods.
- To expand economic opportunities through job creation, homeownership opportunities, façade improvement, development activities that promote long-term community viability and the empowerment of low- and moderate-income persons to achieve self-sufficiency.

The City of Wilmington anticipates receiving the following grant amounts in fiscal year 2024:

- CDBG: \$2,250,876
- HOME: \$623,687
- ESG: \$193,282
- HOPWA: \$955,916

In addition, the City anticipates receiving Program Income from CDBG and HOME in the amounts of \$300,000 for CDBG and \$100,000 for HOME.

2. Summarize the objectives and outcomes identified in the Plan

As assessed in the 2020-2024 Consolidated Plan, housing needs among residents of the City of Wilmington were determined by analyzing housing problems by income level, tenure, and households with special needs. For the Con Plan, sources included the Comprehensive Housing Affordability Strategy (CHAS) dataset, which is based on the 2011-2015 American Community Survey Five-Year Estimates. This source analyzes households with one or more housing problems (overcrowding, lacking adequate kitchen or plumbing facilities), and households experiencing cost burden and severe cost burden.

The most significant housing issue identified was cost burden, defined as spending between 30-50% of household income on housing costs such as mortgage and rent payments, and severe cost-burden, defined as households spending more than 50% of their income on housing costs. According to CHAS data, 39.2% of households in the City are cost burdened, particularly households with incomes between 30-80% AMI. An even higher proportion of Wilmington households are severely cost-burdened, consisting 20.8% of households, particularly households with incomes between 0-50% AMI.

To address the identified housing needs, the City has established the following goals and outcomes to be achieved through the investment of its CDBG, HOPWA, ESG and HOME resources in FY24:

Goal Name	Goal Outcome Indicator
Improve quality of existing housing stock	Rental Units Rehabilitated: 11 housing units Homeowner Housing Rehabilitated: 80 housing units
Increase supply of existing housing stock	Rental Units Constructed: 130 housing units
Improve public infrastructure	Public Facility or Infrastructure other than Low/Moderate Income Housing Benefit: 2,905 persons
Housing/services to the homeless and near homeless	Public Services activities for Low/Moderate Income Housing Benefit: 3,000 households Tenant-based rental assistance/Rapid Rehousing: 115 households Homeless Person Overnight Shelter: 912 persons Homelessness Prevention: 265 persons
Housing/services to the HIV/AIDS population	Tenant-Based Rental Assistance/Rapid Rehousing: 66 households HIV/AIDS Housing Operations: 16 households housing units
Activities for eligible youth and Families	Public Service activities other than Low/Moderate Income Housing Benefit: 349 persons
Provide housing/services to other special needs population	Public Service activities other than Low/Moderate Income Housing Benefit: 1,001 persons

3. Evaluation of past performance

The summary of past performance reported below was taken from the City’s most recently completed Consolidated Annual Plan Evaluation Report completed for fiscal year 2022 and submitted to HUD.

Goal Name	Goal Outcome Indicator
Activities for eligible youth and families	Public service activities other than Low/Moderate Income Housing Benefit: 3,459 persons assisted
Housing/services to the HIV/AIDS population	HIV/AIDS Housing Operations: 230
Housing/services to the homeless and near-homeless	<ul style="list-style-type: none"> • Public service activities other than Low/Moderate Income Housing Benefit: 2,917 persons assisted • Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 4,159 • Homeless Person Overnight Shelter: 3,070 persons assisted • Homelessness Prevention: 932 households assisted • Tenant Based Rental Assistance: 158 households
Improve quality of existing housing stock	Public service activities other than Low/Moderate Income Housing Benefit: 17 persons assisted Homeowner Housing Rehabilitated: 27 homes
Planning/Administration	Other: 1 unit

4. Summary of Citizen Participation Process and consultation process

Public Needs Hearing – Two public needs hearings were held. The first was held on January 18, 2024, at 10 AM in Council Chambers, located on the first floor of the Louis L. Redding City/County Building, 800 North French Street, Wilmington, DE 19801. A second virtual meeting was held virtually via Zoom on January 18, 2024, at 6 PM. Both hearings served to educate residents and organizations about the CDBG programs and obtain input on housing and community development needs.

Public Comment Period – A draft of the Annual Plan for FFY 2024 was placed on public display for 30 days beginning May 1 through May 30, 2024.

Public Hearing – The City held a public hearing on May 9, 2024, at 12:00 PM in Council Chambers, located on the first floor of the Louis L. Redding City/County Building, 800 North

French Street, Wilmington, DE 19801, to obtain final comments on the proposed use of funds for FFY 2024.

5. Summary of public comments

The following comments were expressed by meeting attendees:

First public hearing:

- Concern on how to utilize ESG and CDBG funds specifically for homeless shelters.
- A question regarding the application process, specifically on providing invoicing in proposals. This is not required until an award letter, executed contract, and purchase order are carried out.
- The eligibility status of renovations as an ESG activity, which is clarified by the fact that City of Wilmington policy does not award ESG funds for renovation activities and instead focuses on utilizing CDBG funds for shelter renovations.
- Clarification on HOPWA regarding that funding is provided in one-year increments but grant subrecipients have two years to use awarded funds.

6. Summary of comments or views not accepted and the reasons for not accepting them

Comments and views related to the content of the AAP were accepted.

7. Summary

In summary, the Annual Action Plan has been developed with community input and reflects the needs of the City.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	WILMINGTON	Department of Real Estate and Housing
HOPWA Administrator	WILMINGTON	Department of Real Estate and Housing
HOME Administrator	WILMINGTON	Department of Real Estate and Housing
ESG Administrator	WILMINGTON	Department of Real Estate and Housing

Table 1 – Responsible Agencies

Consolidated Plan Public Contact Information

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AP-10 Consultation – 91.100, 91.200(b), 91.215(I)

1. Introduction

The City of Wilmington developed an outreach effort to maximize input from a large cross-section of stakeholders. The outreach effort included stakeholder meetings, public hearings, and published meeting notices. Individual agencies were contacted to update information on a year-to-year basis.

The City held two public needs meetings on January 18, 2024 and a second public meeting on May 9, 2024. Participants included affordable housing providers, neighborhood organizations, homeless and social service providers, and city staff members.

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

The City of Wilmington encourages public communication and agency consultation to demonstrate its commitment to identifying priority needs and engaging the participation of citizens, public agencies, and nonprofit organizations in a positive and collaborative manner. A list of stakeholders and affordable housing providers was developed and included public agencies and private nonprofit organizations whose missions include the provision of affordable housing and human services to low- and moderate-income households and persons. For the 5 Year Con Plan, these stakeholders were invited to participate in group interviews. Individual agencies were contacted to update information on a year-to-year basis.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The Delaware Continuum of Care and Delaware HIV Consortium both have interagency agreements with the City of Wilmington to manage a select amount of federal entitlement activities supported by ESG and HOPWA, respectively. Close cooperation exists between the City, the CoC, the HIV Consortium, local nonprofit agencies, homeless service providers, and regional organizations to enhance coordination.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

Service providers that work with persons experiencing homelessness participated in stakeholder meetings as described above. As mentioned previously, The Delaware Continuum of Care has an interagency agreement with the City of Wilmington to manage a select amount of federal entitlement activities supported by ESG. Homeless services funded by CDBG dollars follow the priorities and review process set by the Delaware CoC when evaluating CoC funding from HUD.

2. Describe Agencies, groups, organizations, and others who participated in the process and describe the jurisdiction’s consultations with housing, social service agencies and other entities

1	Agency/Group/Organization	New Castle County Department of Community Services
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Other government - County
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Non-Homeless Special Needs Anti-poverty Strategy Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	New Castle County and the City collaborate on a number of activities, including the Lead Reduction Program funded through Healthy Homes Program, the HOME program and homelessness.
2	Agency/Group/Organization	Habitat for Humanity of New Castle County
	Agency/Group/Organization Type	Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Attended public hearing and made application for HOME funds. This agency provides services to city residents by development of affordable housing.

3	Agency/Group/Organization	THE SALVATION ARMY
	Agency/Group/Organization Type	Services-Elderly Persons Services-homeless Services-Education
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Attended public hearing and submitted a HOME application.
4	Agency/Group/Organization	CATHOLIC CHARITIES
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Attended public hearing and submitted a request for funding to address homelessness.
5	Agency/Group/Organization	Family Promise of Northern New Castle County
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Families with children Homelessness Strategy Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Attended public hearing and submitted a request for funding to address homelessness.
6	Agency/Group/Organization	Housing Alliance Delaware
	Agency/Group/Organization Type	Services-homeless Regional organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Housing Alliance Delaware is the statewide COC. They participated in the public needs hearing and work closely with the city on issues related to homelessness. They are funded by CDBG and ESG funds.
7	Agency/Group/Organization	THE MINISTRY OF CARING, INC.

	Agency/Group/Organization Type	Services - Housing Services-Persons with HIV/AIDS Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Non-Homeless Special Needs Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Provides housing for homeless and Persons living with HIV and AIDS. HOPWA, ESG and CDBG funded.
8	Agency/Group/Organization	LUTHERAN COMMUNITY SERVICES
	Agency/Group/Organization Type	Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Attended public hearing, funded through CDBG.
9	Agency/Group/Organization	YWCA of Delaware, Inc.
	Agency/Group/Organization Type	Services - Housing Services-Victims of Domestic Violence Services-Education Services - Broadband Internet Service Providers
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The YWCA provides housing for homeless women and is funded through the City programs.
10	Agency/Group/Organization	Housing Opportunities of Northern Delaware HOND
	Agency/Group/Organization Type	Services - Housing Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis fair housing
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Attended public hearing, provides fair housing education and outreach.
11	Agency/Group/Organization	Wilmington Housing Authority

	Agency/Group/Organization Type	PHA Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	WHA and the City work closely together on a number of issues related to RAD, disposition, and community services.
12	Agency/Group/Organization	Delaware HIV Consortium
	Agency/Group/Organization Type	Services-Persons with HIV/AIDS Regional organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The DE HIV Consortium receives HOPWA funds to provide rent assistance and services to persons living with HIV and AIDS.
13	Agency/Group/Organization	West End Neighborhood House
	Agency/Group/Organization Type	Services – Education Services Employment
	What section of the Plan was addressed by Consultation?	Housing Needs Assessment Economic Development Anti-poverty Strategy
	How was the Agency/Group Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination	West End Neighborhood House serves the low income community and is a valuable partner in working to end poverty and educate the community.
14	Agency/Group/Organization	DE Center for Horticulture
	Agency/Group/Organization Type	Services - Employment
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Economic Development
	How was the Agency/Group Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination	DE Center for Horticulture provides job training and tree planting in the City of Wilmington. Representatives attended the public hearing.
15	Agency/Group/Organization	Christiana Cultural Arts

	Agency/Group/Organization Type	Services - youth
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy
	How was the Agency/Group Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination	CAC provides affordable arts, education, instruction, and career pathways for low income residents. They attended the public hearing.
16	Agency/Group/Organization	Ingleside Homes, Inc.
	Agency/Group/Organization Type	Housing Services – Housing Services – Elderly Persons
	What section of the Plan was addressed by Consultation?	Housing Needs Assessment Non-Homeless Special Needs
	How was the Agency/Group Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination	Ingleside Homes, Inc. is a partner with the city's rehabilitation program; providing assistance to elderly residents with housing rehabilitation and housing safety assessment. They attended the public hearing.
17	Agency/Group/Organization	STEHM
	Agency/Group/Organization Type	Services - Housing Services - Homeless Services - Victims of Domestic Violence
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs Assessment
	How was the Agency/Group Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination	STEHM offers a personalized, comprehensive case management program for women experiencing homelessness through long-term transitional housing and short-term emergency housing. Counseling and life skills training is offered in a safe, supportive environment to foster and sustain independent living. They attended the public hearing.
18	Agency/Group/Organization	Interfaith Community Housing of Delaware
	Agency/Group/Organization Type	Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Needs Assessment

	How was the Agency/Group Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination	Interfaith Community Housing of Delaware offers a set of services that educates and empowers residents to become more involved in their communities, to take charge of their finances, and to become more confident homeowners. They attended the public hearing.
19	Agency/Group/Organization	Central Baptist CDC
	Agency/Group/Organization Type	Services - Housing Services - Employment Non-Homeless Special Needs
	What section of the Plan was addressed by Consultation?	Housing Needs Assessment Anti-poverty Strategy
	How was the Agency/Group Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination	Central Baptist CDC empowers the local community through workforce development and employment training, a farm share program, and the construction and rehabilitation of homes for low- and moderate-income households. They attended the public hearing.
20	Agency/Group/Organization	REACH Riverside
	Agency/Group/Organization Type	Services - Housing Services - Employment Non-Homeless Special Needs
	What section of the Plan was addressed by Consultation?	Housing Needs Assessment
	How was the Agency/Group Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination	REACH Riverside is a Purpose Built Communities Network member serving to revitalize the Riverside neighborhood through the mixed-income housing, educational services, and community health services. They attended the public hearing.
20	Agency/Group/Organization	Christiana Cultural Arts Center
	Agency/Group/Organization Type	Services - Education Services - Youth
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-Poverty Strategy

	How was the Agency/Group Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination	CCAC provides affordable arts, education, instruction, career pathways, paid internships, gallery exhibitions, and live performances accessible to all in a welcoming environment. They attended the public hearing.
21	Agency/Group/Organization	Duffy's Hope
	Agency/Group/Organization Type	Services - Education Services - Homeless
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination	Duffy's Hope, Inc. provides intellectual, emotional and interpersonal growth opportunities for youth and their families through advocacy, education, mentoring and community outreach. Programs include transitional housing, after-school programs, and mentoring. They attended the public hearing.
22	Agency/Group/Organization	Delaware HIV Consortium
	Agency/Group/Organization Type	Services - Homeless Services - Health
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination	The Delaware HIV Consortium facilitates collaboration among its community partners and to ensure that quality, non-duplicative HIV treatment and prevention services are available throughout Delaware. They typically use HOPWA funding for rental assistance. They attended the public hearing.
23	Agency/Group/Organization	YMCA of Delaware
	Agency/Group/Organization Type	Services - Homeless Services - Housing Services - Youth
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs

	How was the Agency/Group Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination	The YMCA of Delaware provides a wide number of services to strengthen communities through youth development, healthy living, and social responsibility. In Wilmington, they have used HUD funding for supportive housing and teen engagement. They attended the public hearing.
24	Agency/Group/Organization	The Challenge Program
	Agency/Group/Organization Type	Services - Employment
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination	The Challenge Program provides on-the-job experience working on professional construction projects. They primarily rehabilitate low-income housing for local government and non-profit agencies. They attended the public hearing.
25	Agency/Group/Organization	Cecil County Health Department
	Agency/Group/Organization Type	Services - Health
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination	The Cecil County Health Department promotes, protects, and advances the health and wellness of the community. They utilize HOPWA to prevent homelessness for clients that are HIV positive or People With AIDS (PWAs) through TBRA, STRMU, and permanent housing placement. They attended the public hearing.
26	Agency/Group/Organization	Interfaith Community Housing of Delaware
	Agency/Group/Organization Type	Services - Housing
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination	Interfaith Community Housing of Delaware provides sustainable housing and homeownership services for low- and moderate-income households. They attended the public hearing.
27	Agency/Group/Organization	Pennrose
	Agency/Group/Organization Type	Services - Housing

	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination	Pennrose is a real estate developer recognized for mixed-income multifamily and mixed-use developments. They attended the public hearing.

Table 2 – Agencies, groups, organizations who participated

Identify any Agency Types not consulted and provide rationale for not consulting

All relevant entities were considered for consultation.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Housing Alliance of Delaware	The homelessness strategy was created with guidance from Housing Alliance Delaware.
Wilmington 2028 – Comprehensive Plan	City of Wilmington	The affordable housing and anti-poverty goals and strategies of both plans align.
Comprehensive Economic Development Strategy	Delaware Economic Development Office	Economic and workforce development strategies of both plans align.
State of Delaware All-Hazard Mitigation	Delaware Emergency Management Agency	Addressing impacts of natural hazards including flooding, hurricanes, and human created disasters.
Delaware Broadband Initiative	Delaware Department of Technology & Information	Addressing issues and disparities in broadband access.

Table 3 – Other local / regional / federal planning efforts

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

Public Needs Hearing – Two public needs hearings were held. The first was held on January 18, 2024, at 10 AM in Council Chambers, located on the first floor of the Louis L. Redding City/County Building, 800 North French Street, Wilmington, DE 19801. A second virtual meeting was held virtually via Zoom on January 18, 2024, at 6 PM. Both hearings served to educate residents and organizations about the CDBG, ESG, HOPWA and HOME programs and obtain input on housing and community development needs.

Public Comment Period – A draft of the Annual Plan for FFY2024 was placed on public display for 30 days beginning May 1st through May 30th, 2024.

Public Hearing – The City held a public hearing on May 9th, 2024, at 12:00 PM in Council Chambers, located on the first floor of the Louis L. Redding City/County Building, 800 North French Street, Wilmington, DE 19801, to obtain final comments on the proposed use of funds for FY 2024.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
1	Public Meeting	Non-targeted/ broad community	January 18, 2024, 10:00am - 13 attendees	Most comments received were regarding eligibility and subrecipient applications.	N/A	
2	Public Meeting	Non-targeted/ broad community	January 18, 2024, 6:00pm - 18 attendees	Most comments received were regarding eligibility and subrecipient applications.	N/A	
3	Public Meeting	Non-targeted/ broad community	May 9, 2024, 12:00pm	TBD	N/A	
4	Public Display Period	Non-targeted/ broad community	May 1 – 30, 2024	TBD	N/A	

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

Anticipated Resources: The following table shows the expected resources the City of Wilmington will receive in FFY 2024 and the anticipated program income. Resources will be updated once official allocations are announced.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 5				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	Public - federal	Acquisition Admin & Planning Econ Development Housing Public Improvements Public Services	\$2,250,876	\$300,000	\$700,000	\$3,250,876	\$ 0	Funds for housing and non-housing community development needs. This is the last year of the ConPlan.

Program	Source of Funds	Uses of Funds	Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Expected Amount Available Remainder of ConPlan \$	Narrative Description
HOME	Public - federal	Acquisition Homebuyer Asst. Homeowner Rehab. Rental New Constr. Rental Rehab. New Const. for Ownership TBRA	\$623,687	\$100,000	\$600,000	\$1,323,687	\$0	Funds for rehabilitation of rental and homeowner housing units and rehabilitation. This is the last year of the ConPlan.
ESG	Public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	\$193,282	\$0	\$0	\$193,282	\$0	Funds for homeless services including Centralized Intake, transitional housing/ Rapid Rehousing, emergency shelters, and in-house supportive services. This is the last year of the ConPlan.

Program	Source of Funds	Uses of Funds	Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Expected Amount Available Remainder of ConPlan \$	Narrative Description
HOPWA	Public - federal	Permanent housing in facilities Permanent housing placement STRMU Short term or transitional housing facilities Supportive services TBRA	\$955,916	\$0	\$0	\$955,916	\$0	Funds for housing services for people with HIV/AIDS, including financial assistance, case management, medical care, TBRA, and permanent supportive housing. This is the last year of the ConPlan.

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

There are no CDBG Matching funds requirements. Agencies are encouraged to use CDBG funds to leverage other funds to undertake projects of local significance.

HOME requires a matching fund contribution of 25% as outlined in 24 CFR 92.218. Although the City has a waiver of this requirement, the match is anticipated to be satisfied through interest foregone as a result of developers receiving: a land donation, below market rate loans and DSHA funding.

The Emergency Solutions Grant (ESG) program requires a 100% match which will also be met by the individual subgrantees who leverage ESG with private, state, and other federal program funds. The City also provides funding through CDBG to some of these programs and agencies including the CoC.

HOPWA does not require a match. However, like CDBG, agencies are encouraged to leverage other funds.

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Wilmington Housing Authority Property is part of the Riverside Development project. The City does not have any land or property resources that will be used for CDBG needs.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Increase supply of existing housing stock	2020	2024	Affordable Housing Public Housing	CDBG-eligible areas City-wide	Improve Access to Affordable Housing	HOME: \$977,986	Rental Units Constructed: 130 housing units
2	Improve the quality of existing housing stock	2020	2024	Affordable Housing	City-wide	Improve Access to Affordable Housing	CDBG: \$967,421 HOME: \$183,333	Rental Units Rehabilitated: 11 housing units Homeowner Housing Rehabilitated: 80 housing units
3	Improve public infrastructure	2020	2024	Non-Housing Community Development			CDBG: \$ \$1,203,780	Public Facility or Infrastructure other than Low/Moderate Income Housing Benefit: 2,905 persons

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
4	Housing/services to the homeless and near-homeless	2020	2024	Homeless	City-wide	Public Services	CDBG: \$229,500 ESG: \$178,786	Public Services activities for Low/Moderate Income Housing Benefit: 3,000 households Tenant-based rental assistance/Rapid Rehousing: 115 households Homeless Person Overnight Shelter: 912 persons Homelessness Prevention: 265 persons
5	Activities for eligible youth and families	2020	2024	Non-Housing Community Development		Public Services	CDBG: \$80,000	Public Service activities other than Low/Moderate Income Housing Benefit: 349 persons

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
6	Housing/services to the HIV/AIDS population	2020	2024	Homeless Non-Homeless Special Needs	City-wide	Improve Access to Affordable Housing	HOPWA: \$927,239	Tenant-Based Rental Assistance/Rapid Rehousing: 66 households HIV/AIDS Housing Operations: 16 households housing units
7	Provide housing/services to other special needs population	2020	2024	Non-Homeless Special Needs	City-wide	Services for Special Needs	CDBG: \$20,000	Public Service activities other than Low/Moderate Income Housing Benefit: 1,001 persons
8	Planning/Administration	2020	2024	Admin	City-wide	Planning/Administration	CDBG: \$450,175 HOME: \$62,368 HOPWA: \$14,496 ESG: \$28,677	Other: 1

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Improve quality of existing housing stock
	Goal Description	Extend the useful life of existing affordable housing through weatherization, repair, and rehabilitation programs.
2	Goal Name	Increase supply of existing housing stock
	Goal Description	Fund activities that expand the supply and improve the condition of housing affordable to lower income households, including new construction and leveraging other public and private resources such as Low-Income Housing Tax Credits to make housing more available to low- and moderate-income households.
3	Goal Name	Improve public infrastructure
	Goal Description	The City will use CDBG funds to make improvements to streets, sidewalks, storm water infrastructure, water and sewer infrastructure, and other public infrastructure over the next several years.
4	Goal Name	Provide housing/services to the homeless and near-homeless population
	Goal Description	The City will use CDBG and ESG funds to support shelter and housing operations. Acquisition, construction, or rehabilitation of temporary shelters and transitional housing for the homeless, including victims of domestic violence, veterans, disaster victims, families with children, unaccompanied youth, drug offenders, and formerly incarcerated persons. Provide funding to increase permanent supportive housing opportunities and work to create a stronger network of providers of supportive and mainstream services to homeless clients.
5	Goal Name	Provide housing/services to the HIV/AIDS population
	Goal Description	The City will use HOWPA funds to address the housing needs of people living with HIV/AIDS. Activities include TBRA, STRMU, permanent housing, supportive services, case management, and medical services.
6	Goal Name	Provide housing/services to other special needs population

	Goal Description	The City will use CDBG to fund activities addressing the needs of other special needs populations. This includes but is not limited to elderly, youth transitioning out of foster care, victims of domestic violence, and justice-involved individuals facing re-entry. Services encompass childcare services, health and mental health services, broadband access, transportation, non-homeless special needs, and employment training.
7	Goal Name	Provide projects/activities for eligible youth and families
	Goal Description	The City will provide support for services serving non-homeless youths and families in need of assistance to improve their quality of life. Activities include vocational services, life skills training, education assistance programs, and financial literacy programs for both adults and youth.
8	Goal Name	Planning/Administration
	Goal Description	Support administration and delivery of CDBG activities.

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.215(b)

The HOME assisted housing units for homeownership and rental housing will meet the definition of providing housing for households affordable at 30% of the low-income thresholds. It is estimated that 20 extremely low-income households, 21 low-income households, and 92 moderate-income households will be provided affordable housing with HOME funds.

In addition, HOPWA funding will provide rental assistance to 82 low-income households who will be provided affordable housing. ESG funding will be used to provide tenant-based rental assistance/rapid rehousing to 115 households experiencing homelessness. A portion of CDBG funding will be used to rehabilitate 80 housing units for low- and moderate-income families.

Projects

AP-35 Projects – 91.220(d)

Introduction

The following is a list of CDBG, HOME, ESG and HOPWA activities that the City of Wilmington will undertake in FY 2024. The City is reallocating unused funds from prior years and program income in addition to the grant funds.

Projects

#	Project Name
1	CDBG Administration
2	Admin MS&E
3	CDBG Home Repair Program Delivery
4	Rehab Division MS&E
5	First Start Homeownership Program Delivery
6	JumpStart
7	Wilmington Neighborhood Street Tree & Greening Program
8	Ingleside Senior Services Housing Rehabilitation
9	Public Infrastructure Project - East Side
10	Housing Rehabilitation
11	Catholic Charities, Inc. - Bayard House Residential Maternity Program
12	Catholic Charities, Inc. - Basic Needs Homeless Service Prevention Program
13	Christiana Cultural Arts Center, Inc. - HeArt Under the Hoodie, Youth Violence Prevention Program
14	Delaware Center For Horticulture - Branches to Chances Re-Entry Program
15	Family Promise of Northern New Castle County, Inc. - Hospitality Center
16	Housing Alliance Delaware - Centralize Intake
17	Housing Opportunities of Northern DE, Inc. - Fair Housing Law and Financial Education Programs
18	Interfaith Community Housing of Delaware - Housing Counseling Program Expansion
19	Latin American Community Center - Crisis Alleviation Program
20	Latin American Community Center - Lifelong Learning Program
21	Lutheran Community Services - Homeless Prevention
22	Ministry of Caring - Homeless Diversion Program
23	Sojourners Place - Sojourners' Place Transitional Housing
24	STEHM, Inc. - Case Management Services
25	The Challenge Program - Construction Training Program
26	The Salvation Army - Crisis Alleviation - Homeless Prevention
27	West End Neighborhood House Inc - Above Xpectations Youth Track Club
28	West End Neighborhood House Inc - Life Lines
29	YMCA of Delaware - Central YMCA Male Supportive Housing Program

#	Project Name
30	HOME Administration
31	The Vistas at St. Francis
32	Riverside Development Phase V
33	Tatnall West Phase II
34	HOME Program Delivery
35	ESG FFY2024
36	HOPWA Administration
37	The Cecil County Housing Assistance Program
38	Delaware Housing Assistance Program (DHAP)
39	Ministry of Caring House of Joseph II

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The majority of Wilmington’s projects, including public service, housing, public facility, and public infrastructure activities, are selected through a competitive process. All CDBG projects and programs funded in 2024 were chosen because they address high priority needs in the community. Projects selected for CDBG funding were prioritized on efficient utilization of non-CDBG funds and ability to serve the largest number of beneficiaries.

AP-38 Project Summary

Project Summary Information

1	Project Name	CDBG Administration
	Target Area	City-wide
	Goals Supported	Planning/Administration
	Needs Addressed	Planning/Administration
	Funding	CDBG: \$350,175
	Description	Ongoing program support for the grant program, activity monitoring, citizen participation, and staffing.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	City-wide
Planned Activities	Program administration	
2	Project Name	Admin MS&E
	Target Area	City-wide
	Goals Supported	Planning/Administration
	Needs Addressed	Planning/Administration
	Funding	CDBG: \$100,000
	Description	MS&E for admin
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	City-wide
Planned Activities	MS&E for admin	
3	Project Name	CDBG Home Repair Program Delivery
	Target Area	City-wide
	Goals Supported	Improve quality of existing housing stock
	Needs Addressed	Improve Access to Affordable Housing
	Funding	CDBG: \$170,385

	Description	Program delivery for RE&H CDBG Home Repair Program
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	10 housing units
	Location Description	City-wide
	Planned Activities	Housing Rehabilitation delivery and MS&E - Single family owner-occupied housing rehabilitation program continuation from prior year funding.
4	Project Name	Rehab Division MS&E
	Target Area	City-wide
	Goals Supported	Improve quality of existing housing stock
	Needs Addressed	Improve Access to Affordable Housing
	Funding	CDBG: \$19,700
	Description	MS&E for rehabilitation program
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	10 housing units
	Location Description	City-wide
	Planned Activities	MS&E for rehabilitation program
5	Project Name	First Start Homeownership Program Delivery
	Target Area	City-wide
	Goals Supported	Increase supply of existing housing stock
	Needs Addressed	Improve Access to Affordable Housing
	Funding	CDBG: \$56,374
	Description	Program delivery for First Start Homeownership Program.
	Target Date	6/30/2025

	Estimate the number and type of families that will benefit from the proposed activities	10 housing units
	Location Description	City-wide
	Planned Activities	Program delivery for First Start Homeownership Program.
6	Project Name	Jump Start
	Target Area	City-wide
	Goals Supported	Improve the quality of existing housing stock
	Needs Addressed	Improve Access to Affordable Housing
	Funding	CDBG: \$560,962
	Description	Loan program providing financing for acquisition and renovation of residential and commercial-mixed use properties.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	5 housing units
	Location Description	City-wide
	Planned Activities	The Jumpstart Wilmington Loan Program provides financing for local developers that have participated in the Jumpstart Wilmington Training Program to acquire and renovate residential and commercial mixed-use properties in Wilmington neighborhoods.
7	Project Name	Wilmington Neighborhood Street Tree & Greening Program
	Target Area	City-wide
	Goals Supported	Improve public infrastructure
	Needs Addressed	Public Facilities and Infrastructure Improvement
	Funding	CDBG: \$85,000

	Description	The Neighborhood Street Tree & Greening Program serves to reduce and eliminate urban blight by managing and restoring the urban tree canopy by focusing efforts on low-income areas, which also typically have fewer trees. Planting will be timed and coordinated with the completion of housing construction and redevelopment projects to provide equal access to trees as a shared community resource. A strategy to determine best green locations will also be utilized via GIS, taking into account income levels, MVA market indicators, impervious surfaces, current tree canopy, asthma rates, flood claims, major roads, vacant lots, local institutions, public amenities, and public green space.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	90 persons
	Location Description	City-wide
	Planned Activities	DE Center for Horticulture Street Trees uses CDBG funds to plant of street trees in locations determined by the City to assist low-income residents.
8	Project Name	Ingleside Senior Services Housing Rehabilitation
	Target Area	City-wide
	Goals Supported	Improve quality of existing housing stock
	Needs Addressed	Improve Access to Affordable Housing
	Funding	CDBG: \$110,000
	Description	Ingleside Housing Corp. provides make home repairs and safety modifications essential for older homeowners that will enable them to remain independent.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	40 housing units
	Location Description	City-wide
	Planned Activities	Housing rehabilitation

9	Project Name	Public Infrastructure Project - East Side
	Target Area	City-wide
	Goals Supported	Improve public infrastructure
	Needs Addressed	Public Facilities and Infrastructure Improvement
	Funding	CDBG: \$1,118,780
	Description	Street improvements, on the east side of the City between E 4th St to E 12th St and Walnut to Church St, including but not limited to street milling, asphalt paving, curb cuts, streetlights, drainage inlet, manhole covers, tree gate, tree well, ADA and crosswalk improvements. Funding includes delivery costs for engineering, environmental review, bidding, labor compliance, and management.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	2,815 persons
	Location Description	Census Tract 29, Block Group 3; Census Tract 29, Block Group 4; Census Tract 9, Block Group 2
	Planned Activities	Street, sidewalk, lighting improvements
10	Project Name	Housing Rehabilitation
	Target Area	City-wide
	Goals Supported	Improve quality of existing housing stock
	Needs Addressed	Improve Access to Affordable Housing
	Funding	CDBG: \$50,000
	Description	Housing rehabilitation.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	5 housing units
Location Description	City-wide	
Planned Activities	Housing rehabilitation	
11	Project Name	Catholic Charities - Bayard House Residential Maternity Program
	Target Area	City-wide

	Goals Supported	Housing/services to the homeless and near-homeless
	Needs Addressed	Public Services
	Funding	CDBG: \$25,000
	Description	The Bayard House Program is the only licensed residential maternity program in Delaware providing 24-hour, seven days a week service to at-risk, homeless, pregnant, and newly parenting adolescents, young women, and their children. Supportive services address the root issues contributing to their risk of homelessness, such as domestic abuse, neglect, single parenthood, and poverty.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	20 households- primarily at-risk, homeless, pregnant, and newly parenting adolescents, young women, and their children
	Location Description	2061 W. 4th St. Wilmington
	Planned Activities	Residential Maternity Program for homeless women
12	Project Name	Catholic Charities - Basic Needs Homeless Service Prevention Program
	Target Area	City-wide
	Goals Supported	Housing/services to the homeless and near-homeless
	Needs Addressed	Help all residents meet basic social and economic
	Funding	CDBG: \$25,000
	Description	Provide a short-term safety net for Delaware families whose housing is threatened by a financial crisis, such as under- or unemployment, medical emergencies, mismanagement of debt, or other causes.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	30 persons
	Location Description	2601 W. 4th, Wilmington, DE
	Planned Activities	Homeless Prevention, Subsistence payments
13	Project Name	Christiana Cultural Arts Center, Inc. - HeArt Under The Hoodie, Youth Violence Prevention Program

	Target Area	City-wide
	Goals Supported	Activities for eligible youth and families
	Needs Addressed	Public Services
	Funding	CDBG: \$15,000
	Description	The after-school youth program provides youth a platform to explore and develop critical life and social skills through the arts. The four-week program provides structured, educational activities including improve, yoga/mindfulness, and a choice of two art forms - music, dance, writing/journaling, or visual art.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	30 youths
	Location Description	705 N Market St, Wilmington, DE
	Planned Activities	Youth focused program
14	Project Name	Delaware Center For Horticulture - Branches to Chances Re-Entry Program
	Target Area	City-wide
	Goals Supported	Activities for eligible youth and families
	Needs Addressed	Public Services
	Funding	CDBG: \$15,000
	Description	Job training program for persons after incarceration.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	4 persons
	Location Description	1810 N Dupont, Wilmington, DE
	Planned Activities	Job training
15	Project Name	Family Promise of Northern New Castle County, Inc. - Hospitality Center
	Target Area	City-wide
	Goals Supported	Housing/services to the homeless and near-homeless

	Needs Addressed	Public Services
	Funding	CDBG: \$20,000
	Description	The Hospitality Center provides temporary shelter for six families or twenty individuals at a time. Meals and hospitality are provided to clients. Each unit contains a bathroom, washer/dryers, a computer room, a common area, and a kitchen area. Wraparound case management services are also provided to help families secure permanent housing in the future.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	62 persons in family households who are homeless
	Location Description	2104 St. James Church Rd. Wilmington
	Planned Activities	Shelter
16	Project Name	Housing Alliance Delaware - Centralized Intake
	Target Area	City-wide
	Goals Supported	Housing/services to the homeless and near-homeless
	Needs Addressed	Public Services
	Funding	CDBG: \$15,000
	Description	Provides information and referral services to emergency shelter openings and available housing assistance for people experiencing homelessness in Delaware through Centralized Intake.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	3,000 households
	Location Description	100 W. 10th Street, Suite 611, Wilmington, DE
	Planned Activities	Centralized intake.
17	Project Name	Housing Opportunities of Northern DE, Inc. - Fair Housing Law and Financial Education Programs
	Target Area	City-wide
	Goals Supported	Housing/services to other special needs population

	Needs Addressed	Help all residents meet basic social and economic
	Funding	CDBG: \$10,000
	Description	The project will provide Fair Housing Law education through outreach activities, workshops, presentation to media, printed materials, forums and face-to-face and group housing counseling sections to City residents, public officials, real estate professionals, landlords, tenants, and City Housing-related Departments.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	100 persons
	Location Description	100 W. 10th St., Suite 1001, Wilmington DE 19801
	Planned Activities	Counseling on predatory lending and fair housing law.
18	Project Name	Interfaith Community Housing of Delaware - Housing Counseling Program Expansion to Support LatinX Community
	Target Area	City-wide
	Goals Supported	Housing/services to other special needs population
	Needs Addressed	Help all residents meet basic social and economic
	Funding	CDBG: \$10,000
	Description	Interfaith Community Housing of Delaware's Homeownership Center (HOC) helps lower-income working families realize their dream of owning their homes, and becoming self-sufficient, contributing members of society. The program provides access to program benefits and information to Limited English Proficiency individuals through language assistance services at no cost to the client.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	901 low- to moderate-income households, including both first-time homebuyers and existing homebuyers
	Location Description	613 North Washington St, Wilmington, DE 19801
	Planned Activities	Housing counseling

19	Project Name	Latin American Community Center - Crisis Alleviation Program
	Target Area	City-wide
	Goals Supported	Housing/services to the homeless and near-homeless
	Needs Addressed	Public Services
	Funding	CDBG: \$10,000
	Description	The Latin American Community Center's Homelessness Prevention services targets individuals who are at-risk of becoming homeless if they do not receive financial support. Clients must show evidence of financial need such as an overdue utility bill, letter from landlord/mortgage holder, or eviction notice. Services include short and medium-term rental assistance, security deposits, advance payment of previous month's rent, and utility deposits and payments. Wraparound services will also be provided, such as job search and placement assistance, English as a Second Language classes, and referrals to the United Way's Stand By Me Financial Literacy Program to establish long-term financial stability. Additional funds may be provided through the CDBG CV funding.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	22 households at-risk of homelessness
	Location Description	403 N. Van Buren, Wilmington, DE
	Planned Activities	Homeless prevention through crisis alleviation.
20	Project Name	Latin American Community Center - Lifelong Learning Program
	Target Area	City-wide
	Goals Supported	Activities for eligible youth and families
	Needs Addressed	Public Services
	Funding	CDBG: \$15,000
	Description	The LACC offers a broad spectrum of services for youth and their families, including early development care, before and after school programs, summer camps, and more.
	Target Date	6/30/2025

	Estimate the number and type of families that will benefit from the proposed activities	20 youths ages 12-18 years from low-income, inner-city minority households
	Location Description	403 N. Van Buren, Wilmington, DE
	Planned Activities	Day care, summer camp, and after school programs.
21	Project Name	Lutheran Community Services - Homeless Prevention
	Target Area	City-wide
	Goals Supported	Housing/services to the homeless and near-homeless
	Needs Addressed	Help all residents meet basic social and economic
	Funding	CDBG: \$25,000
	Description	Homelessness prevention services
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	113 Households at risk of homelessness
	Location Description	2809 Baynard Blvd., Wilmington, DE 19802
	Planned Activities	Grants to assist income-eligible families with utilities, back rent, mortgage, or security deposits.
22	Project Name	Ministry of Caring - Homeless Diversion Program
	Target Area	City-wide
	Goals Supported	Housing/services to the homeless and near-homeless
	Needs Addressed	Public Services
	Funding	CDBG: \$19,500
	Description	Homelessness Diversion case managers work with at risk households to identify resources and where appropriate provide direct relief for rent and utilities. Funding for each household served is anticipated to be \$3,750 per household based on our experience to date.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	40 Households at risk of homelessness

	Location Description	1100 Lancaster Ave, Wilmington, DE
	Planned Activities	Homeless prevention services.
23	Project Name	Sojourners Place - Sojourners' Place Transitional Housing
	Target Area	City-wide
	Goals Supported	Housing/services to the homeless and near-homeless
	Needs Addressed	Help all residents meet basic social and economic
	Funding	CDBG: \$25,000
	Description	Transitional housing.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	70 homeless adults
	Location Description	2901 Governor Printz Blvd, Wilmington, DE 19802
	Planned Activities	Long-term transitional housing to homeless adults providing comprehensive services addressing issues such as addiction, mental/physical health, incarceration, and a combination of these factors. Housing, meals, intensive case-management, job readiness/ training/ placement, education, and life skills trainings are provided to prevent future homelessness.
24	Project Name	STEHM, Inc. - Case Management Services
	Target Area	City-wide
	Goals Supported	Housing/services to the homeless and near-homeless
	Needs Addressed	Public Services
	Funding	CDBG: \$10,000
	Description	Provide emergency, transitional housing and case management services for low-income homeless persons in the City of Wilmington. Two housing facilities, Martha's House I and II, provide housing for women and their children experiencing homelessness. Training and counseling are provided to transition clients into independent living situations. Motel vouchers in dire need of emergency shelter are provided through the Motel Ministry program
	Target Date	6/30/2025

	Estimate the number and type of families that will benefit from the proposed activities	25 homeless persons.
	Location Description	Confidential location.
	Planned Activities	Case management and counseling in homeless shelters.
25	Project Name	The Challenge Program - Construction Training Program
	Target Area	City-wide
	Goals Supported	Activities for eligible youth and families
	Needs Addressed	Public Services
	Funding	CDBG: \$25,000
	Description	The Challenge Program provides education and job training for high-risk youth ages 17-24 years from low-income communities. Trainees participate in hands-on, paid construction training on projects which including rehabbing residential and non-residential properties and greening of vacant lots to eliminate blight and increase affordable housing options in low-income communities.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	15 youth ages 17-24 years from low-income communities
	Location Description	1124 E. 7th St, Wilmington, DE
	Planned Activities	Job training.
26	Project Name	The Salvation Army - Crisis Alleviation Homeless Prevention
	Target Area	City-wide
	Goals Supported	Housing/services to the homeless and near-homeless
	Needs Addressed	Public Services
	Funding	CDBG: \$10,000
	Description	The Salvation Army's Crisis Alleviation program is designed to support people at risk of homelessness to maintain their existing tenancy or accommodation where possible by providing rental assistance including rental arrears, security deposits, utility arrears and deposits.
	Target Date	6/30/2025

	Estimate the number and type of families that will benefit from the proposed activities	10 persons at risk of homelessness.
	Location Description	400 Orange St. Wilmington
	Planned Activities	Homeless prevention.
27	Project Name	West End Neighborhood House Inc - Above Xpectations Youth Track Club
	Target Area	City-wide
	Goals Supported	Activities for eligible youth and families
	Needs Addressed	Public Services
	Funding	CDBG: \$10,000
	Description	West End's Above Xpectations (AX) track team provides young people from disadvantaged circumstances the opportunity to compete in world class track and field competitions and, more importantly, to prepare them for post-secondary education. The team includes approximately 165 boys and girls in grades K-12, the majority of whom are Black and reside in and around the city. College tours and orientation provided.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	280 Youth from low-income communities
	Location Description	City-wide, area high school tracks
	Planned Activities	Youth activities.
28	Project Name	West End Neighborhood House Inc - Life Lines
	Target Area	City-wide
	Goals Supported	Housing/services to the homeless and near-homeless
	Needs Addressed	Public Services
	Funding	CDBG: \$20,000
	Description	Life Lines helps connect foster care youth to public services in order to meet their most basic needs. West Ends Life Lines program has 13 homes composed of 33 beds and three sites. .
	Target Date	6/30/2025

	Estimate the number and type of families that will benefit from the proposed activities	Up to 125 youths at-risk of homelessness.
	Location Description	Three sites around the city.
	Planned Activities	Homeless shelter.
29	Project Name	YMCA of Delaware - Central YMCA Male Supportive Housing Program
	Target Area	City-wide
	Goals Supported	Housing/services to the homeless and near-homeless
	Needs Addressed	Public Services
	Funding	CDBG: \$25,000
	Description	The Central YMCA Male Supportive Housing Program provides 180 single-occupancy units for men of all walks of life in need of safe and stable housing. Supportive programs provide needs for low-income veterans, homeless men, men with mental health and/or substance abuse issues, and other disabling conditions. Services include financial assistance, social services, and partnerships with healthcare provider to provide education and workshops, and other services to set clients on the path to self-sufficiency.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	160 low-income veterans, homeless men, men with mental health and/or substance abuse issues, and other disabling conditions
	Location Description	100 W. 10th St, Wilmington, DE
	Planned Activities	180 SRO beds
30	Project Name	HOME Administration
	Target Area	City-wide
	Goals Supported	Planning/Administration
	Needs Addressed	Planning/Administration
	Funding	HOME: \$62,368
	Description	Program administration costs to develop and implement HOME-funded projects.
	Target Date	6/30/2025

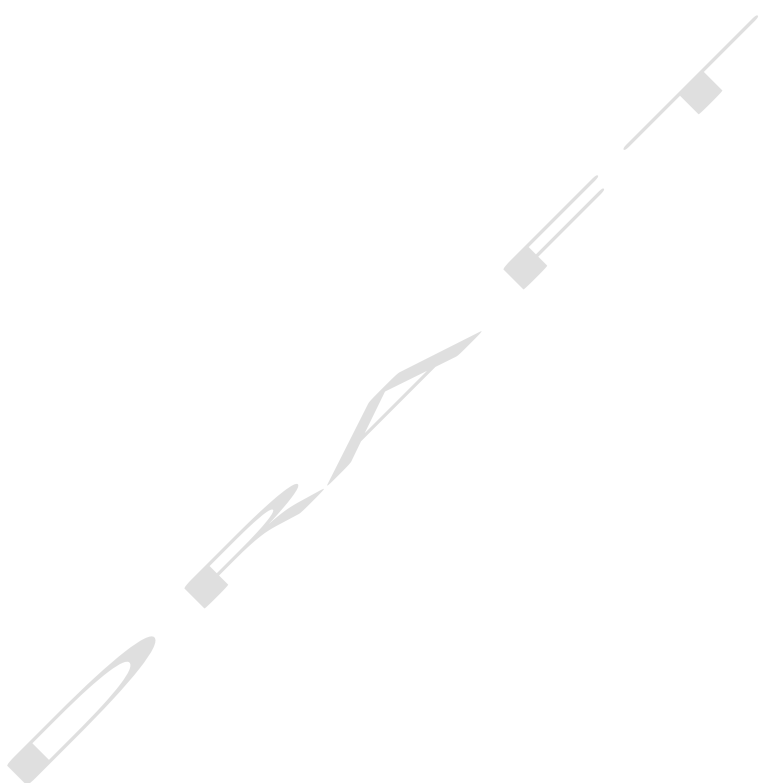
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	City Hall, 800 N. French St, Wilmington, DE
	Planned Activities	Administration
31	Project Name	The Vistas at St. Francis (CHDO)
	Target Area	City-wide
	Goals Supported	Increase supply of existing housing stock
	Needs Addressed	Improve Access to Affordable Housing
	Funding	HOME: \$486,674
	Description	Construction of a 57-unit, state of the art, energy-efficient, affordable senior housing project. The project addresses the lack of affordable senior housing in the community and creatively repurposes existing under-utilized space in the neighborhood. Funding includes \$23,333 for delivery costs incurred by the City.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	57 housing units.
	Location Description	600 N. block of Dupont Street, immediately behind St. Francis Hospital, on the West Side of Wilmington, DE
	Planned Activities	New construction
32	Project Name	Riverside Development Phase V
	Target Area	City-wide
	Goals Supported	Increase supply of existing housing stock
	Needs Addressed	Improve Access to Affordable Housing
	Funding	HOME: \$491,312
	Description	Phase V of the master planned Riverside community will consist of the construction of a four-story building that includes 72 housing units. The building will also include amenities such as a community room, green spaces, raised planter beds, family and senior general practice doctors, on-site management offices, and maintenance space. Funding includes \$23,334 for delivery costs incurred by the City.

	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	72 housing units
	Location Description	Rosemont Ave to Bowers St and E 24 th St to E 27 th St
	Planned Activities	New construction
33	Project Name	Tatnall West Phase II
	Target Area	City-wide
	Goals Supported	Improve quality of existing housing stock
	Needs Addressed	Improve Access to Affordable Housing
	Funding	HOME: \$183,333
	Description	The project involves the acquisition and rehabilitation of four buildings on the same block of N Tatnall Street. A total of 11 residential units with high-end finishes along with two ground-floor commercial suites are planned. Funding includes \$23,333 for delivery costs incurred by the City.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	11 housing units
	Location Description	807 N Tatnall, 829 N Tatnall, 843 N Tatnall, and 301 W 8 th St.
	Planned Activities	Rehabilitation
34	Project Name	ESG 2024
	Target Area	City-wide
	Goals Supported	Housing/services to the homeless and near-homeless
	Needs Addressed	Improve Access to Affordable Housing Public Services
	Funding	ESG: \$193,282
	Description	ESG-funded projects. ESG project activities include program administration, emergency shelter, street outreach and prevention, HMIS, and rapid re-housing.
	Target Date	6/30/2025

	Estimate the number and type of families that will benefit from the proposed activities	615 people assisted: 450 persons through overnight shelter, 115 households through Tenant-based rental assistance/Rapid rehousing, and 50 persons through homelessness prevention
	Location Description	Shelters: Ministry of Caring, Salvation Army Homeless Prevention: West End Neighborhood House HMIS: Housing Alliance Delaware Rapid Re-Housing: YWCA Delaware and West End Neighborhood House
	Planned Activities	Shelter, Rapid Rehousing, Homelessness Prevention, Administration, and HMIS
35	Project Name	HOPWA Administration
	Target Area	City-wide
	Goals Supported	Planning/Administration
	Needs Addressed	Planning/Administration
	Funding	HOPWA: \$28,677
	Description	Program administration costs for HOPWA-funded projects
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	City-wide
	Planned Activities	Program administration.
36	Project Name	The Cecil County Housing Assistance Program
	Target Area	City-wide
	Goals Supported	Housing/services to the HIV/AIDS population
	Needs Addressed	Help all residents meet basic social and economic
	Funding	HOPWA: \$67,800
	Description	Housing assistance program for persons living with HIV/AIDS.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	6 total households with persons living with HIV/AIDS; 4 households will be assisted through TBRA and 2 households with PHP.

	Location Description	City-wide
	Planned Activities	Prevent homelessness in clients that are HIV positive or People With AIDS (PWAs) and keep them in stable housing in Cecil County, Maryland. Clients are offered supportive services that include prevention
37	Project Name	Delaware Housing Assistance Program (DHAP)
	Target Area	City-wide
	Goals Supported	Housing/services to the HIV/AIDS population
	Needs Addressed	Help all residents meet basic social and economic
	Funding	HOPWA: \$749,148
	Description	Housing assistance program through Delaware HIV Services.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	60 households with persons living with HIV/AIDS through TBRA.
	Location Description	City-wide
	Planned Activities	Funding will be used to reduce the waiting time for rental assistance and increase the number of households being served. Funds will also be used for security deposits for low-income households entering the rental assistance program.
38	Project Name	Ministry of Caring - House of Joseph II
	Target Area	City-wide
	Goals Supported	Housing/services to the HIV/AIDS population
	Needs Addressed	Help all residents meet basic social and economic
	Funding	HOPWA: \$110,291
	Description	House of Joseph II provides permanent housing and essential supportive services for homeless men and women living with HIV/AIDS who need ongoing nursing care to live as fully and independently as possible. Services include case management services, food service, and comprehensive medical care.
Target Date	6/30/2025	

Estimate the number and type of families that will benefit from the proposed activities	16 households with persons living with HIV/AIDS
Location Description	City-wide
Planned Activities	Permanent supportive housing and services.



AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The City of Wilmington overall has a significant number of low- and moderate-income persons, consisting of 63.25% of all Wilmington residents. As a result, a majority of city-wide projects will provide benefits to low- and moderate-income households. Low- to moderate-income block groups and racially/ethnically concentrated areas of poverty (R/ECAPs) have been identified to determine areas with the most need.

Geographic Distribution

Target Area	Percentage of Funds
City-wide	100%

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

Use of funds specifically directed to CDBG-eligible areas is limited. However, the majority of city-wide projects are intended to provide benefits to low- and moderate-income households. Additionally, areas of higher opportunity are selected for certain projects to deconcentrate poverty and improve access to opportunities for low- and moderate-income households.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	123
Special-Needs	179
Total	302

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	82
The Production of New Units	129
Rehab of Existing Units	81
Acquisition of Existing Units	10
Total	302

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

Rental assistance includes 82 households assisted through tenant-based rental assistance/rapid re-housing and housing funded by HOPWA. The 129 new units are being constructed with HOME funding, although construction is not expected to be completed for several years. Rehab includes home repair and rehabilitation programs operated by the City of Wilmington and Ingleside Senior Services Housing Rehabilitation Program. Acquisition includes direct financial assistance provided through the City's First Start Homeownership Program.

In addition to the figures above, ESG will be used to fund tenant-based rental assistance/rapid rehousing for 115 households experiencing homelessness.

AP-60 Public Housing – 91.220(h)

Introduction

The WHA manages and maintains 1,816 units, with 1,390 units occupied. While most of these properties are in areas of concentrated poverty and/or minorities, most of Wilmington also falls within these categories. Demand for public housing far outweighs supply of housing; the waiting list for public housing is closed. WHA is looking at other financing sources and housing opportunities to fulfill the demand for affordable housing.

Actions planned during the next year to address the needs to public housing

The following strategies were outlined in WHA's most recent update to their five-year and annual plan:

- Maximize the number of affordable units available to the PHA within its current resources by expediting repairs, constant monitoring, implementing energy efficiency programs, expedite the issuing, processing, and transition of HCV holders, and setting reasonable payment standards and occupancy standards
- Increase the number of affordable housing units by applying for additional Section 8 units should they become available, pursue housing resources other than public housing or Section 8, replace units lost through the Section 32 Homeownership Program and mixed finance development, and use Replacement Housing Factor funds to construct/purchase new affordable housing
- Target available assistance to families by continuing admissions preferences aimed at working families, enforcing rent policies supporting and encouraging work, apply for special-purpose vouchers for the elderly and persons with disabilities, carry out modifications based on Section 504 needs, and affirmatively marketing to local nonprofits that assist families with disabilities
- Conduct activities to affirmatively further fair housing by joining the Delaware State Consortium on Affirmatively Furthering Fair Housing, counseling, and assisting Section 8 tenants on units available outside of racially and ethnically concentrated areas of poverty (R/ECAPs), and market the Section 8 program to owners residing outside of R/ECAPs.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

Each public housing property has a resident advisory board to discuss and make recommendations on PHA plans. Additionally, WHA has a Resident Services Department that partners with community agencies to provide vital services for clients at Crestview Apartments.

Services include a job-resource library, hands-on instruction in using computers, financial literacy, homeownership counseling, and access to health and social service professionals. These services serve to give clients the opportunity share information, network, and grow as individuals to become employable and live independently.

The WHA goals and activities support homeownership.

- ✓ Continue to partner with agencies that provide financial management/credit services and housing counseling. This effort continues to foster relationships with new partners; HOND (Housing Opportunities of Northern Delaware), ABC Consulting, Interfaith Community Housing of Delaware, Neighborhood House, Meridian Bank, Artisans Bank, Huntington Valley Bank, PNC Bank, TD Bank, Stand-By-Me, Fresh Start and Kiss your Landlord Goodbye, Service Source, Credit Repair with Steven Byrd, Community Powered FCU, Keller Williams, eXp Realty LLC and Stepping Stones FCU.
- ✓ The Section 32 Comprehensive Homeownership (HO) Program
We will continue to provide active case management services to our ROSS and FSS participants in the HO program to become ready future homebuyers or future market renters. Over the past ten years, we have assisted a total of eighty-five (85) LIPH and HCV program participants to purchase homes who completed their Homeownership journey through the Section 32 Comprehensive Homeownership program. Of the 85, fifteen (15) Section 32 homes have been sold to participants in the Low-Income Public Housing (LIPH) program and Housing Choice Voucher (HCV) Family Self-Sufficiency (FSS) programs who completed their Homeownership journey. Forty-five (45) participants of the sixty (60) participants in the Comprehensive Homeownership program purchased a home in the open market. We also assisted twenty (20) Category 4 participants (non-WHA program participants) to purchase homes. Of the eighty-five (85) homebuyers, we have not had any Foreclosures, to date. Case management is ongoing through the Section 32 Comprehensive Homeownership program.
- ✓ Re-structure Section 32 Comprehensive Homeownership Program
The Section 32 Program will concentrate on 17 units for sale from the WHA scattered site inventory. The tenants in those units had the First Rights of Refusal to purchase the home in which they resided. Residents of ten (10) of the units chose to purchase their units. Four are pre-approved and ready to close. The WHA has been working with the other six that have opted to buy to prepare them for homeownership. Two families are still within the 18-month option period. The remaining 5 families that chose not to purchase their unit by the November 2022 deadline have been rehoused.

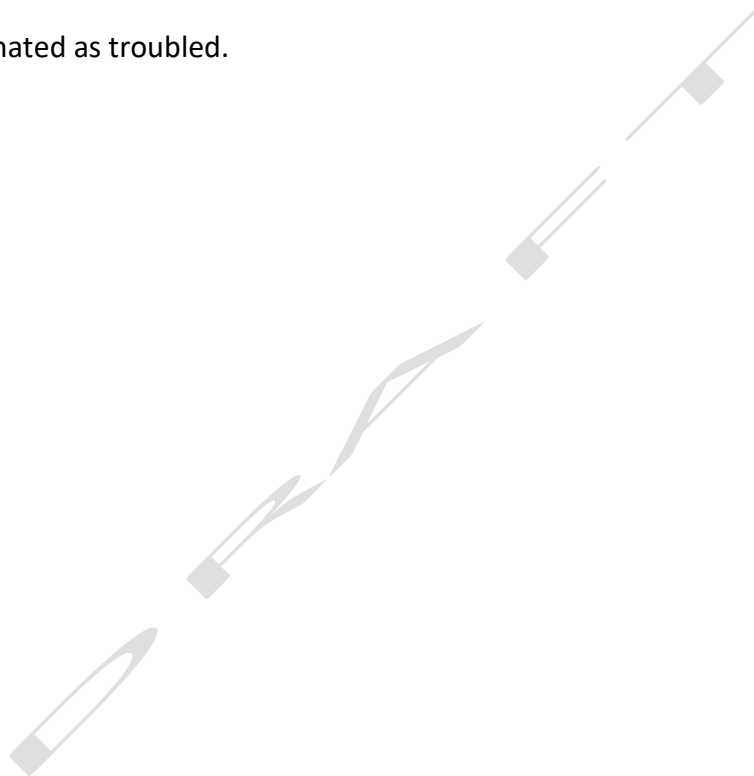
✓ Long-term Scattered Site units

WHA has 42 vacant parcels, some with homes and other vacant lots that are ready for disposition. HUD has approved the transfer of 22 of these parcels from the public housing inventory to the Delaware Affordable Housing Group (DAHG), a non-profit of the WHA. The vacant homes will be rehabilitated and sold to homebuyers. Additional phases are ongoing.

WHA also has 200 scattered site occupied homes. Over the next several years, WHA will transfer these to DAHG as well for rehabilitation and eventual sale.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

WHA is not designated as troubled.



AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The City maintains support for the YMCA, YWCA, Catholic Charities, Ministry of Caring, Housing Alliance Delaware, Family Promise, and Salvation Army, which work together to provide outreach to the homeless population, including unsheltered persons. In addition, there are street outreach efforts through Brandywine Counseling Center and BRIDGE Clinics funded through SAM. Several of the nonprofit social and human service agencies that provide services to the homeless and those at risk of becoming homeless leverage additional private funds used to operate emergency shelters, transitional housing facilities, and supportive housing facilities within Wilmington. These funds are also used to provide supportive services such as case management, counseling, job training, and life skills classes.

Addressing the emergency shelter and transitional housing needs of homeless persons

Wilmington is a member of the Delaware Continuum of Care (CoC), the primary program in the State addressing homelessness led by Housing Alliance Delaware. On the night of the 2023 PIT (January 25, 2023), 1,245 people were experiencing homelessness in Delaware. While this is half of the number from 2022, the use of additional available resources to provide more shelter beds to address COVID-19 in 2021 and 2022 contributed to prior years' higher numbers. The 2023 PIT count is the largest PIT count on record in Delaware since data collection began in 2007.

In a 2022 update to the Family Homeless report, it was stated: "This increase in the number of homeless families in Delaware provides this study with a starting point for examining family homelessness and corresponding homeless services in Delaware. A closer look at the data indicates that this increase is not due to increased numbers of families becoming homeless, but rather to the extended stays in temporary housing that families experience once they become homeless (Section 2). Much of the increase in demand has been absorbed by the State of Delaware's Division of State Service Centers, which has become the largest source of temporary housing in Delaware as it provides hotel and motel vouchers to more homeless families than all the other emergency shelter (ES) and transitional housing (TH) facilities in the state combined. This system-wide shift from congregate ES and TH beds to non-congregate hotel/motel facilities has yielded public health benefits and is more desirable to many homeless families."

The extended length of stay in homelessness is evident in the Performance Measures captured by the HMIS. In 2021, the average length of stay in shelter was 87; that grew to 112 nights in 2022. Difficulties finding and affording housing is increasing pressure on the system.

Housing Alliance Delaware administers Centralized Intake services to coordinate access to emergency shelter, rapid re-housing, and permanent supportive housing. The CoC practices a Housing First model, providing shelter for individuals regardless of personal hardships or circumstances. Homeless services can be accessed through the Delaware 211 hotline, State Service Centers, or local homeless service providers such as a shelter or day center. For the year ending June 30, 2022, the Coordinated Entry System registered 2,493 persons, including 668 children under age 18. In February 2024 alone, HAD reported that:

- 1,220 households contacted Centralized Intake, who were having a serious housing crisis, either homeless, couch surfing, or at risk of losing their housing
- 34% of them - over 400 - reported being unsheltered and sleeping in a place not meant for human habitation, like a car, bench, abandoned building, shed, or encampment.
- 19% of households (232) that contacted CI were doubled up, which would not be taken into consideration for the PIT count.
- 30% of households (366) that contacted CI had children.

The number of first-time homeless is also measured. Of those entering the system, 78% were not homeless within the past 24 months.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Housing Alliance Delaware identified that in FY21, 15% of people in Delaware who moved from homelessness to housing over a 24-month period returned to homelessness. In 2022, this decreased to 10%. Supportive services including health, mental health, and employment services are provided for a wide range of special needs through various homeless service providers in Wilmington. These programs serve to not only provide immediate shelter but also help homeless individuals obtain future permanent housing by providing job and life skills training, case management services, educational opportunities, and other supportive services that allow them to pursue these opportunities. The following agencies address the homeless,

special needs population by subpopulation:

Families

Family Promise of Northern New Castle County (FPNNCC) is a nonprofit with the mission of preventing and ending homelessness for families. Their primary goal is to transition the families using their services to permanent housing in less than sixty days. In November 2018, FPNNCC opened their Hospitality Center, providing temporary shelter for up to six families (or 20 individuals). FPNNCC's other facility, the Day Center, can also house six families. Strongly volunteer-driven, services include mentorship, case management, financial literacy courses, job assistance, housing assistance, and advocacy.

Veterans

The Delaware Center for Homeless Veterans (DCHV) provides safe and affordable permanent housing for veterans. DCHV also provides supportive services to reintegrate and educate homeless veterans and their families to obtain recovery, self-sufficiency, independence, and community integration. Additionally, outreach for recruiting more landlords willing to accept HCVs is conducted to expand housing options for veterans.

Unaccompanied Youth

CHILD, Inc. is a nonprofit serving dependent, neglected, and abused children and their parents since 1963. The mission of their Governor Terry Children's Center is to "reduce the possibility, incidence, or reoccurrence of child abuse or neglect by providing an emergency home, food, clothing and age-appropriate counseling to children, ages six through seventeen years." The Center offers 10-beds for a maximum 30-day stay. Supportive services include psychosocial assessment, individual counselling, advocacy, referrals, collateral involvement, and therapeutic family interactions. Transportation to and from school, group activities, evening study time, and recreational activities are offered to help provide a home-like environment. CHILD, Inc. also operates an anger management program for youth, a specialized foster care program, 24-hour runaway and homeless youth hotline, and counseling and mediation services for families dealing with divorce, separation, custody, or visitation issues.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services,

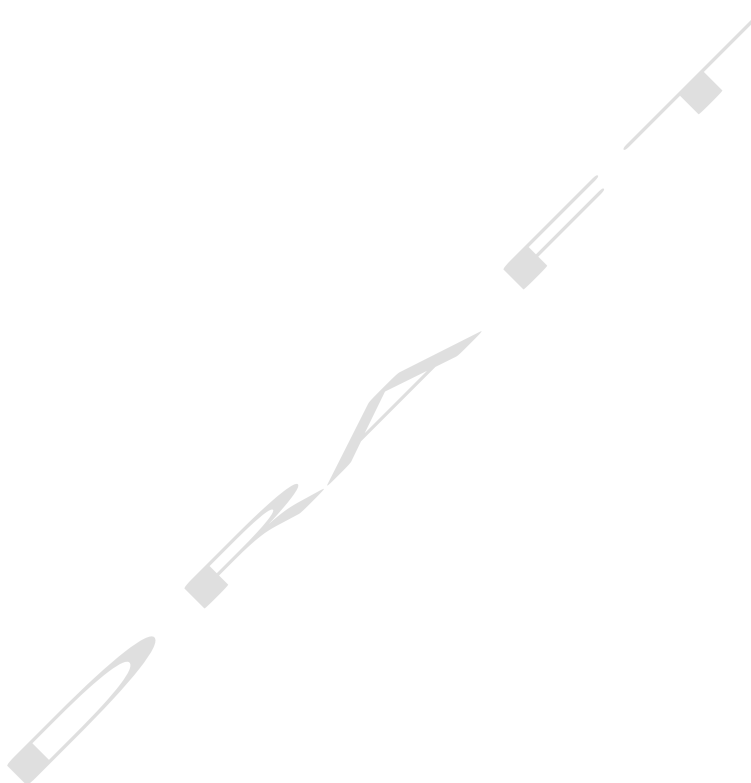
employment, education, or youth needs.

According to Housing Alliance Delaware, the highest risk of returning to homelessness after moving into housing occurs in the first twelve months. As a result, availability of services is most critical in the first year after returning to housing. The services mentioned previously also serve to help former individuals from becoming homeless again and maintain permanent housing. Additionally, stakeholders frequently mentioned the need for wraparound services to prevent homeless individuals from re-entering the system. Many of the projects providing homelessness prevention services for the upcoming program year intend to provide wraparound services.



AP-70 HOPWA Goals– 91.220 (I)(3)

One year goals for the number of households to be provided housing through the use of HOPWA for:	
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family	0
Tenant-based rental assistance	66
Units provided in permanent housing facilities developed, leased, or operated with HOPWA funds	16
Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds	0
Total	82



AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

During the Five-Year Consolidated Plan meetings, stakeholders reiterated the lack of quality jobs and homes makes affordable housing unobtainable for many Wilmington residents. Other needs such as childcare, physical disabilities and mental disabilities further restrict affordable housing options for many residents.

Developers cite high costs for new construction as their biggest barrier to developing affordable housing. Wilmington is almost entirely developed, making new construction costly. There is a need for sufficient secondary subsidies if the City wants to pursue new construction. As a result, rehabilitation will be the primary focus for generating new affordable housing options, especially due to the age of housing in the City. It is also important to note that funding is limited in terms of quantity and flexibility. The City is looking for additional funding sources to expand the scope of projects they can pursue. For Housing Choice Voucher holders, it is also difficult to find quality affordable housing in high-opportunity areas in the private real estate market, and many port out of Wilmington as a result.

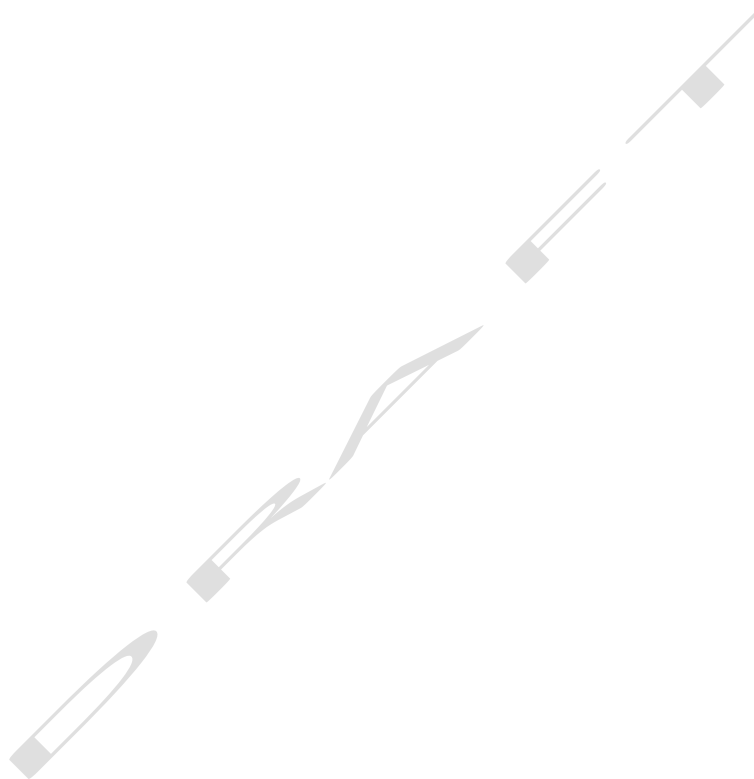
Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

In Wilmington's 2028 Comprehensive Plan, the City sets forth a goal to "ensure all residents have access to quality housing that is affordable and offers choice." The goal identifies a need to both retain and attract diverse residents, with lower income residents facing difficulties in securing and maintaining housing. To strengthen their communities, Wilmington looks to not only promote pathways to maintain and improve homeownership, but also provide a broader range of housing choices through new affordable housing development, new housing products, and promoting incentives and programs for the purchase and rehabilitation of existing housing stock.

The City's Department of Real Estate and Housing (DE&H) offers a Home Repair Loan Program for families below 80% AMI who are looking to improve their homes by bringing them up to code. The loan can be used for heating, roofing, plumbing, electrical, handicapped facilities, and any other emergency needs and offers up to \$10,000. A similar program is offered for exterior code violation repairs, which has a maximum value of \$4,999 but will be forgiven after one year if there is no change in property ownership. As previously mentioned, the City will also pursue rehabilitation and infill development for affordable rental and owner-occupied housing in partnership with CHDOs and other developers.

Additionally, DE&H is offering a First Start Homebuyer Program for first-time homebuyers, persons who have not owned a home in the past three years, or for displaced homemakers and single parents. The program is expected to be funded with \$300,000 in CDBG (with income limits of 80% AMI) and \$200,000 in general funds (with income limits of 100% AMI). Applicants are eligible for the lesser of \$15,000 or 6% of a property purchase price with a minimal contribution of \$1,000 from the buyer. Funds may be used for down payments or closing costs. A fixed-rate mortgage and loan that does not exceed a term of more than 30 years is also required to be eligible for the program.

The City provides funds to Ingleside Homes, Inc. to also conduct a minor housing rehabilitation program focused on low-income senior citizens who need assistance with smaller projects.



AP-85 Other Actions – 91.220(k)

Introduction:

Over the next year, Wilmington plans the following actions to help address the housing and community development needs of City residents, especially low and moderate-income residents.

Actions planned to address obstacles to meeting underserved needs

The City will continue to cooperate with various non-profit agencies and developers to implement its Five-Year Strategy and to address the specific needs of special needs populations identified in the plan. One of the strengths of the delivery system is the existing collaborative network of service providers and housing providers. This includes the CoC, nonprofit and private developers, and other government agencies. In addition, the Department of Real Estate and Housing provides an experienced staff and well-organized program for initiating public programs that can be affirmatively marketed to special needs populations and persons experiencing homelessness. Assistance to support recovery from the COVID-19 pandemic will also continue to be provided.

Actions planned to foster and maintain affordable housing

The City hired new rehabilitation program staffing during FFY2023. Through retirement and attrition, staffing has been reduced. However, Ingleside, Habitat and other agencies are poised to assist in the rehabilitation program. The rehabilitation program will be modified to address major systems such as roofing and heating which constitute the most critical needs of City homeowners. The HOME program will continue to deliver quality affordable housing. The three applications approved for funding include The Vistas at St Francis, undertaken by Delaware Valley Development Company. The project includes 57 energy-efficient, affordable housing units for seniors in the West Side of Wilmington. Pennrose will continue with Phase V of the Riverside's master plan, including the construction of 47 high quality rental affordable LIHTC apartments, 25 market rate apartments, a community room, green spaces, and other amenities. Additionally, management and maintenance will be on-site along with family and senior general practice doctor offices. Tatnall West Phase II will acquire and rehabilitate 4 buildings resulting in 11 housing units.

Actions planned to reduce lead-based paint hazards

On December 1, 2022, New Castle County was awarded a second grant through HUD's Lead-Hazard Reduction and Healthy Homes Grant Program of \$8.7 million. This grant allows New Castle County to conduct lead abatement and safety improvements on 330 homes. Priority will

be given to households with pregnant women or children under the age of six, low- and moderate-income households, homes built before 1978. This grant differs from the previous grant in that rehabilitation addresses unsafe conditions that trigger childhood asthma and illness such as radon, noise, insulation, carbon monoxide, mold, lighting, and more is included. Rental and homeowner units are included.

Eligible families will receive a Safety and Lead Risk Assessment for their homes. If the home is tested positive for lead or has other hazards, the program will relocate the family for up to ten days while the lead paint is being removed, along with fixing any additional health hazards found during the assessment.

During 2024 the County expects to undertake at least Lead Hazard remediation in 60 homes using funds from the \$3.3 million grant awarded in 2019 and the new grant.

Actions planned to reduce the number of poverty-level families

The City of Wilmington and local service providers have developed goals, programs, and policies to reduce poverty and improve access to affordable housing. In Wilmington's 2028 Comprehensive Plan, which was updated in July 2019, the City set forth a goal area for the creation of "Strong and Safe Neighborhoods." Goals under this umbrella addressing poverty and its effects include promoting walkable neighborhoods to improve access to jobs, services, and amenities; increasing access to quality housing that is affordable and offers choice; reducing neighborhood blight and crime; ensuring neighborhoods have access to high quality, welcoming public spaces and recreation; and supporting neighborhood character cohesion and pride. Established programs that will be continued or created to address this goal include the Neighborhood Stabilization Program, the Wilmington Community Advisory Committee, and partnerships with local businesses, institutions, and organizations.

The Wilmington HOPE Commission serves to reduce "the impact of violence and promote well-being in [the Wilmington] communities by advocating for, supporting, empowering, and assisting ex-offenders to positively integrate back into [their] communities." Re-entry services are important to re-integrating justice-involved individuals who are more likely to face economic and life-altering burdens as a result of a criminal record, along with returning to their original circumstances that led to their criminal record.

Programs offered by the HOPE Commission include the Enhanced Workforce Development Program (EWFD), and the Winner's Circle. EWFD is a free twelve-week comprehensive program teaching basic workforce development skills such as presentation, interview skills, and resume writing along with how to maintain employment and other key employment skills. The Winner's

Circle is a peer-led, peer-drive support group that draws on real experience to motivate others during the re-entry process.

These poverty reducing measures serve improve access to affordable housing choice by preventing and mitigating the effects of poverty. Stakeholders mentioned high eviction rates and inability to obtain quality employment and wages as major barriers to obtaining affordable housing. The HOPE Commission's re-entry programs directly mitigate these barriers for the formerly incarcerated, and the RISE programs serves to prevent these effects through youth engagement.

The Challenge Program, a CDBG funded activity, likewise uses job training in the field of construction to effect radical change in high-risk populations and develop job skills. Other organizations funded with CDBG funds have similar outcomes using job training, sports, arts, and recreation to effect change.

The City is looking to develop new measures and strategies to create more resilient communities, as outlined in their comprehensive plan.

Actions planned to develop institutional structure

To address the shortage of affordable housing options, both the City and WHA are pursuing options to increase the supply of housing. The City is continuing rehabilitation and home repair efforts along with partnerships with local developers to efficiently make use of federal and non-federal dollars. WHA is planning to apply for additional Section 8 units should they become available, pursue other housing resources besides public housing or Section 8 tenant-based vouchers, replace lost public housing units using the Section 32 Homeownership Program and mixed finance development, and use Replacement Housing Factor funds for acquisition and new construction.

Actions planned to enhance coordination between public and private housing and social service agencies

The City will continue to cooperate with various non-profit agencies and developers to address the specific needs of special needs populations identified in the plan. One of the strengths of the delivery system is the existing collaborative network of service providers and housing providers. This includes the CoC, nonprofit and private developers, and other government agencies. In addition, the Department of Real Estate and Housing provides an experienced staff and well-organized program for initiating public programs that can be affirmatively marketed to special needs populations and persons experiencing homelessness.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

The City administers the CDBG program, ESG Program, HOPWA Program and HOME Program.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	\$300,000
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan.	0
5. The amount of income from float-funded activities	0
Total Program Income	\$300,000

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall benefit – A consecutive period of one, two, or three years may be used to determine that a minimum of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	100%

HOME Investment Partnership Program (HOME)
Reference 24 CFR 91.220(l)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The City of Wilmington does not intend to use other forms of investment to fund HOME programs.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

In addition to the following information, the City of Wilmington's Program Policies and Procedures Manual and HOME Resale and Recapture Policy is also attached.

The City of Wilmington imposes resale restrictions on the total HOME investment, which includes direct acquisition, construction, or development contributions, soft costs, and project delivery costs (if any) made to both the developer and the homebuyer. Resale restrictions require deed restrictions and covenants, which are attached to the property and restrict the homeowner's sale of the property (during the period of affordability) only to a low-income family that will use the property as their principal residence. The term "low-income family" shall mean a family whose gross annual income does not exceed 80% of the median family income for the geographic area as published annually by HUD. As a guideline, the purchasing family should pay no more than 30% of its gross family income towards principal, interest, taxes, and insurance for a property on a monthly basis. The housing must remain affordable to a reasonable range of low-income buyers for the period described in the HOME regulations. At a minimum, the subsequent property owner will be subject to the remaining affordability period on the property. Resale guidelines are allowed in situations where there is a development subsidy only. If the homeowner receives a homebuyer subsidy, then the recapture guidelines must be followed. The original homebuyer, now the seller, must receive a "fair return" on their investment, which is defined as the homebuyer's initial investment of down payment and settlement costs and the cost of any capital improvements.

Recapture Guidelines

The amount of HOME funds subject to recapture is based on the amount of HOME assistance that enabled the homebuyer to buy the dwelling unit. This includes any assistance that reduced the purchase price from the fair market value to and affordable

price but excludes the amount between the cost of producing the unit and the market value (development subsidy). For first-time homeowner loans, the City of Wilmington has adopted the recapture method, with forgiveness, based on the length of time the homebuyer occupies the home in relation to the affordability period.

Lease Purchase

The City of Wilmington has adopted a lease/purchase policy for the federally funded projects including CDBG and HOME. A copy of the policy is available for public inspection at the City of Wilmington Department of Real Estate and Housing.

Additional information may be found in The Department of Real Estate and Housing's HOME Policy and Procedure manual.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

See previous question.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

Not applicable. The City does not plan to refinance any existing debt secured by multi-family housing that is being rehabilitated with HOME funds.

**Emergency Solutions Grant (ESG)
Reference 91.220(l)(4)**

1. Include written standards for providing ESG assistance (may include as attachment)

See attached written standards and the RFP process in the Appendix.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

Beginning in 2014, all communities receiving homeless assistance funds from the U.S. Department of Housing and Urban Development (HUD) are required to have a coordinated process by which households experiencing homelessness are assessed and prioritized for services and housing. Housing Alliance Delaware administers Centralized Intake in partnership with a variety of homeless assistance providers throughout the state. Centralized intake services can be accessed through the following methods:

- Direct phone call to CI staff at Housing Alliance DE
- Delaware 211 hotline
- State service center
- Local shelters or day centers

Clients are assessed in-person using VI-SPDATs (Vulnerability-Index Service Prioritization Decision Assistance Tool) as a triage tool to determine the most appropriate housing intervention. Assessment prioritizations are conducted as follows according to CI Policies and Procedures:

A. Emergency Shelter

Entry into emergency shelter is not prioritized based on the severity of service needs of clients/households. Any client who is literally homeless can be referred for an opening at a shelter. No vulnerability assessment is needed for referral to emergency shelter.

Entry into emergency shelter is prioritized for households who are currently sleeping in a place not meant for human habitation (car, park, abandoned building, tent, street, etc.).

Intake staff keeps a daily log of households that report living in an unsheltered situation and follow up with those clients each day to determine if they are still in need of shelter

and offer open shelter beds to those households first each day.

B. Permanent Housing Resources

Entry into Rapid Rehousing (RRH) and Permanent Supportive Housing (PSH) programs is prioritized by severity of service need. Centralized Intake refers directly to Rapid Rehousing (RRH) and Permanent Supportive Housing (PSH) resources in all 3 counties in Delaware. The VI-SPDAT (Vulnerability Index - Service Prioritization Decision Assistance Tool) is Delaware's standard assessment tool. Clients and households are prioritized for RRH and PSH in Delaware based on the severity of their service needs - as determined by the VI-SPDAT - and in alignment with the Delaware CoC's RRH and PSH program standards. Once HAD staff receives the VI-SPDAT the score is recorded, along with identifying information, client location, household composition, veteran status, and other pertinent information as necessary. HAD staff reviews responses in the VI-SPDAT and all other available information, including the client's profile in CMIS, to assess if the client may meet the criteria for chronic homelessness (as defined by HUD). All PSH resources in Delaware are prioritized or dedicated to serving people experiencing chronic homelessness. If the client appears to meet the criteria for chronic homelessness, the client will be assessed by a Housing Specialist to see if they are indeed chronically homeless. If they are, they are added to the Permanent Supportive Housing (PSH) priority list in CMIS. Housing Specialists work to assist these clients with obtaining the proper documentation to verify their chronic homeless status. In some cases, full documentation is not required in order to be referred to a PSH program. Any household that is not chronically homeless is added to the RRH prioritization list.

C. Transitional Housing

Entry into Transitional Housing (TH) is prioritized by severity of service need, which is determined – in part – by VI-SPDAT score. Centralized Intake refers directly to two TH providers in New Castle County that serve households with minor children. Households are identified as potential candidates for open units of TH from the RRH by-name priority list.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

See attached written standards and the RFP process is in the Appendix.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR

576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

See attached written standards and the RFP process in the Appendix. Representation by a person who is homeless or formerly homeless is provided through the CoC.

5. Describe performance standards for evaluating ESG.

Each program is reviewed for meeting project goals and benchmarks during:

- Desk Audits
- Performed when draw requests are made
- Monthly Performance and Direct Beneficiary Reports
- Tracks and evaluates program performance outcomes
- Onsite HUD compliance reviews
- Conducted annually and includes review of supporting documentation

In addition, the City is working with the Continuum of Care and other Emergency Solutions Grant recipients in the state. A Quarterly Project Performance Report has been created to review 7 components for performance.

Discussion:

HOPWA: Has the grantee included an identified method for selecting project sponsors (including providing full access to grassroots faith-based and other community organizations)?

The City issued an RFP for all local organizations for CDBG, HOME, ESG and HOPWA. The availability of the RFP was advertised in the local paper and extensively discussed at the first public hearings. Notice of the hearing was also sent out to numerous organizations. An email announcement of the RFP was sent to approximately 30 agencies and organizations. The City maintains a list of organizations that have requested RFPs in the past or have otherwise expressed an interest in receiving correspondence on the programs. The RFP was posted on the City's website for anyone to obtain. Any 501(c)(3) organization was eligible to apply for the funds including faith-based organizations.